Letter to the Editor

Getting serious about serious mental illness: a reflection on the rehabilitation and recovery services in Ireland

N. Moloney and S. Ó. Flaithbheartaigh

Department of Psychiatry, University Hospital Limerick, Dooradoyle, Ireland

Specialist Rehabilitation Psychiatry services are intended to serve individuals with severe and enduring mental illness. Approximately 20% of individuals presenting to mental health services for the first time with a psychotic illness will require Rehabilitation Psychiatry services due to the severity of their functional impairment and symptoms. There is solid evidence that, with appropriate rehabilitation, significant functional recovery can be achieved, even amongst those with the most complex illnesses (Trieman & Leff, 2002; Nordentoft *et al.* 2012; Morgan *et al.* 2014; Killaspy *et al.* 2019).

Multidisciplinary Specialist Rehabilitation teams work with individual service users to effectively manage psychiatric symptoms, develop occupational and social roles, build and restore function, encourage positive risk-taking and instil therapeutic optimism over the long term. See Fig. 1. People receiving support from these services are *eight-times more likely* to achieve and sustain community living, compared to those supported by generic Community Mental Health Teams (CMHTs) (Lavelle *et al.* 2011).

An effective rehabilitation service requires a managed functional network of services across a continuum of care, including inpatient and community based rehabilitation units, community rehabilitation teams, supported accommodation and supported independent living (Wolfson *et al.* 2009). See Fig. 2.

A Vision for Change (2006) provided a comprehensive model of mental health service provision in Ireland and set out a framework for providing accessible, community based specialist services for people with mental illness. It made specific recommendations around caring for people with severe mental illness requiring Specialist Rehabilitation Services and discussed physical infrastructure, opportunities for independent housing, links with community groups, employment agencies, training support services, staff training and levels of staffing. Specifically recommendation 12.2 cited the need for 39 rehabilitation and recovery CMHTs, with assigned sector populations of 100 000 each. (Based on the current population, 48 teams would be required). AVFC recommended that these teams should include one consultant psychiatrist, 10–15 psychiatric nurses for assertive outreach work (maximum case load of 12 service users to one nurse), mental health support workers, two occupational therapists, two social workers, two clinical psychologists,

one cognitive behaviour therapist/psychotherapist, one addiction counsellor as well as domestic skills trainers and creative/recreational therapists, administrative support plus staff associated with day centres and community residences.

Nationally today, rehabilitation teams are operating with just over one-third of that recommended in AVFC, ranging from 4% to 77% with a total of 23 Specialist Rehabilitation teams versus the 48 recommended in AVFC operating at a meagre 35% of recommended staffing levels.

The successor policy to A Vision For Change (AVFC), Sharing the Vision (2020), is billed as ‘a policy that builds on the good work achieved over the past decade and it will provide a framework for investing in a modern, responsive mental health service fit for the next 10 years’. The policy suggested renaming Rehabilitation and Recovery Services to Intensive Recovery Support Services to reflect the recovery ethos. It cites emerging models of care structures and intensive recovery support services including Specialist Rehabilitation Units, Community Rehabilitation Residences and assertive outreach teams but does not make recommendations in terms of the number of facilities or staffing. While the document claims recovery to be at its core it does not place appropriate emphasis on services and pathways for people with Severe and Enduring Mental Illness with complex needs and is wholly lacking in detail. In response to the policy, The College of Psychiatrists of Ireland (2020) expressed concern over ‘serious gaps in [service] provision for people with serious mental illness’ and expressed concern that focusing investment in upstream mental wellbeing and mild mental illness further marginalised those with severe mental illness.

At a time when Mental Health occupies many column inches in every paper on a near-daily basis and dominates our radio, television and social media the mental illnesses of such severity and complexity that they render the sufferer utterly unable to function and indeed, often tortured with delusions and hallucinations go largely without comment.

The level of psychiatric services allocated to Rehabilitation Psychiatry to treat this group of patients is insufficient to even satisfy their basic needs. The overall mental health budget itself is wholly inadequate, and has remained at 6% of the overall health budget for many years. It is very concerning that, if such funding structures persist, in the face of ever-increasing demands for mental health services in general, that Rehabilitation Psychiatry funding will suffer further at the expense of the far more common, milder mental illnesses and the most marginalised, and largely silent service users, will not receive appropriate medical, psychological, occupational therapy or social work services; this may also

Address for correspondence: N. Moloney, Department of Psychiatry, University Hospital Limerick, St Nessans Road, Limerick, Dooradoyle, Ireland. (Email: gortdrum@gmail.com)

Cite this article: Moloney N and Flaithbheartaigh SÓ. Getting serious about serious mental illness: a reflection on the rehabilitation and recovery services in Ireland. *Irish Journal of Psychological Medicine* <https://doi.org/10.1017/ipm.2022.7>

© The Author(s), 2022. Published by Cambridge University Press on behalf of The College of Psychiatrists of Ireland.

Fig. 1. Some of the functions of rehabilitation and recovery psychiatry.

Fig. 2. Continuum of care in rehabilitation and recovery psychiatry.

contribute to this population being treated in overly restrictive surroundings and be denied access to social and occupational roles the majority of our citizens take for granted.

According to the Inspector of Mental Health Services report (2019) service users are often all-too-often trapped in the acute system due to lack of appropriate services. We know that long-term acute unit hospitalisation is counterproductive and contributes to disability in this population (Narayan & Kumar, 2012). In her report, Finnerty (2019), concludes that ‘the short-sightedness of not providing adequate mental health rehabilitation services, from

both a human rights and a financial viewpoint is quite astounding’. In a separate report on the Physical Health of People with Severe Mental Illness Finnerty (2019), Finnerty draws attention to the high mortality of people with severe mental illness, dying between 15 and 20 years earlier than their counterparts without severe mental illness and their physical illnesses are largely preventable.

Failing to invest in services for those suffering from Severe and Enduring Mental Illness and thus depriving them of their human rights is reminiscent of past Religious and Government scandals and surely, if it is not rectified immediately it will be major scandal

of the future. If current policy and funding structures persist within the Health Service, Rehabilitation Psychiatry will suffer even further at the expense of the far more common, milder mental illnesses and the most marginalised will be failed, yet again.

Conflict of interest. None.

References

- A Vision for Change** (2006). Report of the expert group on Mental Health policy. <https://www.hse.ie/eng/services/publications/mentalhealth/mental-health—a-vision-for-change.pdf> 14 October 2021.
- College of Psychiatrists of Ireland** (2020). Summary response to sharing the vision. <https://www.irishpsychiatry.ie/wp-content/uploads/2020/10/CPsychI-response-to-StV-for-Minister-Butler-and-DOH-30-Sept-2020-for-website.pdf> 14 October 2021.
- Finnerty S** (2019). Physical health of people with severe mental illness. Mental Health Commission. <https://www.mhcirl.ie/publications/physical-health-people-severe-mental-illness> 25 April 2021.
- Finnerty S** (2019). Mental Health Commission Rehabilitation and Recovery Mental Health Services in Ireland 2018/2019 document. <https://www.mhcirl.ie/publications/rehabilitation-and-recovery-mental-health-services-ireland-2018/2019> 25 April 2021.
- Killaspy H, Priebe S, McPherson P, Zenasni Z, Greenberg L, McCrone P, Dowling S, Harrison I, Krotofil J, Dalton-Locke C, McGranahan R, Arbuthnott M, Curtis S, Leavey G, Shepherd G, Eldridge S, King M** (2019). Predictors of move-on from mental health supported accommodation in England; a national cohort study. *British Journal of Psychiatry* **216**, 331–337 DOI [10.1192/bjp.2019.101](https://doi.org/10.1192/bjp.2019.101).
- Lavelle E, Ijaz A, Killaspy H, Holloway F, King M, Keogh F, McDonagh C, Spelman L, Goggins R, Daly I, Murphy K, McCrone P, Drake R** (2011). *Mental Health Rehabilitation and Recovery Services in Ireland: A Multicentre Study of Current Service Provision, Characteristics of Service Users and Outcomes for those with and without Access to these Services*. Mental Health Commission: Dublin, Ireland.
- Morgan C, Lappin J, Heslin M, Donoghue K, Lomas B, Reininghaus U, Onyejiaka A, Croudace T, Jones PB, Murray RM, Fearon P, Doody GA, Dazzan P** (2014). Reappraising the long-term course and outcome of psychotic disorders: the AESOP-10 study. *Psychological Medicine* **44**, 2713–2726 DOI [10.1017/S0033291714000282](https://doi.org/10.1017/S0033291714000282).
- Narayan K, Kumar D** (2012). Disability in a group of long-stay patients with Schizophrenia: experience from a Mental Hospital. *Medknow Publications and Media Pvt. Ltd. Indian Journal of Psychological Medicine* **34**, 70–75.
- Nordentoft M, Pedersen MG, Pedersen CB, Blinkenberg S, Mortensen PB** (2012). The new asylums in the community: severely ill psychiatric patients living in psychiatric supported housing facilities. A Danish register-based study of prognostic factors, use of psychiatric services, and mortality. *Social Psychiatry and Psychiatric Epidemiology* **47**, 1251–1261 DOI [10.1007/s00127-011-0432-2](https://doi.org/10.1007/s00127-011-0432-2).
- Sharing the Vision, A Mental Health Policy for Everyone** (2020). Government of Ireland. <https://www.gov.ie/en/publication/2e46f-sharing-the-vision-a-mental-health-policy-for-everyone/> 14 October 21.
- Trieman N, Leff J** (2002). Long-term outcome of long-stay psychiatric in-patients considered unsuitable to live in the community. *British Journal of Psychiatry* **181**, 428–432 DOI [10.1192/bjp.181.5.428](https://doi.org/10.1192/bjp.181.5.428).
- Wolfson P, Holloway F, Killaspy H** (2009). *Enabling Recovery for People with Complex Mental Health Needs: A Template for Rehabilitation*. Royal College of Psychiatrists, Faculty of Rehabilitation and Social Psychiatry.