

Volume 22 Issue 4, December 2012

U.S. Outraged by Assad's Use of Violence, Authorizes \$130 Million in Humanitarian Aid

State Department Indicates Freedom of Religion is a Diplomatic Priority for President Obama

Obama Pledges to Use Technology to Target Human Trafficking, Simplify Visas for Trafficking Victims

Obama Administration Prepared to Support Democratic Transition in Egypt with \$1 Billion in Debt Relief



Foreign Policy Bulletin

Volume 22, Issue 4, December 2012

Editorial Staff

EDITOR Jack Goldstone, George Mason University MANAGING EDITOR Bilal Wahab, George Mason University EDITORIAL ASSISTANT Jessica Soto, George Mason University EDITORIAL ASSISTANT Alec Simantov, George Mason University WEB MANAGER Andrew Wolff, Johns Hopkins University - SAIS EDITORIAL CONSULTANT Philip Auerswald, George Mason University

Editorial Board

Kent Calder

Johns Hopkins University - SAIS

Richard Cooper

Harvard University

Chester Crocker

Georgetown University

I.M. Destler

University of Maryland

Larry Diamond

Stanford University

Desmond Dinan George Mason University

Daniel Esty

Yale University

Amitai Etzioni

George Washington University

Joseph Fewsmith

Boston University

Richard Feinberg

University of California, San Diego

Francis Fukuyama

Johns Hopkins University - SAIS

Sumit Ganguly

Indiana University

James Goldgeier American University

Stephan Haggard

University of California, San Diego

Robert Hardgrave University of Texas

John Harper Johns Hopkins University

Mark Katz

George Mason University

Andrew Krepinevich

George Mason University

Kenneth Lieberthal

University of Michigan

Michael McFaul Stanford University

Eric McGlinchey George Mason University

Peter Mandeville

George Mason University

Andrew Natsios

Georgetown University

John Paden

George Mason University

James Pfiffner

George Mason University

Gwyn Prins

London School of Economics

Ken Reinert

George Mason University

Glenn Robinson

Naval Postgraduate School

Mark Rush

Washington & Lee University

Michael Shifter

Georgetown University

Robert Springborg

Naval Postgraduate School

John Steinbrunner

University of Maryland

Arturo Valenzuela

Georgetown University

Lanxin Xiang

University of Geneva

William Zartman

Johns Hopkins University - SAIS

Publishing, Advertising, and Subscription Offices: Cambridge University Press, 32 Avenue of the Americas, New York, NY 10013, USA (for USA, Canada, and Mexico); or Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU, England (for UK and elsewhere).

Subscription Information: Foreign Policy Bulletin (ISSN 1052-7036) is published quarterly by Cambridge University Press. Annual subscription rates for Volume 22 (2012): Institutional subscription rates, print and electronic: US \$354 in the U.S.A., Canada, and Mexico; UK £199 + VAT elsewhere. Institutional subscription rate, electronic only: US \$301 in the U.S.A., Canada, and Mexico; UK £166 + VAT elsewhere. Institutional subscription rate, print only: US \$337 in the U.S.A., Canada, and Mexico; UK£183 + VAT elsewhere. Individual subscription rate, print and electronic: US \$139 in the U.S.A., Canada, and Mexico; UK £80 + VAT elsewhere. Individual subscription rate, print only: US \$116 in the U.S.A., Canada, and Mexico; UK £66 + VAT elsewhere. Single part rates, print only: US \$84 in the U.S.A., Canada, and Mexico; UK £45 + VAT elsewhere. Prices include surface

Photocopying Information (for users in the USA): The Item-Fee Code for this publication (1052-7036/06 \$9.50) indicates that copying for internal or personal use beyond that permitted by Sec. 107 or 108 of the US Copyright Law is authorized for users duly registered with the Copyright Clearance Center (CCC) Transactional Reporting Service, provided that the appropriate remittance of \$9.50 per article is paid directly to: CCC, 222 Rosewood Drive, Danvers, MA 01923, USA. Specific written permission must be obtained for all other copying; contact the nearest Cambridge University Press office.

© Cambridge University Press, 2012

Most of the contents of this publication are official documents. The compilation of these materials is copyrighted and permission must be obtained to reproduce or reprint numerous pages or entire sections of an issue. Individual documents are in the public domain and may be reprinted; citation of the Foreign Policy Bulletin is appreciated. Permission to reproduce copyrighted materials from other sources (including photographs) must be obtained from the original source.

FEATURES =

Syria

3 U.S. Outraged by Assad's Use of Violence, Authorizes \$130 Million in Humanitarian Aid

Religious Freedom

16 State Department Indicates Freedom of Religion is a Diplomatic Priority for President Obama

Other

Obama Pledges to Use Technology to Target Human Trafficking, Simplify Visas for Trafficking Victims

REGULAR SECTIONS =

Development

46 Clinton Praises Success of President's Emergency Plan for AIDS Relief on African Tour

Africa

62 U.S. Supports UN Special Envoy to Address Unrest in Mali

Asia-Pacific

80 U.S. Commits \$600 Million to Promote Childhood Health, Transparency and Clean Energy in Indonesia

Europe

102 U.S. Ambassador to the U.N. Highlights Support for Continued Cooperation in Balkan Region

Middle Eas

114 Obama Administration Prepared to Support Democratic Transition in Egypt with \$1 Billion in Debt Relief

South and Central Asia

138 Obama Designates Afghanistan as Major Non-NATO Ally

Western Hemisphere

158 State Department Urges Senate to Pass Law of the Sea Convention

Trade

- 168 U.S. Trade Representative Champions New Presidential Policy Directive for Trade with Sub-Saharan Africa
- 180 List of Documents
- 182 Index

Editorial Comments

EDITOR'S NOTE

The Last Word

It is with sincere regrets that I inform you that this is the very last issue of Foreign Policy Bulletin that will be published by Cambridge University Press, and likely the last issue of this journal to appear.

The economics of publishing have changed dramatically. At one time, it was virtually impossible for anyone to access all the materials presented in the pages of FPB – state department speeches, executive orders, military reviews, congressional hearings, statements by foreign leaders on U.S. policy – without spending months burrowing into the stacks in government documents in major university or public libraries. The experts at FPB did that work, and provided the key documents arranged by subject in a timely manner.

Today however, with virtually every public and government pronouncement appearing in full on the internet, the work of gathering materials is much easier, for anyone with a terminal and account. Of course, FPB still took things one step further, by editing the vast raw materials on the internet and presenting U.S. policy documents arranged by subject. Yet even that service is increasingly being performed and the results posted online by non-government organizations such as the Council on Foreign Relations, and by government organizations themselves as they improve their web presence.

The result is that university libraries are no longer willing to pay the subscription costs that have sustained publication of FPB. They correctly argue that this material is already on the web, and that their clients, if equipped with the right web search engines and the right leads, can obtain these materials for themselves. And I have to admit that to a large degree they are right. So rather than mourn the end of FPB, let us celebrate the arrival of a new internet-driven era of greater access to information on U.S. government policies, direct from the government itself. If we can protect and maintain that open access to information, we all benefit. My final words are thus: "stay informed." While FPB will no longer be here to help you do that, we believe you can (and must) stay informed on your own, from the comfort of your laptop, desk workstation, or your tablet or smartphone. Do take advantage of all that is out there, and I hope you will not miss us (too much).

One final acknowledgement – I want to thank the wonderful managing editors I have had at FPB: Kevin Fandl, Callie Le Renard, and Bilal Wahab. They have done the work of turning scattered raw materials into a polished and skillfully composed and laid-out journal. They deserve your thanks as well as mine for making FPB a reality for the last five years.

Jack A. Goldstone

PHOTO CREDITS —

Page 9, State Department Photo Page 57, State Department Photo Page 127, State Department photo Page 131, White House Photo

MISSION STATEMENT -

The *Foreign Policy Bulletin* is a reference periodical published quarterly by Cambridge University Press. Its purpose is to make available a timely and systematic record of United States foreign policy.

In addition to major addresses, statements, and other public reports and remarks of the President, Secretary of State, and Administration officials in other foreign affairs agencies, the *Foreign Policy Bulletin* includes excerpts from pivotal debates in the Congress; speeches and other statements by foreign and international officials; relevant texts and reports from international organizations; summaries and listings of treaties and other agreements to which the United States is a party; and other information of particular interest to the study of U.S. foreign relations.

The *Foreign Policy Bulletin* is not affiliated with any government or international institution, and has complete editorial autonomy.

Each issue has a name and subject index as well as a list of documents. There is an annual index at the end of each volume.

INDEXING: Included in the PAIS (Public Affairs Information Service) indexes: the PAIS Bulletin, PAIS on CD-Rom, and online through Dialog, BRS, and Data Star.

