STUDIES IN AMERICAN POLITICAL DEVELOPMENT

Editors
Karen Orren, Political Science, University of California, Los Angeles
Stephen Skowronek, Political Science, Yale University

Editorial Advisory Board
Joyce Appleby, History, University of California, Los Angeles
Terry M. Moe, Political Science, Stanford University
Walter Dean Burnham, Government, University of Texas
Elizabeth Sanders, Political Science, New School for Social Research
Eldon Eisenach, Political Science, University of Tulsa
Martin Shapiro, Law and Political Science, University of California, Berkeley
Samuel Kernell, Political Science, University of California, San Diego
Martin Sheffter, Government, Cornell University
Stephen D. Krasner, Political Science, Stanford University
Theda Skocpol, Sociology, Harvard University
Theodore J. Lowi, Government, Cornell University
Cass R. Sunstein, Law and Political Science, University of Chicago
Richard L. McCormick, History, University of North Carolina, Chapel Hill
Rogers M. Smith, Political Science, Yale University
Terrence J. McDonald, History, University of Michigan

Studies in American Political Development is a semi-annual periodical which publishes theoretical and empirical research on political development and institutional change in the United States. A diversity of subject matters and methodologies is invited, including comparative or international studies that illuminate the American case. Manuscripts of up to 75 pages in length, excluding footnotes, will be considered. There is a “Notes” section for shorter presentation of research perspectives and findings. Also welcomed are review essays on bibliographies of unusual interest, and comments on previously published articles.

Authors should send three copies of their manuscripts (double spaced), which will not be returned. After initial screening by the editors, selected manuscripts will be reviewed anonymously. Publication decisions will be made with regard to the overall composition of each issue. Cambridge University Press provides 25 free offprints to authors of published articles.

Editorial Office: Studies in American Political Development, Department of Political Science, University of California, Los Angeles, CA 90024.


Studies in American Political Development is published twice each year, beginning with Volume 5 in 1991. The journal was published by Yale University Press as an annual for Volumes 1–4 from 1986–1990. Annual subscription rates for Volume 7, 1993: Institutional, US $58.00 in the USA, Canada, and Mexico, UK £34.00 elsewhere; Individual, US $30.00 in the USA, Canada, and Mexico, UK £18.00 elsewhere. Prices include postage and insurance.

Copyright © 1993 Cambridge University Press. All rights reserved. No part of this publication may be reproduced, in any form or by any means, electronic, photocopying or otherwise, without permission in writing from Cambridge University Press. Photocopying information for users in the USA: The Item-Fee Code for this publication (ISSN 0898-588X/93 $5.00 + 00) indicates that copying for internal or personal use beyond that permitted by Sec. 107 or 108 of the US Copyright Law is authorized for users duly registered with the Copyright Clearance Center (CCC) Transaction Reporting Service, provided that the appropriate remittance of $5.00 per article is paid directly to: CCC, 27 Congress Street, Salem, MA 01970. Specific written permission must be obtained for all other copying. Contact the ISU Tearable Service, 3501 Market Street, Philadelphia, PA 19104, for single copies of separate articles.
ARTICLES

The Making of An American House of Lords: The U.S. Senate in the Constitutional Convention of 1787
Elaine K. Swift 177

The “Welfare Rights State” and the “Civil Rights State”: Policy Paradox and State Building in the Progressive Era
Eileen L. McDonagh 225

Urban Constituencies, Regimes, and Policy Innovation in the Progressive Era: An Analysis of Boston, Chicago, New York City, and San Francisco
Philip J. Ethington 275

Progressivism as Regional Planning: The Politics of Efficiency at the Port of New York
Jameson W. Doig 316

RESEARCH NOTE

Identity and Institutions: The Social Construction of Trade Unions in Nineteenth-Century Germany and the United States
Gary Herrigel 371