## AMERICAN POLITICAL DEVELOPMENT

VOLUME 5 NUMBER 1 1991

**CAMBRIDGE UNIVERSITY PRESS** 

## STUDIES IN AMERICAN POLITICAL DEVELOPMENT

Editors ————————	
Karen Orren, Political Science, University of California, Los Angeles	Stephen Skowronek, <i>Political Science,</i> <i>Yale University</i>
Editorial Advisory Board ————	
Joyce Appleby, History, University of California, Los Angeles	Terry M. Moe, <i>Political Science, Stanford</i> <i>University</i>
Walter Dean Burnham, Government, University of Texas	Elizabeth Sanders, <i>Political Science, New School for Social Research</i>
Eldon Eisenach, <i>Political Science,</i> <i>University of Tulsa</i>	Martin Shapiro, Law and Political Science, University of California,
Samuel Kernell, Political Science,	Berkeley
University of California, San Diego Stephen D. Krasner, Political Science, Stanford University	Martin Shefter, Government, Cornell University
Theodore J. Lowi, Government, Cornell University	Theda Skocpol, <i>Sociology, Harvard</i> <i>University</i>
Richard L. McCormick, <i>History, Rutgers University</i>	Cass R. Sunstein, <i>Law and Political Science, University of Chicago</i>
Terrence J. McDonald, <i>History, University</i> of <i>Michigan</i>	Rogers M. Smith, <i>Political Science, Yale</i> <i>University</i>

Studies in American Political Development is a semi-annual periodical which publishes theoretical and empirical research on political development and institutional change in the United States. A diversity of subject matters and methodologies is invited, including comparative or international studies that illuminate the American case. Manuscripts of up to 75 pages in length, excluding footnotes, will be considered. There is a "Notes" section for shorter presentation of research perspectives and findings. Also welcomed are review essays on bibliographies of unusual interest, and comments on previously published articles.

Authors should send three copies of their manuscripts (double spaced), which will not be returned. After initial screening by the editors, selected manuscripts will be reviewed anonymously. Publication decisions will be made with regard to the overall composition of each issue. Cambridge University Press provides 25 free offprints to authors of published articles.

Editorial Office: Studies in American Political Development, Department of Political Science, University of California, Los Angeles, CA 90024.

**Publishing, Subscription, and Advertising Offices:** Cambridge University Press, 40 West 20th Street, New York, NY 10011-4211; or Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU, England.

Studies in American Political Development is published twice each year, beginning with Volume 5 in 1991. The journal was published by Yale University Press as an annual for Volumes 1-4 from 1986–1990. Annual subscription rates for Volume 5, 1991: Institutional, US \$55.00 in the USA and Canada, UK £33.00 elsewhere; Individual, US \$29.00 in the USA and Canada, UK £17.00 elsewhere. Prices include postage and insurance.

Copyright © 1991 Cambridge University Press. All rights reserved. No part of this publication may be reproduced, in any form or by any means, electronic, photocopying or otherwise, without permission in writing from Cambridge University Press. Photocopying information for users in the USA: The Item-Fee Code for this publication (ISSN 0898-588X/91 \$5.00 + .00) indicates that copying for internal or personal use beyond that permitted by Sec. 107 or 108 of the US Copyright Law is authorized for users duly registered with the Copyright Clearance Center (CCC) Transaction Reporting Service, provided that the appropriate remittance of \$5.00 per article is paid directly to: CCC, 27 Congress Street, Salem, MA 01970. Specific written permission must be obtained for all other copying. Contact the ISI Tearsheet Service. 3501 Market Street. Philadelphia, PA 19104, for single copies of separate articles.

## STUDIES IN AMERICAN POLITICAL DEVELOPMENT

## Volume 5, Number 1, Spring 1991

EDITORS' NOTE	iii
ARTICLES	
Mirror Images: Political Structure and Early Railroad Policy in the United States and Prussia Colleen A. Dunlavy	1
Gender and the Origins of Modern Social Policies in Britain and the United States	
Theda Skocpol and Gretchen Ritter	36
The Legitimation of the Administrative State: Some Aspects of the Work of Thurgood Marshall	
Mark Tushnet	94
PERSPECTIVES	
Reorganizing the Organizational Synthesis: Federal-Professional Relations in Modern America	
Brian Balogh	119