

KENNETH SHULTZ AND BARRY WEINGAST

The Democratic Advantage: Institutional Foundations of Financial Power in International Competition

PAUL F. DIEHL, CHARLOTTE KU, AND DANIEL ZAMORA

The Dynamics of International Law: The Interaction of Normative and Operating Systems

DEBORAH WELCH LARSON AND ALEXEI SHEVCHENKO

Shortcut to Greatness: The New Thinking and the Revolution in Soviet Foreign Policy

ERIK WIBBELS AND MOISÉS ARCE

Globalization, Taxation, and Burden-Shifting in Latin America

KERRY A. CHASE

Economic Interests and Regional Trading Arrangements:
The Case of NAFTA

QUAN LI AND ADAM RESNICK

Reversal of Fortunes: Democratic Institututions and Foreign Direct Investment Inflows to Developing Countries

KAREN E. SCHNIETZ

The Reaction of Private Interests to the 1934 Reciprocal Trade Agreements Act

https://doi.org/10.1017/50020818300035852 Published online by Cambridge University Press

IO

Edited at the Weatherhead Center for International Affairs,
Harvard University
Published quarterly by Cambridge University Press
Founded in 1947 by the World Peace Foundation

Lisa L. Martin Thomas Risse Beth V. Yarbrough Rebecca L. Webb Editor in Chief Associate Editors

Managing Editor

Emanuel Adler Jeffrey T. Checkel Benjamin J. Cohen James Fearon Martha Finnemore Jeffry Frieden Judith Goldstein Peter Gourevitch Joanne Gowa Stephan Haggard Peter Katzenstein Robert O. Keohane Stephen D. Krasner David A. Lake David Leblang Edward D. Mansfield Lisa L. Martin

Benjamin J. Cohen Helen V. Milner Ronald Mitchell James Morrow John Odell Louis Pauly Robert Powell Thomas Risse B. Peter Rosendorff John Gerard Ruggie Kathryn Sikkink Janice Gross Stein Richard H. Steinberg Daniel Verdier Alexander Wendt Beth V. Yarbrough Michael Zürn Editorial Board Chair Editorial Board

INTERNATIONAL ORGANIZATION invites the submission of original manuscripts on all aspects of world politics and international political economy. Authors should follow the guidelines published annually in the Winter issue. Guidelines also may be found on the World Wide Web at http://journals.cambridge.org.

Address for submissions: International Organization WCFIA/Harvard University 1033 Massachusetts Ave. Cambridge, MA 02138

Statements and opinions expressed in *International Organization* are the responsibility of the authors alone and do not imply the endorsement of the Board of Editors, the Board of Trustees of the World Peace Foundation, the University of California, or Cambridge University Press.

For abstracting listing and price information, please refer to the back of this issue.

Periodicals postage is paid at New York, NY, and at additional mailing offices.

^{© 2003} by The IO Foundation, ISSN 0020-8183

[⊚] This publication is printed on acid-free paper.

https://doi.org/10.1017/S0020818300035852 Published online by Cambridge University Press

International Organization Volume 57, Number 1, Winter 2003

Editor's Note	1
Articles	
The Democratic Advantage: Institutional Foundations of Financial Power in International Competition Kenneth A. Schultz and Barry R. Weingast	3
The Dynamics of International Law: The Interaction of Normative and Operating Systems Paul F. Diehl, Charlotte Ku, and Daniel Zamora	43
Shortcut to Greatness: The New Thinking and the Revolution in Soviet Foreign Policy Deborah Welch Larson and Alexei Shevchenko	77
Globalization, Taxation, and Burden-Shifting in Latin America Erik Wibbels and Moisés Arce	111
Economic Interests and Regional Trading Arrangements: The Case of NAFTA Kerry A. Chase	137
Reversal of Fortunes: Democratic Institutions and Foreign Direct Investment Inflows to Developing Countries Quan Li and Adam Resnick	175
Research Note	
The Reaction of Private Interests to the 1934 Reciprocal Trade Agreements Act Karen E. Schnietz	213
Guidelines for Contributors	235

Contributors

Moisés Arce is Assistant Professor of Political Science at Louisiana State University. He can be reached at marce@lsu.edu.

Kerry A. Chase is Assistant Professor of Political Science at Tufts University. He can be reached at k.chase@tufts.edu.

Paul F. Diehl is Professor of Political Science and University "Distinguished Teacher/Scholar" at the University of Illinois at Urbana-Champaign. He can be reached at p-diehl@uiuc.edu.

Charlotte Ku is Executive Vice President and Executive Director of the American Society of International Law in Washington, DC. She can be reached at Cku@asil.org.

Deborah Welch Larson is Professor of Political Science at the University of California, Los Angeles. She can be reached at dlarson@polisci.ucla.edu.

Quan Li is Assistant Professor of Political Science at The Pennsylvania State University, University Park. He can be reached at quanli@psu.edu.

Adam Resnick is Assistant Professor of Political Science at Western Washington University. He can be reached at adam.resnick@wwu.edu.

Karen E. Schnietz is Assistant Professor of Management in the Jones Graduate School of Management at Rice University. She can be reached at schnietz@rice.edu.

Kenneth A. Schultz is Associate Professor of Political Science at the University of California, Los Angeles. He can be reached at kschultz@polisci.ucla.edu.

Alexei Shevchenko is a Visiting Fellow at the Center for International Studies at the University of Southern California, Los Angeles. He can be reached at ashevche@ucla.edu.

Barry R. Weingast is a Senior Fellow at the Hoover Institution and Ward C. Krebs Family Professor of Political Science at Stanford University. He can be reached at weingast@stanford.edu.

Erik Wibbels is Assistant Professor of Political Science at the University of Washington. He can be reached at ewibbels@u.washington.edu.

Daniel Zamora is a recent graduate of the University of California at Berkeley School of Law.

Abstracts

The Democratic Advantage: Institutional Foundations of Financial Power in International Competition

by Kenneth A. Schultz and Barry R. Weingast

Despite their presumed liabilities, institutions associated with democracy serve as a source of power in prolonged international competition by increasing the financial resources that states can bring to bear. The theory of sovereign debt suggests that a state's ability to raise money through public borrowing is enhanced when debtholders have mechanisms for sanctioning state leaders in the event of default. Institutions associated with liberal government provide such mechanisms. All other things being equal, states that possess these institutions enjoy superior access to credit and lower interest rates than do states in which the sovereign has more discretion to default unilaterally. Liberal states can not only raise more money from a given economic base but can also pursue tax-smoothing policies that minimize economic distortions. The ability to finance competition in a manner that is consistent with long-term economic growth generates a significant advantage in prolonged rivalries. These claims are explored by analyzing the Anglo-French rivalry (1688–1815) and the Cold War.

The Dynamics of International Law: The Interaction of Normative and Operating Systems

by Paul F. Diehl, Charlotte Ku, and Daniel Zamora

This article describes the basic components of the operating and normative systems as a conceptual framework for analyzing and understanding international law. There are many theoretical questions that follow from the framework that embodies a normative and operating system. We briefly outline one of those in this article, namely how the operating system changes. In doing so, we seek to address the puzzle of why operating system changes do not always respond to alterations in the normative sphere. A general theoretical argument focuses on four conditions. We argue that the operating system only responds to normative changes when response is "necessary" (stemming from incompatibility, ineffectiveness, or insufficiency) for giving the norm effect, and when the change is roughly coterminous

with a dramatic change in the political environment (that is, "political shock"). We also argue, however, that opposition from leading states and domestic political factors might serve to block or limit such operating system change. These arguments are illustrated by reference to three areas of the operating system as they concern the norm against genocide.

Shortcut to Greatness: The New Thinking and the Revolution in Soviet Foreign Policy

by Deborah Welch Larson and Alexei Shevchenko

Why did Soviet foreign policy change during 1985–1991 from viewing conflict between capitalism and socialism as inevitable to favoring cooperation between states in solving global problems? Neither materialist analyses nor ideational accounts explain why Gorbachev adopted the radical new thinking instead of more conventional reform alternatives. We argue that the new thinking offered a means to enhance Soviet status despite retrenchment and accommodation of the West. By promoting principles underlying a new world order, the Soviet Union could achieve greatness based on the exercise of soft power. This explanation draws on social identity theory, which maintains that people are motivated for their social group to have a distinctive, positive identity. Lower status groups may enhance their perceived standing by finding a new domain for comparison or reevaluating an undesirable trait.

Globalization, Taxation, and Burden-Shifting in Latin America by Erik Wibbels and Moisés Arce

Most researchers interested in the relationship between global markets and public policy focus on advanced industrial democracies. In contrast, we examine competing hypotheses as to globalization's effect on governments by expanding the scope of the discussion to include developing nations. More specifically, we investigate the relationship between international market integration and the evolving burden of taxation on capital, as well as the subsequent response of markets to shifts in tax policy in Latin America since the late 1970s. Consistent with our theoretical expectations, we find that global market forces are more constraining vis-à-vis tax policy in Latin America than in the world's wealthiest nations. Despite these market-based pressures, however, national politics continue to influence tax policy in Latin America in a manner consistent with findings on advanced industrial democracies. As such, developing nations continue to have some room to manipulate policy, though within the context of a more strictly neoliberal context than their counterparts in advanced industrial democracies.

Economic Interests and Regional Trading Arrangements: The Case of NAFTA by Kerry A. Chase

This article examines lobbying in the United States on the North American Free Trade Agreement (NAFTA). I argue that economies of scale and production sharing across borders create incentives for firms to seek regional trade liberalization.

Statistical analysis demonstrates that sectors with these characteristics were more likely to lobby for free trade in North America; these sectors were also exposed to free trade more rapidly under the tariff-phasing schedule in the NAFTA treaty. However, corporate restructuring to rescale production for the regional market and to increase offshore assembly presented adjustment costs for U.S. workers, which created divisions between labor unions and their employers. I conclude that regional arrangements are an attractive mechanism to liberalize trade for firms in need of larger-than-national markets to take advantage of economies of scale or to develop production-sharing networks.

Reversal of Fortunes: Democratic Institutions and Foreign Direct Investment Inflows to Developing Countries

by Quan Li and Adam Resnick

Does increased democracy promote or jeopardize foreign direct investment (FDI) inflows to less-developed countries? We argue that democratic institutions have conflicting effects on FDI inflows. On the one hand, democratic institutions hinder FDI inflows by limiting the oligopolistic or monopolistic behaviors of multinational enterprises, facilitating indigenous businesses' pursuit of protection from foreign capital, and constraining host governments' ability to offer generous financial and fiscal incentives to foreign investors. On the other hand, democratic institutions promote FDI inflows because they tend to ensure more credible property rights protection, reducing risks and transaction costs for foreign investors. Hence, the net effect of democracy on FDI inflows is contingent on the relative strength of these two competing forces. Our argument reconciles conflicting theoretical expectations in the existing literature. Empirical analyses of fifty-three developing countries from 1982 to 1995 substantiate our claims. We find that both property rights protection and democracy-related property rights protection encourage FDI inflows; after controlling for their positive effect through property rights protection, democratic institutions reduce FDI inflows. These results are robust against alternative model specifications, statistical estimators, and variable measurements.

The Reaction of Private Interests to the 1934 Reciprocal Trade Agreements Act

by Karen E. Schnietz

In recent research on the 1934 Reciprocal Trade Agreements Act (RTAA), there has been no examination of the reaction of private actors to the RTAA. Did producer groups and investors in 1934 believe the Democratic RTAA was the solution to Republican protectionism, as institutional analyses of the RTAA claim, or did they realize the RTAA was no "magic bullet" against a return of protectionism, as skeptics argue? Archival data suggests that many producer groups believed the RTAA would result in durable liberalization, but that fewer understood the likely effects of its specific features. An event study of investor reaction to the RTAA reveals that export-dependent firms experienced a significant, positive stock return increase on news of the RTAA, while heavily tariff-protected firms experienced a significant stock decline, albeit several months later.