who came in the wake of the Japanese and were accepted by the Germans because of the
Japanese example fitted much better into this programme, but they were still subject to
ideological and political pressures and constraints imposed by the South Korean gov-
ernment at home.

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SHAFFER, KIRWIN R. Black Flag Boricuas. Anarchism, Antiauthoritarianism,
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Kirwin Shaffer says (p. 10) that the crisis of the old Eurocentric approach to anarchism is
demonstrated by the increasing appearance of studies which talk about the influence of
anarchism in territorial spheres very distant from Europe (Africa, Asia, or Latin America)
and by the progressive circulation of research which, from a social and cultural viewpoint,
has brought us notably closer to the cultural production of the anarchists, to their
countercultural challenges or to their educational and artistic proposals. This is an author
who has been notable over recent years for extracting and communicating the char-
acteristic aspects of the activity carried out by the anarchist movements in Central
America and the Caribbean, fundamentally in those territories which were Spanish
colonies, and which subsequently came to depend more or less directly on the United
States of America. For some of us, this renewing impulse justified the idea that there is life
beyond canonical studies on anarchism (we find it difficult to see ourselves in this Anglo-
Saxon concept of radicalism), and that the roots of a heterogeneous, dynamic, and
ground-breaking movement lie in diversity.

Why Puerto Rico, though? Shaffer recalls that it is clear that the nerve centre of
Spanish-speaking libertarian activism in the Caribbean area was based in Cuba, more
precisely in Havana. Acting as a real hub, the anarchists from Havana generated a wave of
ideological, cultural, and trade-union effervescence which extended through the neigh-
bouring states and which was notably echoed in the powerful neighbour to the north, in
particular in the Florida peninsula and in the New York area. Organized around newspapers
such as Tierra, Cuban anarchism was capable of fostering a transnational movement which
could act as a vehicle for conflicts and realities which originated in the local sphere, but which
culminated in achieving a supranational dimension within the broader framework of the
struggle against capitalism and its related interests, and the gestation of international labour
solidarity. Nevertheless, Puerto Rico was obviously not Cuba.

As Shaffer understands it, the development of Puerto Rican anarchism is, however,
especially attractive, precisely because of what could be insignificant: its specificity. For
Shaffer, the originality of anarchism in Puerto Rico, the fact that it followed a unique path
in the history of anarchism in Latin America, is based on two aspects. (1) The Puerto
Rican anarchists were colonial subjects of the United States, a scenario only comparable
with the Panama Canal zone controlled by the North American power. (2) In contrast to
what occurred in other areas of Latin America, in Puerto Rico we are not faced with a
process of adaptation from global anarchist ideals to a heterogeneous and plural construction of identity because there were hardly any immigrants from Spain and Italy among the anarchists of the island and their racial composition was very diverse. For better or worse, Puerto Rican anarchists did not receive a supplementary ideological or organizational contribution from across the ocean from more advanced territorial scenarios. Also for better or worse, the island’s anarchists had to undertake their process of growth based on their own strengths (pp. 6 and 7). We should recall that this specificity is the most interesting conceptual basis of Shaffer’s book.

The author’s personalization of the Puerto Rican anarchist movement in the figure of Juan Vilar is especially suggestive for two fundamental reasons. The first is the recognition of the central role played by very specific individuals in the ideological and organizational shaping of the libertarian world in small territorial scenarios. At the heart of a group which was not especially large numerically, Vilar set himself up as a central figure among the anarchists of Puerto Rico, this becoming a model for subsequent generations. The second reason involves a characteristic which has been highly valued by Shaffer throughout his work, breaking away from the stereotypes that many researchers still have who approach the study of anarchism.

Anarchism was not a movement anchored in a simplistic anti-system rhetoric, and it could not remain on the sidelines of the contradictions which penetrate the internal fabric of people and social groups. Both Vilar and the anarchists who followed or accompanied him had to act in a complex social and labour context. They had to share struggles and expectations with workers who expressed themselves with more moderate approaches, with others who lacked well-prepared ideological baggage, and even with sectors which were openly opposed to the social struggle. The message given by Vilar, in the face of possible isolationist temptations, was that of taking on an important responsibility as a political intermediary between the workers of the Left, both those of the Free Federation of Workers (FLT) and of the Socialist Party (PS), despite the notable differences which distanced him from the reformist trade unionism predominant in the FLT and from the populist personalism which defined the personality of Santiago Iglesias Pantín, the main instigator within the FLT and the PS of the Americanization of Puerto Rican workers and of participation in institutional politics.

Unable, due to their small numbers, to implement their own trade-union initiatives, guided by direct action and the struggle for the complete emancipation of the proletariat and like, for example, the Industrial Workers of the World (IWW), the Puerto Rican anarchists had to modulate their influence in the FLT in order to combat the economic and partisan drift of a Gomperian orientation which distanced the island’s workers from any hope of redemption, without hindering improvements in their labour and salary conditions. This contradiction, now without Vilar, was as alive as it was twenty years earlier. At the beginning of the 1920s, the active anarchist group known as the Bayamón Bloc, the editors of the island’s most important libertarian newspaper, El Comunista, became an ardent defender of the conquests of the 1917 Soviet revolution, in clear contrast to the anti-communist discourse supported by the FLT, and also by almost the entire international anarchist movement.

One last note about specificity: for Shaffer there are two guiding lines of anarchist thought in Puerto Rico which, in addition to supporting its transnational dimension, give his book’s euphonic title its true meaning: anti-authoritarianism, and anti-imperialism. In actual fact, they are both substantiated by the requirement, for any transformational proposal, to adjust the discourse to the specific characteristics of the social subject. During the first third of the twentieth century, Puerto Rico continued to be a colony, a new-style colony but still a colony. Beyond pro-independence or nationalist inclinations, the Puerto Rican anarchists also understood that their ideals shared with international anarchism (a stateless, anti-capitalist society, free from any religious influence), the black
flag that Shaffer talks about, could only be exercised if they were capable of merging it with the collective identity of Puerto Rican resistance, which the island’s inhabitants had forged for hundreds of years.

To recapitulate, this is a splendid book, elegantly edited, which positions Kirwin Shaffer as an essential reference in the history of the Spanish-speaking anarchist movement of the Caribbean. It also shows how, from the most local sphere, we can understand the true essence of a transnational project.

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The Andean historiography is very rich in the study of ethnic and social movements, in the analysis of the making of identity, and in the role of subaltern actors in different historical periods. However, research that explicitly stresses the labour question is scarce, and Drinot’s contribution is therefore all the more welcome and important.

The cover of Drinot’s book synthesizes one of the main arguments of his research: that the worker is totally different from the Indian. For intellectuals, social reformers, and policymakers the worker personified the promising journey (from the factory) towards industrialization and national prosperity. The process would involve the transformation of backward indigenous labour (the “Indian problem”) into civilized white/mestizo workers; this was the allure of labour.

“Racializing Labor” and “Constituting Labor”, chapters 1 and 2 respectively of Drinot’s book, are devoted to the new concept of the state’s purpose – namely to protect and “improve” labour. Particularly from the 1930s onwards, the state played a key role in improving labour relations in Latin America. Many studies have stressed, too, the importance of labour in the making of the state in the region, and in many Latin American countries issues such as national identity, internal political disputes, and even the construction of judiciary structures and international relations cannot be completely understood without reference to the labour system. However, much less attention has been paid to the significance of race and gender in these connections between labour and the state. It is precisely in relation to this that one of Drinot’s main contributions lies.

During the course of the making of Peru, a racially and gendered state emerged in which labour and workers were considered agents of progress while Indians were considered obstacles to it. The political constitution of the 1920s reflects these conceptions, establishing a special sphere or regime for workers and a different one for the indigenous population. For the latter, laws were promulgated aimed at protecting them and their communities; for workers, laws offered worker recognition, union recognition, and encouraged the negotiation of collective agreements with employers. Drinot reads this as part of the making of the racialized Peruvian nation-state based on the differentiation between Indians and workers.

Two important issues are open to further research. The first concerns the analysis of the creation of special offices and their duties and responsibilities as part of a complex plot at