Introduction: Actions, Ideas, and Emotions in the Construction of a Transnational Radicalism in the Southern Cone

In the late 1960s, the Uruguayan Enrique Lucas joined the urban guerilla organization Movimiento de Liberación Nacional Tupamaros (Tupamaros National Liberation Movement, or MLN-T). In 1972, after several months in prison, Lucas went into exile in Allende’s Chile, making use of a constitutional provision that enabled prisoners to leave the country. In Chile he participated in mobilizations organized by the Movimiento de Izquierda Revolucionaria (Revolutionary Left Movement, or MIR). After the coup he fled to Argentina. Following a short stay in Cuba, Lucas participated as an MLN-T member in the activities conducted in Buenos Aires by the Junta de Coordinación Revolucionaria (Revolutionary Coordination Board, or JCR), a coordinating body formed by members of his organization, Chile’s MIR, Bolivia’s Ejército de Liberación Nacional Boliviano (Bolivian National Liberation Army, or ELN), and Argentina’s Ejército Revolucionario del Pueblo (People’s Revolutionary Army, or ERP). However, amid a strong internal crisis in the MLN-T, Lucas decided to leave his organization and join Bolivian ELN militants who were planning an insurrectional campaign to demand the return of General Juan José Torres, who during his year as president of Bolivia (1970–1971) had built a left-wing government in alliance with peasant and mining sectors. In 1974 he crossed the border. There he met Graciela Rutilo Artes, an Argentine activist with whom he had a daughter. On April 2, 1976 Graciela was kidnapped, along with their daughter Carla and they were taken illegally to a clandestine detention center in Argentina. Five months later, Lucas was killed, along with a group of Bolivian guerrillas, in a clash with members of Bolivia’s repressive forces in Cochabamba. Graciela was disappeared and is still missing today, and Carla was illegally appropriated by an Argentine military officer with whom she lived into her teenage years.¹

Enrique Lucas’ story is just one example among thousands that reveal the epic, violent, and dramatic dimensions that political struggles in Latin America’s Southern Cone took on during the late 1960s and early 1970s. Lucas belonged to a generation of political activists that emerged in a context marked by increasing social protests, the rise of authoritarian regimes
Latin America’s Radical Left

(Brazil, 1964; Bolivia, 1966; Argentina, 1966; Bolivia, 1971; Uruguay, 1972–3; Chile, 1973; Argentina, 1976), and growing expectations fueled by the social alternatives opened up by the Cuban Revolution. This new political generation – composed primarily of young people, who in the late 1960s had not yet reached their thirties – challenged the traditional ways of doing politics and proposed new forms of social, political, and cultural mobilization. The activists of this “New Left” criticized the legalism and reformism of the communist and socialist parties – the parties of the traditional Left. They also proposed new, more radical methods, which they considered more effective for ensuring the social changes that, in their view, popular sectors demanded. Armed organizations gradually became the leading players in this wave of “New Left” movements that spread across the region and which are the subject of study of this investigation.²

This book examines the emergence, development, and demise of a network of organizations of young leftist militants in the Southern Cone, who in the late 1960s and early 1970s advocated organized political violence and transnational strategies as the only ways of achieving social change in their countries. The research conducted for this study traces the path taken by Argentine, Chilean, Uruguayan, and, to a lesser extent, Brazilian and Bolivian activists to develop a regional network of armed organizations. The exchanges among these organizations spanned more than ten years.

The origins of the organizations that participated in this network date back to the mid-1960s. In Argentina, the Partido Revolucionario de los Trabajadores (Revolutionary Workers’ Party, or PRT), which would later become the ERP, was formed through the merging of the Trotskyist group Palabra Obrera (Workers’ Word, or PO), which had participated in the intense urban labor struggles of the early 1960s, and the Frente Revolucionario Indoamericano Popular (Popular Indo-American Revolutionary Front, or FRIP), a Latin Americanist and Indigenist organization influenced by the ideas of Peruvian APRA leader Victor Haya de la Torre, with influence in northern Argentina. Both organizations came together in their efforts to raise political awareness among sugar workers in the north, and in 1965 they came to an agreement that established the PRT. One of the leaders of the FRIP, Roberto Mario Santucho, prevailed as head of the new organization over Nahuel Moreno, the traditional leader of Argentine Trotskyism.³ The Chilean MIR was formed that same year as the result of the coming together of various activists who were critical of the traditional (communist and socialist) Left and its commitment to electoral politics in Chile. These activists, who belonged to Trotskyist and anarchist sectors but were also from groups that had broken away from the communist and socialist parties, were for the most part trade unionists and students who saw social protest as the path to Chile’s revolution. Although initially traditional Trotskyist sectors had a significant presence,
they were eventually replaced by a new generation of activists, as occurred in Argentina. The Uruguayan Tupamaros were a small group created in January 1966 by various activists who for the most part had broken away from the Socialist Party, but also from the Communist Party and anarchist and minor left-wing groups. From 1962 to 1965, several of these activists had met in an informal group, which they called “the Coordinator,” with the aim of supporting the protests of sugarcane workers in northern Uruguay who were occupying land and demanding agrarian reform. This movement was headed by a young law student, Raul Sendic, a member of the Socialist Party who had gone up north to work with rural laborers and would later be the leader of the Tupamaros.

Although initially small and with little awareness of each other, these and other groups gradually started to come together in meetings across the region. They began in Uruguay as a result of rising authoritarianism in neighboring Brazil and Argentina. Che Guevara’s Bolivia campaign in 1966 furthered these interactions, which were formalized in Chile under the Unidad Popular (Popular Unity, or UP) government, where a number of groups started to consider the possibility of creating a new regional organization. This idea eventually took form in the Junta de Coordinación Revolucionaria, formed by Bolivia’s ELN, Chile’s MIR, Argentina’s ERP, and Uruguay’s MLN-T.

These coordination efforts reached their highest point in Buenos Aires in the period spanning from 1973 to 1976. With the coup d’état in Argentina in 1976, these organizations lost their last remaining “refuge” in the region. Following the harsh blows suffered as a result of the repressive actions of their governments, they tried to regroup during the transition to democracy in the 1980s and adapt to that new political context.

To understand the evolution that led these armed organizations to attempt a broad continental strategy, I will look at the convergence of these national movements through the critical events that defined this generation. I will do this through a multiple-scale approach, considering transnational, regional, and local developments, and will seek to gain insight into the numerous political and cultural processes on which this generation gradually built its political projects. In this way, I aim to contribute to three fields of study connected with the recent history of Latin America: the global 60s; the evolution of the Latin American Left; and the rise of authoritarianism in the Southern Cone.

South America and the Global 60s

An extensive literature has discussed the implications that the global 60s had for the Left in different parts of the world. Most approaches agree that the 1960s opened up fresh possibilities for the emergence of a novel global
political movement called the New Left that challenged the political assumptions of the traditional Left. However, the main features of this new political movement have been a matter of debate around the world. While for Jeremi Suri, the global unrest was linked to an elusive “international language of dissent” furthered by a new generation of young people (the post-World War II baby-boomer generation) socialized in universities, for Immanuel Wallerstein and others, 1968 marked the beginning of a revolutionary cycle comparable to that of 1848. But, in contrast to that earlier cycle’s critique of the old regime of the nineteenth century, this mobilization focused on questioning the global hegemony of the United States and emerged in reaction to the traditional Left’s failure to stop that process. Although in the long term, New Left activists ultimately failed to achieve their aims, according to Wallerstein their efforts were justified by their belief that their actions would be more effective.

Both approaches reveal a tension in the literature of the 1960s. While some emphasize the relative vagueness of the supposedly global counterculture, others insist on the political dimension and revolutionary nature of the movements of the 1960s. Although these two dimensions should not necessarily be seen as antithetical, this antagonism has shaped much of the debate on the 1960s, as is illustrated by Kristin Ross’ study on the memory of the French May, May ’68 and its Afterlives.

Most of the approaches on Latin America, however, have put forward a much less antagonistic view of the relationship between the New Left and the traditional Left. Jeffrey Gould and Eric Zolov – in regional approaches – and Vania Markarian, Victoria Langland, and María Cristina Tortti – in studies that look at specific cases – have all suggested that, while conflicts did exist, there was also some convergence between this “movement of movements” (intellectual trends, aesthetic sensibilities, popular culture expressions, and new behaviors, social movements, political organizations, armed political groups) that the New Left embodied, on the one hand, and the traditional Left, on the other.

Initially, these groups emerged as a reaction against the traditional Left. Their main criticism had to do with the traditional Left’s inability to come up with strategies for mobilizing the masses in a way that would create enabling conditions for the revolution. This generation was also very critical of Soviet socialism and stressed the Latin American nature of the revolution as opposed to traditional leftist views that were Eurocentric in their approach to politics. Lastly, these groups sought to organize lower-class sectors from rural areas and urban slums, which had been relatively ignored by the traditional Left. Besides these political differences, there was a distinction that arose from the strong generational imprint that these movements had. From the way they dressed, their cultural products, and their lifestyles, it was evident they sought to be part of the “language of
dissent” described by Suri, but this gesture had deep political implications that went far beyond Suri’s superficial view.\(^9\)

While they disagreed over strategy, the old and new Left nonetheless had many points in common in terms of their ultimate aims, and there were certain aspects of a highly hierarchical internal political culture that marked significant continuities between the two.

In this sense, this study seeks to put into a broader context the emergence of armed groups and to contribute to an understanding of how their members were part of that “movement of movements,” as they engaged in a wide range of innovative experiences in social and cultural spheres in each of their respective countries, where the old and new Left had specific configurations, which differed from those in Europe and the United States.

In addition to this historiographical discussion, I would like to put into question the geography of the 1960s. As with the nineteenth-century revolutions, 1968 is conceptualized to a large extent with a focus on Western Europe and the United States. The vast majority of studies acknowledge the role of the Third World and its struggles in the unrest that stirred the First World. However, these aspects are limited to a mere context and are not included as part of the same network of circulation of ideas and actors.\(^10\) But events in Europe and the United States were also influenced by what was happening in Latin America. One of the most popular icons in central countries during the year 1968 was the image of Che Guevara. Beyond the romantic nostalgia evoked by Guevara’s life, the impact of his image illustrates the weight that Latin America’s recent history had in the ideas and political strategies that fueled the global 60s. In this sense, it is necessary to reconstruct the place that the Southern Cone had in the global 60s, as the emergence of these actors cannot be explained from the centrality of what happened in Europe and the United States. On the contrary, several major local events that played a role in shaping this political generation also impacted the global 60s. From Che Guevara’s Bolivia campaign, with the networks it spawned in the Southern Cone and the emergence of the Tupamaros with their urban guerrilla proposal that was better suited for more urbanized societies, to the debates on the transition to socialism under the Unidad Popular government, all of these developments affected the more radical sectors of the New Left in Europe and the United States.

In sum, the 1960s were global but studies of this period, for the most part, seem to downplay the active role played by the countries of the periphery in the generation of ideas and repertoires of contention in the countries of the center. Studying this experience can thus provide greater insight into the global nature of the 1960s, enable a reflection on the role of processes that have been largely overlooked by the bibliography on the subject, and, lastly, propose new approaches to the tension between the New Left and the traditional Left under which these issues have been examined.
Political Violence and the Left in Latin America

One of the most salient characteristics of this political generation was its defense of revolutionary political violence as a legitimate and necessary form of collective action for countering the advancing hegemony of the United States that thwarted any attempt to bring social change through peaceful and legal means. This option does not only have to do with the global unrest of the 1960s. To a large extent the radicalization that emerges among young people and lower-class sectors in the mid-1960s is one more layer in a process that had been building up through several experiences during Latin America’s Cold War.

In his influential study *The Last Colonial Massacre*, Greg Grandin draws on the revolution/counter-revolution dynamics in twentieth-century Latin America to describe the emergence of the New Left as the last response to a series of failed attempts to bring about social change that were effectively contained by state terrorism practices, as epitomized by the coup against Jacobo Árbenz in Guatemala staged by local elites with U.S. support in the context of the Latin American Cold War.11

As of the end of the democratic Spring of the late 1940s, the United States began to view any left-leaning political expressions and labor organization efforts in Latin America with increasingly hostile eyes.12 The overthrow of Árbenz in Guatemala with major involvement from the CIA marked a watershed moment in the role played by the United States in the region, which continued with the Bay of Pigs in 1961, and was firmly consolidated with the 1964 coup d’état in Brazil. For South America, the Brazilian dictatorship ushered in a new form of authoritarian political regime based on a new role played by the armed forces, trained in the national security doctrine, which was to be replicated in the coming years in most of the countries of the Southern Cone. It also gradually shattered the reformist expectations that the Alliance for Progress had generated at the start of the decade.

Many intellectuals and activists who eventually embraced armed struggle in the late 1960s were forming their opinion on the role of the United States in the decade spanning from the coup in Guatemala to the coup in Brazil. Guevara’s phrase “Cuba will not be Guatemala” is representative of this generation of activists who witnessed the growing interventionism of the United States that sought to stifle various alternatives of social reform, and who came to view armed struggle as the only possible response to that interventionism. Cuba must be considered against this backdrop. Revolution raised expectations among groups of activists who were already becoming radicalized in reaction to U.S. intervention in Latin America and the economic crises of the industrialist projects that had begun before Cuba in the context of the Cold War. Revolution offered replicable models that
Introduction

in South America were viewed with favorable eyes, but also from a critical
distance, as will be shown in this book. Although several authors, such as
Hal Brands in his recent study, have stressed Cuba’s centrality, the indi-
vidual paths taken by the activists studied here show that Cuba was not
the starting point. Rather it was one moment in a process of radicalization
whose origins could be traced back, as Grandin posits, to the mid-1950s.13

Beside their connection with the Latin American Cold War, the expla-
nations for left-wing violence have also prompted heated debates both in
academia and in national public spheres. During the dictatorships, these
groups were stigmatized, accused of being foreign agents, and used to
justify the authoritarian backlash that the military regimes claimed was
necessary to defend national security. In the context of the democratic tran-
sitions, the violence of these groups was mostly interpreted as the result of
an ideological fanaticism that fought against another fanaticized minority
formed by the military. This narrative portrayed civil society as a hostage
in a polarization between actors that were removed from society and ideo-
logically alienated from it. Different variations of this kind of narrative
have been used in experiences as diverse as those of Argentina, Chile, Peru,
and Guatemala.14

It was also in the context of the transitions to democracy that the subject
began to be of interest to academics, essayists, and journalists. While the
body of works focusing on the subject is so extensive as to make a thorough
review difficult, the most relevant moments and approaches for explaining
the ways in which armed struggle was perceived as of the 1980s must be
highlighted.15 In a climate of positive expectations regarding the return
to democracy, a significant number of studies emphasized the anti-liberal
nature of these groups. In the debates of the time, these practices were
condemned by the general public and some sectors of the human rights
movements even avoided the subject as they were reluctant to bring up the
most controversial aspects of the political violence in which some left-wing
groups had engaged.16 Most academics were influenced by the model of
democratic breakdown proposed by Juan Linz, and focused on the ways in
which the emergence of such groups contributed to the process of political
polarization that eroded the region’s democratic regimes. In Linz’s model,
based on their ideology, these organizations were characterized as actors
disloyal to democracy, whose actions spurred a process of political polariza-
tion that tended to undermine democratic procedures, creating a political
environment in which sectors at the center of the political spectrum – who
were thought to be key for the preservation of stable democratic regimes –
failed in their leadership role.17

In addition, several academic works insisted on the ideological influ-
ence of the Cuban Revolution and the ways in which the intellectual mood
of the 1960s set the tone for a radicalization that was largely portrayed
as alienated from the political process and which fueled the increasing polarization. For instance, in his book on the breakdown of democracy in Chile, Arturo Valenzuela argued that radical left-wing groups furthered a "self-fulfilling prophecy" as they not only denounced the inevitability of an authoritarian reaction with their maximalist discourses and practices, they also ultimately weakened center forces that would have been the only ones capable of overcoming the polarization faced by Chilean democracy.18 Similar arguments were put forward by Luis Eduardo González for Uruguay and Liliana de Riz for Argentina.19 In all of these cases the crises of democracy that preceded the coups were explained as being rooted in multiple causes, but when it came to armed leftist groups the descriptions focused on the major role that ideology had played in pushing them away from a democratic culture in which their views would have led the fate of these societies down a better path.

Starting in the 1990s, new studies, based on oral history and written sources, centered their attention more specifically on the armed actors themselves, offering an interpretation more focused on the internal life of these organizations than on their role in the crises of democracy. An early example of these is Richard Gillespie’s book Soldiers of Perón: Argentina’s Montoneros, published in Spanish in 1987, which emphasized the intersection of middle-class Catholic nationalism with Marxism to explain the emergence of this organization and its subsequent militarist deviation.20 Other historians followed his example, attributing a significant role to the ideological aspects and cultural identity dimension of these new organizations in explaining their emergence, as well as the moments of increasing political isolation that had resulted in relatively irrational actions. This line of work was particularly prolific in the case of Argentina. In analyzing the military development of these organizations, authors such as Pilar Calveiro, Hugo Vezzetti, and Vera Carnovale highlighted the part played by ideology and internal culture.21

Along with these works, an abundant literature of testimony emerged, largely in the last two decades, which seeks to recover the experience of the militants who were active during this period. This literature, based mainly on testimonial accounts and produced by academics who are also activists, contributed to expand the chorus of voices engaged in the discussion of the issue of political violence. These approaches called attention to the weaknesses of the democracies of the 1950s and 1960s that the political and intellectual works seem to disregard.22

All of these studies on ideology and culture were useful because they reconstructed the language and ideas of armed groups in the pre-coup period. Most, however, failed to provide elements to historically approach the ways in which such groups developed their proposals. Despite the diversity of views that they represented, they all shared a methodological
principle that entailed ignoring the possibility of a link between ideological and cultural processes and political and economic transformations, which had been the focus of the academic studies conducted in the 1970s. This resulted in ideas being understood as coherently organized bodies, disconnected from the contradictory historical processes in which they emerged and from the structural changes that were affecting these societies. This type of approach made it difficult to comprehend the sinuous and conflicting paths taken by the left-wing and center-left activists and parties studied in this book, many of whom had supported reformist projects in the mid-1950s and had gone on to adopt radical postures in the late 1960s, while backing electoral initiatives even as they took up arms, and that, as of the 1980s and in the context of re-democratization, resumed their political activities through non-violent means.

In this sense, the 1980s marked a starting point for a way of thinking about political violence in academia that still influences us today and which consisted in conceiving ideology and culture as an autonomous sphere without major links to other social, economic, and political processes on which these ideas and identities were built.

By contrast, the first authors – for the most part sociologists, who in the late 1960s and in the 1970s had sought to explain this phenomenon of political violence, had always pointed to structural frameworks derived from the process of modernization or the crisis of the Latin American industrialist model. Texts such as Political Order in Changing Societies by Samuel Huntington and Why Men Rebel by Ted Gurr provided significant theoretical inspiration for sociologists of modernization who explained the anomic behavior of this political generation as the result of the divorce between the middle classes’ expectations of upward social mobility and the limited material possibilities of underdeveloped societies. Or, in the framework of the Latin American dependency theory in its various forms, they all explained the radicalization of sectors of the middle classes as resulting from the crisis of the model of import substitution industrialization and the increasing demands that the state could not satisfy. Even in Guillermo O’Donnell’s first works, the radicalization of certain sectors of the Left is presented as the result of the “stirring of the lower classes” as these countries transitioned from the populist or welfare models of the 1950s to the authoritarian bureaucratic states that would ultimately be consolidated in the 1970s. These studies, marked by structural sociological approaches that established diverse connections between political regimes and economic processes, provided important contextual insights for understanding the radicalization of the Left, but they failed to address the concrete paths taken by that radicalization.

In short, left-wing radicalization in the region was described, either as an inevitable structural consequence, or as the result of ideological
convictions that for some spurred dictatorial authoritarianism. In this dichotomic view, those who have insisted on the more structural phenomena have tended to assign a central importance to local causalities, while those who emphasized ideological or cultural aspects have focused on the influence that the global context had on local processes.

I seek to combine the structural approaches of the 1970s, with the most recent political and cultural approaches, toward understanding the unique ways in which the ideas of the global 60s were read and reinterpreted in this part of the globe, and to provide insight into how this regional movement was shaped by the dialog between the inside and the outside. More precisely, the aim is to recreate the ways in which this political generation gradually built its political categories, based on the socioeconomic conditions and the political opportunities that the conflict with the state created or precluded. In this sense, the ideological or cultural definitions adopted by these groups must not be viewed as fixed aspects that were determined once and for all, but as symbolic resources that these movements took up, reinterpreted, and adapted depending on the historical circumstances.

In my research, the methodological tools for analyzing such dynamics from a historical perspective are inspired essentially on the reading of the works produced in the field of sociology of social movements. These are relevant to the case studied here, because they offer categories for examining the conflict dynamics that occur between social movements and the state in contemporary societies. In this sense, categories such as “political process,” “structure of political opportunities,” and “protest repertoire” developed by social movement studies are useful for organizing an analysis of the relationship between the state and the methods of struggle implemented by these organizations. Moreover, recent studies conducted under this paradigm, which have contributed to an understanding of the complex dynamics between state repression and social protest in Europe and the United States in the 1960s and 1970s, and the development of armed leftist organizations, may also have implications for this research. Also, the more recent contributions that have stressed the ethical and emotional dimensions of the development of social movements, offer valuable insight for examining the historical processes of construction of these groups’ identities, where subjectivity coexists with specific rationalities. Thus, while this is an eminently historical study, I will take certain categories used by social movement researchers and apply them to the examination of the origin, development, and resignification of the violent practices and representations adopted by these organizations.

I also seek to examine the political violence of the Latin American Left, and more specifically of the Southern Cone Left, through a transnational approach that transcends the national-foreigner dichotomy in which this subject has been primarily discussed. Generally speaking, the international
dimension was used as an argument to invalidate an opponent’s positions. The Right denounced the antinational nature of left-wing movements, whether they acted legally and illegally, due to their affinity with communist countries, and attributed their growth to the alleged influence of the Soviet Union and Cuba. The Left, for its part, explained the growth of civil and dictatorial authoritarianism as the result of the influence of U.S. imperialism on national political processes. While this is not the place to assess the effect that each of these international actors had on national processes, what I am interested in highlighting here is the negativity that characterized the analysis of the connections between domestic and non-national actors. This has certainly impacted the ways in which issues connected with political violence have been addressed in national historiographies. Although transnational exchanges were evident for any analyst in the region – and in the cases studied here most activists of the period proclaimed explicitly that their revolutionary project was continental – as evidenced by the literature reviewed above, these political processes have thus far been explained, for the most part, in national terms, or through comparative approaches that ultimately reinforced national differences without addressing the ways in which these regional dialogs were constructed.

Some works have proposed research lines that have reflected on the circulation of Latin American actors in the context of the Cold War. The studies of Southern Cone militaries conducted by Ariel C. Armony and John Dinges are good examples of how the national security doctrine led to a circulation of ideas, practices, and resources in the region that was a departure from the traditional practices of the national armies. Other works have highlighted the role of Cuba in the circulation of cultural and political actors from the region. The recent study by Tanya Harmer, Allende’s Chile, and the Inter-American Cold War, offers the most interesting and innovative approach with respect to the methodology and contents of my research. In studying Allende’s foreign policy, Harmer provides a “multidimensional, comprehensive, and decentralized perspective” involving various actors connected with the states of Brazil, Chile, Cuba, the United States, and the Soviet Union, along with Chilean left-wing political parties, Brazilian extreme right groups, and a range of regional actors. All of these groups participated in the unique scenario of the global Cold War that was the Inter-American system. For Harmer, thinking in terms of a system entails focusing on a closer examination of multilateral relations as opposed to bilateral ones. In this way, it is clear that several different aspects of U.S. bilateral relations with Mexico, Peru, and, in particular, Brazil were strongly influenced by the policies implemented by Washington for Allende’s Chile. Moreover, in her approach to the Inter-American system she not only looks at states, but also at political actors and networks that imprinted certain dynamics to the process. In this
sense, Harmer’s contribution is significant because of the perspective for understanding the unique political dynamics of the region and for considering non-state actors in that system.35

My aim is to reconstruct the specific ways in which ideas, political and social movements, and networks connected with crucial historical events originating in the Inter-American system shaped the transnational development of a political culture with strong revolutionary undertones, which influenced these militants in their choice of violent options. The historical reconstruction of these processes provides an understanding of how the tension between the limitations of the Cold War and the ideas of social change proposed by various political and social actors set the tone of the debate on the need for political violence in the 1960s and 1970s.

The lasting significance of these movements has to do with the fact that they were instrumental in forging a common path for a range of left-wing organizations that, starting in the 1960s, had been gradually distancing themselves from the international experiences of socialism, communism, and Trotskyism, and which, as a result of their decision to take up arms and their close relationship with the Cuban Revolution, had been contributing to create a Left delimited by a historically-determined space: Latin America. The impact of that political culture marked a significant stage in the construction of a Left that identified with the continent’s history, leaving universalist aspirations behind, and which today seems to be playing a key role in Latin American politics.36 The meetings and experiences shared during the 1960s and 1970s by these Southern Cone militants and the ways in which they tried to adapt in the 1980s are important elements toward explaining the present situation of contemporary Latin American Left. Although the policies of the recent progressive governments differ from the maximalist agendas of the 1960s, there are many aspects that originated in that period and were recast during the transitions of the 1980s, when several survivors began to combine some of their political intentions of the 1960s with liberal democratic values associated with the human rights organizations and other social movements.

The Southern Cone and the Emergence of Modern Authoritarianism

In contrast to other regions, such as the Caribbean, Central America, or the Andean region, the Southern Cone had not been a significant space of joint collective action for the leftist organizations of the region. However, the political dynamics of the 1960s and early 1970s brought these militants together. This was a major development. It was true that the region had a common history, including their colonial past, successive waves of reforms that transformed the oligarchic regimes of the first half of the twentieth
century without the need for a revolution – in contrast to Mexico – and high levels of social development in the context of Latin America in the 1960s. But, while there had been attempts at integration agreements since the beginning of the twentieth century, the region lacked a strong tradition of shared identity. Moreover, until the 1960s, the region’s political processes did not merit it being classified as a discrete area of South America.

A search on WorldCat reveals that in the 1970s the term “Southern Cone” was used mainly as a category of analysis in connection with the dictatorial experience. Prior to that, we find it used only in an early testimonial novel published in the 1960s by Uruguayan writer Hiber Conteris, under the title Cono Sur (Southern Cone). The novel tells the story of a Bolivian refugee’s experience in Uruguay at the beginning of the decade and anticipates what would happen in the coming years. The idea of the Southern Cone as a distinct region gained increasing currency as scholars began to reflect on the cycle of authoritarian regimes that was inaugurated by Brazil with its 1964 coup d’état, continued by Argentina in 1966, furthered by Uruguay and Chile with their 1973 coups, and fully consolidated by Argentina with a new coup in 1976, and which spread military dictatorships across the territory of the Southern Cone with the firm support of conservative civilian sectors. This authoritarianism was not of the traditional sort found in scarcely urbanized societies, nor was it a populist authoritarianism: it rested, among other things, on the neutralization of social movements through repression. Neither was it an authoritarianism based on a cult of personality, as regimes were backed by the military, or a police dictatorship that sought to restore order, as its aim was to radically transform the lives of these countries. It was precisely the unprecedented nature of this new form of authoritarianism that led scholars to reflect on this phenomenon from a regional perspective.

It is in this context that armed groups started acting regionally. The military, which already had a common ideological component that drew on the national security doctrine, and which in the 1960s had suggested forms of joint action under the Organization of American States (OAS), also began to act on a regional scale, deploying a repressive plan called Operation Condor, which involved illegally crossing national borders to control, kidnap, and murder political opponents in neighboring countries. In this sense, the establishment of the JCR is the result of an awareness of the regionalization of political processes that begins to emerge in the 1960s and would later be adopted by a number of very diverse actors – the military, trade unions, political parties of the center, and human rights organizations – which, in the coming decades, would develop forms of coordination.
Building on prior contributions to the subject, as reviewed above, I have set out to map the origins and the development of a transnational political culture that emerged from dialogs and meetings among militants of the region’s New Left from the mid-1960s to the 1976 coup in Argentina. This political culture would later be linked to the outcome of local political experiments, movements of exiles across the region, and the growing regionalization of authoritarianism.

While initially considered part of the “New Left,” these groups – which in the mid-1960s were still unable to articulate a political alternative – gradually converged in a regional dialog that led them to strengthen their proposals and boost their political influence in each country. As activists were forced to leave their countries in the face of escalating repression and the establishment of authoritarian regimes, they came together in exile, and their joint regional experience spurred the circulation of ideas and individuals, thus contributing to fully develop a body of common ideas among militants from different countries.

In these movements across borders the groups constructed a shared conception of Latin Americanism and a criticism of the viability of liberal democracy in the context of underdevelopment and the Cold War. They also advocated a form of political violence that was linked to a particular morality where politics were understood in terms of good and evil, social change was reduced to an aspect of revolutionary will, and political commitment was associated with individual sacrifice.

For the purposes of this investigation I will use the term political culture to refer to a diversity of aspects ranging from ideology, morals, sentiments, class, subjectivities, and art, and which, at the same time, cannot be reduced to just one of these individualized categories. This notion of political culture is drawn from cultural history contributions. These works have helped understand how political activism is constructed historically from different political cultures. In a study of the French Revolution, Lynn Hunt – one of the first to develop this approach – defines the notion of political culture as follows: “The values, expectations, and implicit rules that expressed and shaped collective intentions and actions.”

This research seeks to follow the ways in which each of these aspects was incorporated and reinterpreted in the construction of a particular political culture that included and furthered the development of a group of armed organizations in the Southern Cone.

Four aspects have been selected to trace how different elements came together to form a transnational political culture: actions, ideas, and interpretations of the regional political process, experiences that built a common political subjectivity, and transnational identity. This will first involve looking at the ways in which these groups with diverse ideological origins converged through a common repertoire of radical practices in a series of
shared political ideas and interpretations of the events that were unfolding in the region. By drawing on concepts such as structure of feelings, or emotions, we will then look at how various events that occurred in the region had repercussions on the constitution of this political generation. Lastly, the book will examine the processes of regional exile to determine how these Southern Cone militants gradually came together, forging ties among groups from different countries that helped construct the idea of a transnational community.

These approaches offer possibilities but they also, admittedly, present certain limitations. On the one hand, they clearly enable us to think of these national processes in broader contexts. But as with any delimitation of scale, it entails emphasizing certain aspects and disregarding others. In this case, the experience of these militants traveling across the region largely concerns middle-ranking members and leaders of these organizations more than the rank-and-file of these groups. These militants were, for the most part, middle-class in origin and, to a lesser extent, urban working-class. It was middle-class militants who had the material and intellectual resources to move with relative ease in neighboring countries. In these movements across national borders we find few rank-and-file militants from rural areas or urban peripheries involved in the period’s unprecedented social mobilization experiences. In this sense, the project places greater emphasis on the political involvement of middle sectors as opposed to other, lower-class actors, whose mobilization can be traced better at the local level.42

In terms of the sources used, the scale of the subject of study has imposed a research strategy that is relatively eclectic, adapting heuristic criteria to the degree of development of each country’s archives. Generally speaking, the project was based primarily on written sources and to a lesser extent on oral sources. Three types of written sources were used for this study: (1) internal and public documentation of the organizations researched and news and cultural magazines close to the organizations; (2) state documents; and (3) written testimonial accounts from members of the organizations.43 Each of these types of sources presents specific methodological problems that require a critical analysis of the conditions in which they were produced and the target audience of each source. Testimonial accounts have an added difficulty in that special attention must also be paid to the post-dictatorial context in which such accounts were given, as they generally tended to highlight aspects connected with political repression by the state and to minimize aspects related to the organization’s own violent and illegal practices.

Many of these are unpublished sources, not previously used, which constitute a significant contribution to the study of the emergence and development of left-wing political violence in the region. Adopting a transnational approach also offered the possibility of rereading several sources.
that have been used to study national cases, but which are interpreted
differently when compared with similar sources from neighboring
countries. Although initially the aim was to rely heavily on oral history, a
number of factors connected with the situation of the potential interviewees and
the scale of the project led to a minimization of the role of oral accounts
in the research. This study also draws on previous interviews conducted by
colleagues in the region.

Writing about the movements of militants across national borders is
not a simple task. Recounting their history presents a number of diffi-
culties that are both methodological and narrative. There is a real risk of
producing a regional narrative that minimizes the importance of national
scenarios. Also, the simultaneity of multiple meeting processes can result
in a narrative that in its attempt to cover every process is rendered histori-
cally incomprehensible. For these reasons, the narrative will be delimitated
by focusing on transnational meetings in certain national spaces at key
moments of this regional history. Each of these transnational meetings will
be studied to identify the ways in which emotions, ideas, and transna-
tional loyalty ties contributed to create a transnational political culture.
Each chapter deals with a different period, in which militants from various
countries met in a particular city: Montevideo in the mid-1960s, Santiago
furthered the expansion of a network of militants and the development of
a common political culture.

Notes
1 For information on this case, see: Matilde Artés, Crónica de una desaparición. La
lucha de una abuela de Plaza de Mayo (Madrid: Espasa, 1997), as well as John
Dinges, The Condor Years: How Pinochet and his Allies Brought Terrorism to Three
Continents (New York: The New Press 2004), and Madres y Familiares de Detenidos
Desaparecidos (Uruguay), A todos ellos: informe de Madres y Familiares de Uruguayos
Detenidos Desaparecidos (Montevideo: Madres y Familiares de Uruguayos Detenidos
Desaparecidos, 2004), and Osvaldo “Chato” Peredo, Volvimos a las montañas (Santa
Cruz, Bolivia: Osvaldo Peredo Leigue Edición, 2003).
2 For a more general analysis of the debates of the New Left in Latin America, see
Jorge G. Castañeda, Utopia Unarmed: The Latin American Left after the Cold War
(New York: Knopf 1993), and the recent compilation by Verónica Oikón Solano,
Eduardo Rey Tristán, and Martín López Ávalos (eds.), El estudio de las luchas revolu-
cionarias en América Latina (1959–1996): Estado de la cuestión (Colegio de Michoacan,
Universidad de Santiago de Compostela: Santiago de Compostela, 2014). For Argentina’s
case, see: Oscar Terán, Nuestros años sesentas: la formación de la nueva izquierda
intelectual en la Argentina, 1956–1966 (Buenos Aires, Argentina: Puntosur Editores,
1991), as well as María Cristina Tortti, El “viejo” partido socialista y los orígenes de
la “nueva” izquierda: 1955–1965 (Buenos Aires: Prometeo Libros, 2009), and Pilar
Calveiro, Política y/o violencia: una aproximación a la guerrilla de los años 70 (Buenos
Aires: Norma, 2005), Richard Gillespie, Soldiers of Perón, Argentina’s Montoneros

3 See: Pozzi, Por las sendas argentinas; Carnovale, Los combatientes: historia del PRT-ERP, and María Seoane, Todo o nada. La historia secreta y pública de Mario Roberto Santucho, el jefe guerrillero de los años setenta (Buenos Aires: Ed. Sudamericana, 2003).

4 See: Daniel Avendaño and Mauricio Palma, El rebelde de la burguesía: la historia de Miguel Enríquez (Santiago, Chile: Ediciones CESOC, 2001), Eugenia Palieraki, ¡La revolución ya viene!: el MIR chileno en los años sesenta (Santiago: LOM Ediciones, 2014).

5 See: Aldrighi, La izquierda armada; Gatto, El cielo por asalto; and Samuel Blixen, Sendic (Montevideo: Ediciones Trilce, 2000).


7 See Ross, May ’68 and its Afterlives.


9 For two different approaches on the subject, see the works by Vania Markarian, El 68 uruguayo, and Patrick Barr-Melej, “Hippismo a la chilena: Juventud y heterodoxia cultural en un contexto transnacional (1970–1973),” in Fernando Purcell, Alfredo Riquelme (eds.), Ampliando miradas. Chile y su historia e un tiempo global (Santiago: RIL editores-Instituto de Historia PUC, 2009). While Markarian finds that young Uruguayan communist activists and Tupamaro militants followed certain cultural trends of the global youth counterculture, such as psychedelia, protest songs, and artistic experimentation, Barr-Melej emphasizes the differences that existed between the Chilean hippie movement and the Left. Although the differences between these two authors may be attributed to the specific characteristics of each process, they also express two different ways of approaching the subject. In my opinion, what Barr-Melej describes identifies the problems and resistances posed by a non-critical translation of certain categories, but that does not necessarily preclude the interpretation that a large part of the youth cultural expressions of the time were associated with those meanings operating at the global level.

10 One of the few exceptions is Quinn Slobodian, Foreign Front: Third World Politics in Sixties West Germany (Duke University Press, 2012). Other works also note this influence. See: Varon, Bringing the War Home; Klimke, The Other Alliance; Ross, May ’68 and its Afterlives.


16 See Emilio Crenzel, La historia política del Nunca Más.


18 Arturo Valenzuela’s study, The Breakdown of Democratic Regimes: Chile (Baltimore: Johns Hopkins University Press, 1978) published in Chile in 1988. This literature is more diverse than the political science bibliography produced under Linz’ influence.


20 Richard Gillespie, Soldados de Perón: los Montoneros (Buenos Aires: Grijalbo, 1987).

21 Hugo Vezzetti. Pasado y presente: guerra, dictadura y sociedad en la Argentina (Buenos Aires: Siglo XXI, 2002), and Pilar Calveiro, Política y/o violencia: una aproximación a la guerrilla de los años 70 (Buenos Aires: Norma, 2005); Carnovale, Los combatientes.


26 One of the pioneer studies of this approach is Doug McAdam, Political Process and the Development of Black Insurgency, 1930–1970 (Chicago: University of Chicago Press, 1982). For an updated version of this approach, see Doug McAdam, Sidney G. Tarrow, and Charles Tilly, Dynamics of Contention (Cambridge; New York: Cambridge University Press, 2001).


The foreignness of the Left has been most strongly emphasized by the military, who point to these groups’ connections with international organizations and their affinities with the Russian, Chinese, and Cuban revolutions. This was a constant element in military discourse starting in the 1970s and can be seen clearly in the attempts made by dictatorships and armed forces to systematize an official history. By way of example, see: Poder Ejecutivo Nacional, El terrorismo en la Argentina: evolución de la delincuencia terrorista en la Argentina (Buenos Aires: Poder Ejecutivo Nacional, 1979), as well as Junta de Comandantes en Jefe, Las Fuerzas Armadas al pueblo oriental. La subversión, vol. 1 (Montevideo: Junta de Comandantes en Jefe, 1978), and Manuel Contreras Sepúlveda, La verdad histórica: el ejército guerrillero: primer período de la guerra subversiva, abril de 1967 al 10 de setiembre de 1973 (Chile: Ediciones Encina Ltda., 2000).

There are multiple, more or less sophisticated, versions of the Left’s interpretation of imperialism. A representative example are the documents against imperialism drafted in the OLAS conference by the Latin American Left as a whole: OLAS, El imperialismo: deformador de nuestra tradición histórica (Havana, 1967).


Tanya Harmer, Allende’s Chile and the Inter-American Cold War (Chapel Hill: University of North Carolina Press, 2011).

In recent decades, a series of studies of social movements have paid special attention to the transnational activities of non-state actors. In 1998, a study by Margaret Keck and Kathryn Sikkink inaugurated an interesting line of work on transnational advocacy networks connected with human rights, gender, and environmental issues. Despite their thematic differences, these works have important points in common with my investigation. The ways in which non-state actors transformed themselves when they began establishing international contacts coincide in certain aspects with what happened with the groups studied here. Margaret E. Keck and Kathryn Sikkink, Activists Beyond Borders (Ithaca, NY: Cornell University Press, 1998).

From different perspectives some authors have followed the trajectory of this Latin American Left. See among others: Jorge G. Castañeda, Utopia Unarmed: The Latin...
American Left after the Cold War (New York: Knopf 1993), as well as Claudia Gilman, Entre la pluma y el fusil; and Emir Sader, El nuevo topo: los caminos de la izquierda latinoamericana (Buenos Aires: Siglo XXI, 2009).


For initial reflections in this sense, see David Collier et al., The New Authoritarianism in Latin America.


For studies that examine the relationship of these groups with lower-class sectors at the local level, see: Marian E. Schlotterbeck, Everyday Revolutions: Grassroots Movements, the Revolutionary Left (MIR), and the Making of Socialism in Concepción, Chile, 1964–1973 (PhD, Dissertation, Yale University, 2013), and Claudio Barrientos, Emblems and Narratives of the Past: the Cultural Construction of Memories and Violence in Peasant Communities of Southern Chile, 1970–2000 (PhD diss., University of Wisconsin-Madison, 2003).

For my research of internal documents of the various organizations, I consulted the following archives: Archivo de la Lucha Armada “David Cámara,” in Archivo del Centro de Estudios Interdisciplinarios Uruguayos, Montevideo, Uruguay; Archivo del Centro de Documentación e Investigación de la Cultura de Izquierda (CEDINCI) en Argentina, Buenos Aires, Argentina; and the online collections El topo blindado and Archivo Chile, as well as private collections. For my research of state documents, I consulted the following archives: AMRREE (Chile), Archivo General Histórico, Ministerio de Relaciones Exteriores, Santiago, Chile; AHDMRREE Archivo Histórico Diplomático, Ministerio de Relaciones Exteriores, Montevideo, Uruguay; DIPBA Archivo de la Dirección de Inteligencia de la Provincia de Buenos Aires, La Plata, Argentina; and Dirección Nacional de Inteligencia, Ministerio del Interior, Montevideo, Uruguay. And, lastly, various collections of the National Archive, NARA, College Park, Maryland, United States. In addition to these collections and archives, I visited national libraries in the three countries of the region to consult press and testimonial and journalistic literature from the period. Lastly, some personal collections donated to the Hoover Archives in Stanford University provided interesting information on specific events.
In Argentina’s case, I based my research on oral history banks developed by Memoria Abierta and the Gino Germani Institute: AOMA, Archivo Oral Memoria Abierta, Buenos Aires, Argentina, and AHOIGG Archivo de Historia Oral del Instituto de Investigaciones Gino Germani, Buenos Aires, Argentina. In Uruguay’s case, the accounts gathered by historian Clara Aldrighi, as well as by other historians, were very useful. Clara Aldrighi, Memorias de insurgencia (Montevideo: Ediciones de la Banda Oriental, 2009).