Journal of Public Policy

Journal of Public Policy

Editor: Professor RICHARD ROSE, Centre for the Study of Public Policy, University of Strathclyde, Glasgow GI IXO, Scotland

Book Review Editor: EDWARD C. PAGE, Department of Politics, University of Hull, Hull HU5 2EH, England

Editorial Board

Kevin ALLEN, University of Strathclyde Wilfred BECKERMAN, Balliol College, Oxford Sabino CASSESE, University of Rome Bernard CAZES, Commissariat General du Plan, Paris David DONNISON, University of Glasgow Amitai ETZIONI, George Washington University, Washington, D.C. Jack HAYWARD, University of Hull Hugh HECLO, Harvard University Arnold J. HEIDENHEIMER, Washington University, St. Louis Peter HENNESSY, Policy Studies Institute, London Richard HOFFERBERT, State University of New York, Binghamton. Rudolf KLEIN, University of Bath Edmond LISLE, Centre National de la Recherche Scientifique, Paris Stephen MARRIS, Institute for International Economics, Washington, D.C. Johan P. OLSEN, University of Bergen Alan PEACOCK, Heriot-Watt University, Edinburgh B. Guy PETERS, University of Pittsburgh Fritz W. SCHARPF, International Institute of Management, WZB, Berlin Peter SELF, Australian National University, Canberra Rei SHIRATORI, Institute for Political Studies in Japan, Tokyo Alan A. TAIT, International Monetary Fund, Washington, D.C. Daniel TARSCHYS, University of Uppsala Aaron WILDAVSKY, University of California, Berkeley



To understand public policy it is necessary to relate ideas to concrete problems of government. This Journal therefore publishes articles that use concepts derived from any of the social sciences to analyse a significant problem facing contem-

porary governments.
Good ideas, like the problems of the contemporary world, admit no boundaries. Therefore, this Journal publishes articles drawing upon the intellectual resources of any (or several) of the social sciences. Articles that make explicit comparisons across nations are particularly welcome. Every article is intended to be relevant across national boundaries, dealing with prob-

lems common in many societies.

The problems of the contemporary world unite what academic disciplines and national political systems tend to keep apart. Substantive concerns come first. Methodology and concepts should be instrumental in achieving analytic purposes and concepts and theories should be grounded in an awareness of government wie es eigentlich gewesen ist.

SUBSCRIPTIONS

Journal of Public Policy (ISSN 0143-814X) is published quarterly in February, May, August and October. The subscription price (which includes postage) of volume 5, 1985, is £40.00 (US \$75.00 in USA and Canada) for institu-

tions, £20.00 (US \$38.00 in USA and Canada) tions, £20.00 (US \$38.00 in USA and Canada) for individuals ordering direct from the Press and certifying that the journal is for their personal use. Single parts cost £11.50 net (US \$22.00 in USA and Canada) plus postage. Four parts form a volume. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU. Orders from the USA or Canada should be sent to Cambridge University Canada should be sent to Cambridge University Press, 32 East 57th Street, New York, NY 10022, USA. Application to mail at second class postage rates is pending at New York, NY, and elsewhere.

COPYING

COPYING
This journal is registered with the Copyright Clearance Center, 21 Congress St., Salem, Mass. 01970. Organizations in the USA who are also registered with C.C.C. may therefore copy material (beyond the limits permitted by sections 107 and 108 of US copyright law) subject to payment to C.C.C. of the per-copy fee of \$05.00. This consent does not extend to multiple copying for promotional or commercial purposes. Code 0143-814X/85/0000-0001 \$05.00.
For all other use, permission should be sought from the Cambridge or New York offices of the Cambridge University Press.

University Press.

POSTMASTER: send address changes in USA and Canada to Journal of Public Policy, Cambridge University Press, 32 East 57th Street, New York, N.Y. 10022.