Party Types in the Age of Personalized Politics

Gideon Rahat

Democracies in general and political parties in particular have undergone political personalization in recent decades. The power balance between politicians (one or many) and the team (the party as a collegial entity) has changed, and existing party typologies are no longer suited to the analysis of today’s democratic politics. Although some new personalized party types have been added, what is missing is a systematic attempt to contrast them with the collegial option. This article proposes a new classification of political parties to fill the lacuna. It includes five ideal types of parties: two personalized-decentralized types, referring to collections of separated autonomous activists or to separated autonomous individual politicians (plural); a collegial type, which is about the centrality of the team and is based mainly on collective authorities and collective decision making; and two personalized-centralized types, referring to the centrality of an individual politician in her capacity as the party leader or that of a specific individual who “owns” the party.

To paraphrase Krouwel’s (2012, 288) closing sentence in a book that proposes a meta-typology of existing typologies of political parties, how silly would it be to suggest a new party classification? And yet, a new classification is just what is needed in the age of personalized politics, brought about by the process of political personalization (Cross, Katz, and Pruysers 2018; Rahat and Kenig 2018). A slew of new parties have been established as mere platforms for politicians: sometimes for their leader and at other times for their politicians, in the plural. Older parties have either resisted and clung to their collegial habits or adapted and created a new equilibrium between the personal and the collegial. These developments touch on the essence of politics: power and the collective action problem.

This article proposes a new party classification that is suited to personalized politics. In addressing the essence of politics (power) and party organization (collective action), this is a timely research tool that stands strong in comparison to existing typologies in terms of simplicity and parsimony, universalism, usefulness, and time resistance. It is not intended to replace useful existing typologies but rather to join, on its own merits, that club. A collection of typologies is needed because “there is no one universally valid scheme…. The utility of a schema depends in part on what we want to know,” and “a classification useful for one purpose may not be useful for another” (Wolinetz 2002, 149).

The article’s first part reviews the comprehensive and abstractive descriptive value of party classifications and typologies and shows how the proposed new classification addresses their inherent limitations. The second part explains the need for this new classification: it addresses the rise of the personalization of politics in general and of parties in particular, as well as theoretical concerns that pertain to politics and party politics. It also demonstrates that existing classifications and typologies are not sensitive enough to personalized politics: although some types that touch on personalized politics have been added, there has been no systematic attempt to fully contrast them with the collegial option. The third part outlines the new classification and its five ideal types of political parties: two personalized-decentralized types—collections of separated autonomous activists (movement) or separated autonomous individual politicians (network); a collegial type, focusing on the centrality of the team and collective authorities and decision making; and two personalized-centralized types, which are about either an individual politician in her capacity as the party leader (leader) or the centrality of a specific individual (personal). The next part

Gideon Rahat heads the Department of Political Science at the Hebrew University of Jerusalem, where he holds the Gersten Family Chair (msgrah@mail.huji.ac.il). He is also a senior fellow at the Israel Democracy Institute. His research fields are comparative politics and Israeli politics, especially the politics of reform, democratic institutions, political parties, candidate and leadership selection, and political personalization and personalism.

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Why We Need Typologies and Classifications, and the Proposed New Classification

A key reason for creating a classification or typology of parties with Weberian ideal types is its comprehensive and abstractive descriptive value. Katz and Mair (2018, 128) call a typology a “theoretical primitive, used to theorize about relationships and processes in the absence of the messy complications of the real world.” As such, ideal types provide “easily understandable labels that will help the reader more easily comprehend otherwise complex, multidimensional concepts” (Gunther and Diamond 2003, 172). Typologies facilitate the development of a common standardized research language, enabling research to advance, without the need to start every new study from point zero.

Ideal party types play a role in the diachronic analysis of party evolution (Katz and Mair 1995; 2018) and in synchronic comparisons (Duverger 1965; Kirchheimer 1966), and even do so simultaneously (Gunther and Diamond 2003). Because they summarize characteristics that are spread among many parties in various countries, scholars also use them to develop methodological tools (Krouwel 2012) and diagnose problems of contemporary party democracy (Ignazi 2017; Katz and Mair 2018).

The inherent limitation of this tool is that “one should not expect that real-world political parties fully conform to all of the criteria that define each party model; similarly, some parties may include elements of more than one ideal type” (Gunther and Diamond 2003, 172). The classification proposed here includes ideal types, which could serve as milestones in mapping the evolution of parties (especially, not solely, in the context of political personalization) and as yardsticks in mapping parties at a specific point in time (especially, but not solely, in the context of personalized politics). It does not delineate strictly nominal categories. Most, if not all, real-world cases are expected to fall in between these ideal types. Here, for simplicity’s sake, they are presented along a continuum, extending from decentralized personalism, a situation in which individuals have greater importance relative to the political group; to collegialism, whereby the political group is more important relative to individual politicians; and on to centralized personalism, where a single individual politician is more important relative to political groups. Following this logic, the model can be adapted to develop diverse types of operationalizations for large-n analysis on an ordinal scale and may even be utilized to fit interval and ratio scales. These differentiations may also be perceived as axes on a two-dimensional map (collegialism as a zero-point, y axis for centralized personalism, and x axis for decentralized personalism) or a triangular-shaped space (with collegialism, centralized personalism, and decentralized personalism at each vertex).

Why a New Classification? Political Personalization and Beyond

Before explaining why the proposed classification is needed, it is necessary to briefly clarify its main guiding logic. Put simply, it differentiates among parties—perceived according to their minimalist definition as organizations that present candidates for public positions—and determining whether they are collegial or personalized: Are they mainly teams or mainly platforms for an individual leader (personalized-centralized parties) or politicians (personalized-decentralized parties)?

An Empirical Look: The Personalization of Politics and Political Parties

Returning to Krouwel (2012, 288), I am going to be silly and suggest a new party classification; the phenomenon of political personalization warrants it. Krouwel identified personalization as an important factor in the development of parties but he underestimated its magnitude. This made sense at the time he was writing, when the two major cross-national comparative attempts to map and measure personalization (which he quoted) announced skeptical and mixed findings (Adam and Maier 2010; Karvonen 2010).

A decade passed, and skepticism has been replaced by a solid understanding that political personalization occurs in democracies and influences numerous arenas. New evidence has been added to existing data on the presidentialization of parliamentary regimes (Poguntke and Webb 2005a) and on personalization in the media coverage of politics (Adam and Maier 2010; Karvonen 2010). It includes research on the personalization of electoral systems (Renwick and Pilet 2016), the growing presidentialization of parliamentary regimes (Poguntke and Webb 2018), the personalization of electoral behavior in terms of the personal vote (Renwick and Pilet 2018), and the impact of leaders’ evaluation on voters’ behavior (Ferreira da Silva and Costa 2019; Ferreira da Silva, Garzia, and De Angelis 2021; Garzia, Ferreira da Silva, and De Angelis 2022; but see Bittner 2018). It is now apparent that political personalization occurs in many established democracies and is expressed in institutional changes, the media, and in the behavior of both politicians and voters (Rahat and Kenig 2018).

Scholars also identified the personalization of political parties (Blondel and Thiébault 2010; Katz 2019; Passarelli 2015; Rahat and Kenig 2018; Schumacher and Giger 2017; Webb, Poguntke, and Kolodny 2012): that is, a
decrease in the “partyness of government” in favor of a more personalized approach (Katz 2018); personalization in leader selection (Cross and Pilet 2015; Musella 2015) and candidate selection (Hazar and Rahat 2010); and a process of internal disintermediation, in which collegial party institutions dwindled while the roles and rules of party leaders expanded (Pizzimenti, Calossi, and Cicchi 2022). This personalization occurred not only in new parties but also in veteran ones (Musella 2015). This process might be interpreted as an adaptation to new institutional, media, and cultural realities; as the flip side of party decline (Rahat and Kenig 2018); or as the presidentialization of what Poguntke and Webb (2005b, 9) call “the party face,” which implies “a shift in intra-party power to the benefit of the leader.”

New parties were established as personalized-centralized entities (Musella 2015). These include the radical and populist parties of the Right that were founded with an emphasis on their leader. In contrast, most Green parties, with their individualized perceptions, were established as personalized-decentralized entities, seeing each supporter as an autonomous unit. In some countries, like Italy and Israel, even new parties that do not fit these relatively young and successful party families—like the Italian Five Star Movement and the Israeli centrist Yesh Atid—adopted personalized features (Rahat and Kenig 2018). The trend was seen not only in Western Europe and established democracies but also in Central and Eastern Europe (Hlušek 2015) and Latin America (Kostadinova and Levitt 2014; Levitt and Kostadinova 2014). Indeed, it characterized many Latin American parties long before personalization emerged elsewhere in the world. Those parties competed within a culture with strong personalismo (linked to centralized personalism) and clientelismo (linked to decentralized personalism) and in the framework of presidential regimes (Samuels and Shugart 2010; Wolinetz 2002). The personalized characteristics of parties in some parts of the world, together with the personalization of existing parties and the addition of new personalized parties, implies that today personalized parties cannot and should not be seen as anecdotal, temporary, or marginal party types.

Although a process of political personalization is evident within and beyond parties, its strength varies greatly among countries and parties (Rahat and Kenig 2018). In some cases, parties are still largely collegial entities; others are all or mostly all about their leaders (personalized-centralized); still others are just loose set of connections of individuals (personalized-decentralized). In most cases, parties fall somewhere in between these types.

**A Theoretical Look at Partisan and Personalized Politics**

Political scientists usually view politics as if parties, as collegial entities, are the main actors. Indeed, parties do run as such in elections and win all or most of the seats in legislatures. They are not only formal and legal entities but are also important in allocating public finances or, following elections, parliamentary and government positions. But internally, the balance of power in parties substantially differs between their leader, the party as a group, and the individuals who compose them.

Political parties exist because politicians find them to be useful to promote their individual goals in terms of policy, office, and votes (Strom 1990). Parties succeed to the extent that they fulfill two basic rationales: (1) as mechanisms for the coordination of the behavior of politicians and (2) as shortcuts for voters (Aldrich 2011). Yet, dominant leaders (personalized-centralized politics) have the ability to rally their troops just as well as can collegial party institutions. Personalized-decentralized politics will likely lead to problems of coordination (Kölln 2015); still, these issues may be manageable, if sometimes inefficiently handled, as the US experience tells us or as Carty’s (2004) stratarchical model suggests. Party leaders (centralized-personalized politics) and candidates (decentralized-personalized politics) can also serve as shortcuts for voters (Katz 2018; Garzia, da Silva, and De Angelis, 2022).

Political parties can also be understood in terms of their functions: the provision of political identity, political communication, policy formulation, the structuring of government, political mobilization, and political recruitment. However, politicians can and do fulfill these functions as individuals too: leaders, for instance, are crucial to voting and turnout (Ferreira da Silva, Garzia, and de Angelis 2021). Politicians are now able to communicate directly with voters through social media. Governments may be structured more in line with the wishes of the leader (Poguntke and Webb 2005a and b) or as a collection of individuals who are “bought” in return for government posts (Rahat and Kenig 2018). Policy may be formulated by a dominant strong leader (personalized-centralized politics) or by individuals in office (personalized-decentralized politics). Finally, political recruitment may be a matter of self-selection and self-promotion from diverse dimensions of public life (the media, the business elite, nonpartisan, or opportunistic political backgrounds), without the need to spend time in the party ranks waiting patiently for one’s “turn.” Thus, all these functions can be handled by individuals, even if less efficiently (Kölln 2015).

Whether we are assessing party decline or party adaptation, the collegial component has clearly weakened, and thus a new classification is needed that includes the personalized element. A developing research literature is exploring personalized politics in the institutional arena (Pedersen and Rahat 2021), specifically in nongovernmental institutions such as parties (Rahat and Kenig 2018).
Existing Typologies and Personalized Parties

Although several party scholars have identified personalized elements within political parties, they either gave the matter insufficient attention in their classifications and typologies, did not relate to personalization at all, or developed a model to depict it but kept it separate from their main scheme.

As early as the 1950s, the heyday of the mass party, Duverger (1965, 168) observed that parties had experienced an “increase in the authority of the leaders and the tendency towards personal forms of authority” since the early twentieth century. He even used the term “personalization,” though he largely ignored it in his well-known typology (or rather typologies). For Katz and Mair (1995, 2009), the burgeoning prominence of the leader (or party leadership, which may be singular or plural) was just one element in the evolution of parties that focused on the changing relationships between party, society, and the state and on the “three faces” of the party. Although Webb, Poguntke and Kolodny (2012, 77) identified a “very definite tendency of more recent models to emphasize leadership autonomy,” scholars did not see this as a main feature of their models.

Panebianco (1988, 264) noted (while spelling out five differences in two-party models) that the mass-bureaucratic party (prominent in the 1950s–60s) was characterized by the “pre-eminence of internal leaders, collegial leadership,” whereas the electoral-professional party that emerged later was marked by the “pre-eminence of the public representatives, personalized leadership.” But this distinction was not presented as the salient theme that differentiated these parties from others. He even proposed a separate ideal type of a personalized party, the charismatic party (similar to the “personal party” described here), but this was a “stepson” of his typology and was not directly compared with the other ideal types. Interestingly, Panebianco (171–73) came close to the logic of the proposed classification in describing party organization as reflecting “three types of dominant coalitions” that differ in vertical terms of power centralization and decentralization. In other words, although all the ingredients for a new typology were there, Panebianco did not integrate them into a cohesive scheme.

Building on previous classifications, Gunther and Diamond (2003) devised a comprehensive typology comprising 15 party types. The personalized aspect, however, was marginal; only one type referenced a personal party. Indeed, they presented “the internal dynamics of party decision making, particularly the nature and degree of prominence of the party’s leader, ranging from a dominant charismatic figure, at one extreme, to more collective forms of party leadership, at the other” as one of two additions to their two main dimensions for differentiating between parties (171–72). In my proposed classification, by contrast, the personal aspect is key—and not exclusively in reference to the leader but also to politicians, in the plural.

Other recent typologies do not have the personalized element as a core theme. Wolinetz (2002), for example, suggested a classification based on party goals: it differentiates among parties whose main goals are vote seeking, office seeking, and policy seeking. Bolleyer (2011) focused on territorial centralization and decentralization of the party organization. Were we to pit her classification against mine, it would be hard to determine which points to a more important facet of power dispersion and concentration. Both classifications have historical roots in an era that was more parochial and also more personal. Both are once again highly relevant, because of globalization and personalization. This suggests these typologies might be better seen not as competitors but as capturing two different dimensions: vertical and horizontal. They may serve two different research goals but can be integrated, like Lijphart’s (2012) political-parties-executive dimension and federal and unitary dimension. Such integration is beyond the scope of this article but seems to be the more constructive path.

This low level of attention to the personalized element is understandable, and it is not surprising that Krouwel (2012), who tried to integrate existing typologies, did not leave much room for it. When parties were built following the blueprint of the mass party, they were mostly collegial institutions: “a distinctive feature of political parties has been its corporate character; that is, the fact that its existence depended on the collective nature of its organization” (Calise 2015, 303). But as of 2015, “after sharing, through its various steps of evolution, the form and status of a corporate body, the party organization is falling prey to the virus of personalization, that is invading so many realms of contemporary life” (304). And yet “personal parties are not alone on the scene of democratic politics, with traditional parties still playing an important and often decisive role” (312–13). This underscores the need for a classification that will include not only the new personalized types but also the older collegial type.

The marginalization of personalized elements is even more understandable when one looks at the literature on party institutionalization. Some scholars perceive personalization as antithetical to institutionalization or as creating an obstacle to it. Others suggest that personalized parties may be institutionalized under specific conditions; yet such a development is usually interpreted to imply the depersonalization of the party (Bolleyer 2013; Harmel and Svåsand 1993; Mainwaring and Zoco 2007; Panebianco 1988; Pedahzur and Brichita 2002). Thus, until recently, creating a classification with the personalized element as a major theme, with the same weight as the collegial one, could have been seen as a waste of time, as investing in characterizing parties that may have short lives, or, worse,
as emphasizing an aspect that is nonpartisan or antipartisan by its very nature.

**Proposed Personalized Party Types**

Some attempts have been made recently to respond to the new personalized reality. Most have not offered a comprehensive classification or typology but have suggested adding a new model or models to meet this need.

In the 1990s, Hopkin and Paolucci (1999) identified a new party type, the business firm model. Although they did not spotlight its personalized nature, they did recognize the centrality of a specific individual for its establishment and survival. But the model was too detailed to cover the universe of personal parties, and they did not locate it within established typologies. It was too early then, it seems, to see the full implications of political personalization. Personalized parties still looked like an anomaly, unlikely to have a central role on the political stage; on the contrary, it was expected they would fizzle out. Silvio Berlusconi’s Forza Italia, the inspiration for the business firm model, still looked idiosyncratic. Only later would the Italian party system become personalized across the spectrum (Pasquino 2014). Calise (2015) did propose a typology of personalized parties, but it was neatly tailored to developments in Italian politics and could not be applied elsewhere; moreover, it only dealt with the personalized-centralized type and did not include parties with collegial features. Kefford and McDonnell (2018) took a broader approach when they compared the two personal parties of Berlusconi in Italy and Clive Palmer in Australia. They issued certain useful propositions but did not integrate their model within a full-fledged typology.

Kostadinova and Levitt (2014) did offer a more comprehensive typology incorporating both personalized and nonpersonalized party types. It assessed two elements: the party’s organizational capacity and its identification with the leader. This classification was developed around the status of the leader (centralized personalism) and included nonpersonalized parties (which they labeled “institutionalized parties”) but did not address the possibility of a personalized-decentralized intraparty order.

**The Need for a New Classification: Personalization and Beyond**

Katz (2018) claimed that personalization poses serious challenges to party democracy (see also Cross, Katz, and Pruysers 2018). Years earlier, when pondering a research agenda, he and Mair (Katz and Mair 2009, 761) asked, “If nothing much remains to mediate relations between the voter and the voted, should we continue to think of the party as an organization at all?” Luna and coauthors (2021) suggest differentiating between parties and mere electoral vehicles. Here I stick to the good old minimalist definition of a political party—an organization that presents candidates for public positions—and differentiate parties in terms of the power balance within them, between their leader, their politicians, and the party as a team.

Integrating personalized elements into a classification of parties seems to counteract the *raison d’être* of political parties, which is to be an organization for collective action (Aldrich 2011). Yet, when answering the question, “what is a political party?” party scholars explicitly, in most cases, related to two types of actors, the individual and the collective.

All answers included the collective element, using various words to describe it: “a body of men united” (Burke in White 2006, 6), “a group of persons” (Duverger, 2020), “a coalition of men” (Downs in White 2006, 6), “a ‘group’” (V. O. Key in White 2006, 6), “a relatively durable social formation” (Chambers in White 2006, 6), “group” (Epstein and Schlesinger in White 2006, 6; Sartori 1976, 63), “coalitions of elites” (Aldrich in White 2006, 6), and “a free association of individuals” (Venice Commission 2020, 21). Thus, the party, which is a part of a whole (Sartori 1976), is also an aggregate of individuals.

The answers differ, however, when it comes to the nature of the aggregated unit, whether it is simply an aggregate of generic individuals (of “men” according to Burke and Downs in White 2006, 6, or “persons” according to Duverger 2020), individuals with specific characteristics (“persons who regard themselves as party members” or a “group of more or less professional workers,” according to V. O. Key in White 2006, 6) or of groupings (“coalitions of elites,” as per Aldrich in White 2006, 6). Others do not say who the members of the groupings are but mention individuals who are either leaders (Chambers in White 2006, 6) or who seek to win public office (Epstein and Schlesinger in White 2006, 6; Sartori 1976, 63). In a fuller definition, the Venice Commission (2020, 21) suggests that the aim of these individuals is “to express the political will of the people” and that their means are “the presentation of candidates in elections.”

The classification presented here asks the question, “An aggregate of what?” A party may be an aggregate of a single prominent individual and a group of her adherents (centralized personalism); or of a group that, as such, is greater than the sum of its individual components (collegial); or of autonomous individuals in plural (decentralized personalism). In taking this approach, it touches on a neglected element in the definition of political parties and allows for answers that reflect variance in the basic rationale of the organization of parties.

Two decades ago, Gunther and Diamond (2003, 168) introduced a new typology because “many of the parties that first emerged in the late twentieth century have prominent features that cannot be captured using classic party typologies developed a century earlier.” As demonstrated, none of the existing typologies gives sufficient
consideration to the impact of personalization on new and old parties. But even if the immediate motivation is to answer the needs of party scholarship in the age of political personalization, the classification proposed here is more than an update. It offers an approach that will be more resistant to changes over time and differences in location because it directly touches the core issue of political power and the meaning of the political party.

The Classification: Personalized-Centralized, Collegial, and Personalized-Decentralized Parties

The proposed types have three organizational patterns: (1) personalized-centralized parties that are all or largely about their leaders, (2) collegial parties that are based mainly on collective decision making and authority, and (3) personalized-decentralized parties that are mostly a collection of autonomous individuals (Table 1, first row). I locate these party types on a continuum with five milestones or yardsticks (second row). First, note that some of these labels were used by other scholars, but they do not necessarily share the same characteristics. Second, the classification is presented as a continuum for the sake of simplicity. If parties possess only characteristics of one of the proposed types or a combination of neighboring types, then the continuum holds up. However, if a party has a combination of all three characteristics, a triangular-shaped perception or a factorial approach might be more useful.6

One end of the spectrum, where power is diffused, represents a party in which many individuals have more or less equal power. But this is not about all individuals. Even in a very open and participatory party, people need to act to influence others, and most people at most times—even party members—will be passive (van Haute and Gauja 2015). I thus label those who are active as “party activists” (Schumacher, de Vries, and Vis 2013). At the other end of the spectrum, where power is concentrated, the party is absolutely dominated by a single individual: the party leader. In the middle we find the collegial party: there, major decisions are made by party institutions (e.g., conventions, central committees, executive committees). Because such group decision making is about building and rebuilding majorities or consensus, not about the power of many individuals or of one, this type is in the middle. Two party types are located between each pole and the middle (leader and network), on each side of the spectrum, giving room for intermediate options.

Personalized-Centralized Parties

Leaders dominate personalized-centralized parties. They hold more roles, authority, and powers than all other intraparty actors, be they party collegial institutions or other politicians. The classification proposes two types: (1) the extremely personalized personal party, whose leader is its creator and “owns” it, and (2) a less personalized party type, in which the leader is dominant due to the virtue of her position; the party she leads is the creator of her dominance.7

The Personal Party: Le parti, c’est moi. The personal party “belongs” to one person. It is not an impersonal subsystem run by people in their capacity as holders of specific positions. Instead it is a party whose “only rationale is to provide a vehicle for the leader to win an election and exercise power” (Gunther and Diamond 2003, 187; emphasis in original). In Weberian terms, it is based solely on charismatic authority (though charisma is reflected less in transcendent terms and is based more on the leader being the sole source of popular support for the party). The leader dominates everything, from candidate selection to policy decisions, from deciding if and when to join—or leave—a governing coalition to who will serve and in what role. Berlusconi’s Forza Italia is a well-known exemplar here. Such parties rarely outlive their leaders unless they change their type. As with Panebianco’s (1988) charismatic party, the organizational glue is loyalty to the leader. Because it is “weakly institutionalized by design” (Kostadinova and Levitt 2014, 500; see also Kefford and McDonnell 2018; Panebianco 1988), its institutions cannot counterweigh the leader.

The Leader Party: Personalized, but Legal-Rational. In this case, one individual holds the dominant status simply by winning the party leadership. The position gives her extensive roles, authority, and powers. She influences candidate selection, the nomination of ministers and parliamentary positions, policy formation, intraparty agenda setting, and more. In Weberian terms, her main source of authority is legal-rational (unlike the personal party). The party constitution and regulations are the foundation of her authority and a potential source of

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constraint on it. Once she leaves the position, someone else will assume all her roles, powers, and authority.

**The Collegial Party: We, Us, Them**

Intraparty institutions run the collegial party. They may be small and exclusive institutions (management, national executive committee, bureau) or large and more inclusive (central committee, convention, assembly). In Weberian terms, the main source of their authority is legal-rational (or, as Blondel and Thébault 2010 call it, bureaucratic-legalistic). Unlike the leader party, the collegial party belongs to an impersonal collective. The leader is first among equals.

Kostadinova and Levitt (2014) developed an ideal type against which their personalized-centralized party types were compared and called it the “institutionalized political party.” They characterized this type in a way that perfectly matches the status of the leader in what I call the collegial party: “Alternation of power at the helm of the party is genuinely possible at periodic intervals. Even if parties, particularly in parliamentary systems, choose to keep or change leaders for strategic reasons, the leaders nonetheless serve the party and not vice versa (503).”

Although the collegial element seems to have long been a generic feature of parties (Calise 2015), the traditional mass parties, with their multiple institutions at various levels (national, regional, and local), are the most fitting real-world expressions of this type. But many others that were transformed from being mass parties or were established as different types (catch-all, cartel parties, etc.) may exhibit at least some elements that characterize collegial parties.

**Personalized-Decentralized Parties**

The personalization of parties involves not only their leaders but also party politicians (decentralized personalization). As Ignazi (2017, 162) puts it, “Personalization does not concern the top leadership only. It flows throughout the party…. Whoever holds a position in the party or in the elected assemblies, at whichever level, points to himself or herself as apart from the party structure.” With the internet and especially social media now an everyday part of politics, this type of party has greater opportunities to develop and thrive.

This category contains two subtypes that differ in their organizational patterns: the network party and the movement party. Both are based on webs of relationships between individuals, rather than on a hierarchal organization with defined functions and boundaries for each of its levels and parts; both have “loose networks of grassroots support with little formal structure, hierarchy and central control” (Kitschelt 1989, 66). The most important difference between them is that the personalized core unit of the network party is the politician, whereas for the movement party it is any individual who is active in party life (table 1).

**The Network Party: We Are All Politicians**

The network party is based on a web of linkages between individual politicians. In Weberian terms, the main sources (plural) of authority are charismatic (in the broad sense). Each politician has her own power base and personal organization (the campaign machine, clientelistic network, and, in the case of incumbents, support staff). The party is a loose confederacy of personalized organizations that work together under the same banner. Once the intraparty nomination process is complete, politicians do not usually compete with each other for the same position, and they use the same party label. Beyond this, each of them is quite autonomous.

Political parties were first formed when representatives (elected by exclusive electorates), whose identity was mostly local, met in parliament and realized that building permanent coalitions was an efficient and effective way to promote values and interests. It is thus no coincidence that the “elite party” of the nineteenth century (Katz and Mair 1995, 18) had features of a network party. It was centered around its politicians, and its basic units were their local electoral machines. Aldrich’s (2011, 306) description of the contemporary American political party fits here: “a party designed around the ambitions of effectively autonomous politicians, responsible for their own electoral fates and therefore responsive to the concerns of their individual constituencies.” Indeed, the US Democratic and Republican Parties can be described as networks of thousands of candidates and politicians who compete for and hold public positions at the federal, state, county, and local levels.

**The Movement Party: We Are All Individuals**

The movement party is a postmaterialist entity that is very much about individualism.

It thus does not fit any of Weber’s sources of authority. The ideal definition of its core unit would have been any individual supporter of the party, but here it is adapted to “real life” by limiting it to activists. They, not any collegial intraparty body or the party leader, are the source of authority. The movement party resembles the model of “pluralist democracy” (Katz 1987; Kölln 2015), in which the individual rather than the party comprises the core unit and politics is conducted on the basis of building and rebuilding ad-hoc agreements. The rules concerning leadership, such as rotation and collective leadership, intend, together with empowering the grassroots level, to counter Michels’s (1962) iron law. The German Green Party, when established, was quite close to fulfilling this model (Poguntke 1987). These ideals are still features of reforms that some parties adopt in the age of individualism and personalism (Gauja 2018).
A Cross-Party Type Comparison: An Operationalization

A problem that is inherent in any move from a nominal classification to its operationalization—and is evident when considering party classifications and typologies—is the gap between the stated characteristics and what can actually be measured. This section proposes indicators to address this gap. They may be integrated in various ways (for example, by creating a combined index or several indices) and used for diverse purposes (synchronic or diachronic comparisons; single-country or cross-national studies). The proposed operationalization (and its implementation in the next section) should be seen as preliminary proof of the viability of this classification, as an example of a possible operationalization of it. In the real world, operationalizations strive to achieve an optimal balance between theory and empirical availability; scholars may select different paths to achieve this goal.

Table 2 presents elements of party organization that epitomize the logic of the classification and may thus serve as indicators for identifying party types in the real world. It relates, first, to three main events in intraparty life: leadership selection, candidate selection, and policy formation (Gauja 2017). Second, it focuses on the roles, authority, and powers of the leader. Finally, it looks at the nature of party membership and other types of party affiliations. The different party types share some characteristics, although each combination is unique, expressing a specific approach to party politics and creating differing incentives.

Candidate Selection

Parties almost always monopolize candidacies, and thus they play the role of gatekeepers to various elected positions. They differ, however, in the level of inclusiveness of their selectorates (Hazan and Rahat 2010). In the personal party the leader is the sole selector; in the leader party the leader plays a role in candidate selection by screening candidates, directly nominating some of them, or by suggesting or vetoing candidacies. Delegates who make up party institutions are usually the selectors in collegial parties. Personalized-decentralized parties tend to use inclusive methods that enable any politician to be selected through the vote of her personal supporters (network party) or that give any member (and sometimes also affiliates) a say in the process (movement party).10

Leadership Selection

The way the leader is selected dictates her relationship with the party. Parties again differ in the levels of inclusiveness of their selectorates (Pilet and Cross 2014). The selection process for the personal party is clear-cut: the leader “selects” himself. The head of a leader party is selected through primaries, giving her an autonomous stance and a source of legitimacy vis-à-vis other intraparty actors. The leader of the collegial party, like its candidates, is selected at an assembly of party delegates who aim to keep him accountable to the party. In the network party, there is no clear party leader. In some cases, the one who is perceived as the leader may be selected for the most senior position. Like all other candidates, an inclusive selectorate (members, supporters) selects her. In a movement party, in the name of empowering the base, those at the grassroots are expected to influence leadership selection.11

Policy Formation

In the personal party, there is no policy formation process beyond the reactions of the leader to specific issues in real time. In the leader party, the leader navigates and usually wins full support from his party, as long as he understands the limits of his relatively wide space for maneuver. With collegial parties, again, party institutions deliberate and decide. If, for candidate and leadership selection, the two personalized-decentralized types use similar mechanisms although for different reasons, in this case there is a big difference in their modus operandi. Politicians belong to the network party because they agree generally with its ideology; beyond that, each politician is a policy maker. They also serve, through trade-offs with other politicians, the interests of their constituency. The movement party sticks by its grassroots, which gets a say in policy formation.

The Leader’s Roles, Authority, and Powers

The party leader has absolute control of all roles, authority, and powers in the personal party and a high level of control in the leader party; moderate control in the collegial party, whose intraparty institutions try to keep her accountable; and limited control in both types of the personalized-decentralized party. The extent of control might be measured as the number (and significance) of potential roles and authority that the leader holds, such as convening and leading meetings of party institutions, deciding to enter a coalition, or controlling party resources (budget, staff).

In addition, in each party there are potentially several leadership roles that can be filled by several people or by just one.12 In the personal party the leader alone holds all these positions, whereas in the leader party she holds most of them. The collegial party typically fills its leadership positions with different individuals. In the network party there is no clear leader but rather different people are perceived as fulfilling these roles. In the movement party, as an attempt to counter oligarchical trends, even a single role may be divided between different persons.
Table 2
Characteristics of the Five Ideal Types

<table>
<thead>
<tr>
<th>Element</th>
<th>Personal</th>
<th>Leader</th>
<th>Collegial</th>
<th>Network</th>
<th>Movement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Candidate selection</td>
<td>Leader is the sole selector</td>
<td>Significant role for the party leader</td>
<td>Party institutions play the central role</td>
<td>Primaries*</td>
<td>Primaries*</td>
</tr>
<tr>
<td>Leadership selection</td>
<td>Self-selection</td>
<td>Party members</td>
<td>Party delegates</td>
<td>Primaries*</td>
<td>Primaries*</td>
</tr>
<tr>
<td>Policy formation</td>
<td>Party leader in real time</td>
<td>Significant role for the party leader</td>
<td>Party institutions</td>
<td>Party politicians</td>
<td>Party activists</td>
</tr>
<tr>
<td>Leader's roles, authority, and powers</td>
<td>Absolute control of a single leader</td>
<td>Dominant leader</td>
<td>First among equals</td>
<td>No clear leader</td>
<td>Limited and collegial</td>
</tr>
<tr>
<td>Party membership</td>
<td>No members or disempowered members/affiliates</td>
<td>Closed to semi-closed; clearly to partly defined status</td>
<td>Closed; clearly defined status</td>
<td>Open; semi-empowered</td>
<td>Open; empowered</td>
</tr>
<tr>
<td>Examples</td>
<td>Forza Italia (Italy), Party for Freedom (the Netherlands), Unión de Centro Democrático (Spain)</td>
<td>National Rally (France), The League (Italy), Herut (Israel)</td>
<td>Labour Party (Norway). Social Democratic Workers’ Party of Sweden (Sweden), most European parties in the 1950s–90s</td>
<td>Democratic Party (USA). Republican Party until recently (USA), many Latin American parties</td>
<td>Democrats 66 (the Netherlands), NEOS (Austria), Ecolo (Belgium)</td>
</tr>
</tbody>
</table>

* According to Kenig et al.’s (2015, 152) definition: “Primaries are those selection methods in which the cumulative weight of influence of party members, supporters and/or voters is equal to or greater than all other more exclusive selectorate(s) combined.”


**Party Membership (Including Other Types of Affiliation)**

Party membership and other types of affiliation to parties differ substantially among party types. The personal party has either no members, or it may have disempowered members or affiliates. Those involved are in the party because the leader wants them there; he recruits them, and he can also oust them. In the leader party the semi-empowered members are a separate source of legitimacy for the leader and enhance her autonomy vis-à-vis party institutions. The collegial party has a more definitive status of membership, with minimal obligations (paying dues, for example) and distinct but limited rights (selecting delegates for party institutions or candidate selection bodies). The network party will take anyone who is willing to get involved in anything the party does and will try to empower them.

### The New Classification in the “Real World”

To demonstrate the validity and usefulness of the proposed classification, this section identifies cases in several countries that are close in their features to the proposed pure types. It also picks some interesting in-between cases and demonstrates how the classification is useful in analyzing them. But before diving into the “real world” some caveats are needed.

In examining the real world, we encounter two stories about parties. One is the official, formal story that is told through parties’ constitutions and regulations. The other is the “real” story, which might resemble the official one, might be totally different, but mostly lies somewhere in between. Sometimes no official story is available. The informal and untold stories are not randomly spread among party types but for several reasons are biased toward the collegial version. First, in many cases party laws dictate a collegial infrastructure. Second, the collegial type was the norm for decades, and even when parties changed, they added personalized features rather than eliminating their collegial attributes, at least on paper. The collegial structure served as a default for newer parties too. Only those that really invested in their organizational structure and functions wrote a new story. Some just replicated established parties’ constitutions and regulations that they never intended to follow. Finally, in some cases common social norms prevent parties from telling the real story when it is about a powerful leader in a country with a democratic political culture or when its organization revolves around patronage and clientelism. Thus, our expedition into the real world is not based solely on documented, largely official stories (PPDB 2021) but also on academic case studies that look beyond them.

Take Silvio Berlusconi. He is the founding, sole, and undisputed leader of Forza Italia (1994–2009; 2013–) and People of Freedom (2009–13). He selected their candidates, or rather, because there were thousands of candidates, he selected many and could veto any of them. Although his parties had members and affiliates, they were never empowered (Kefford and McDonnell 2018). The French Front National had similar characteristics in 1972–2011 under Jean-Marie Le Pen (Ivaldi and Lanzone 2016), as did Alberto Fujimori’s numerous personal parties in 1990s Peru (Levitt and Kostadinova 2014). The leader of the Dutch Party for Freedom, Geert Wilders, enjoys total control in a party in which he is the sole member (Mazzoleni and Voerman 2017). To these better-known examples we can add many short-lived parties like the Australian Clive Palmer’s United Party (Kefford and McDonnell 2018) and the Spanish Unión de Centro Democrático (Hopkin and Paolucci 1999). This phenomenon is more typical of the Right, especially the populist and extreme parties, although examples of personal Center and Center-Left parties can be found in Israel (PPDB 2021), Italy (Calise 2015; Pasquino 2014), Bulgaria, and Peru (Levitt and Kostadinova 2014).

As elaborated earlier, databases that focus on the official story, like PPDB (where such parties are characterized by a lot of “no data” and “not applicable” values), are not ideal sources to identify this party type. One way to create a list of parties that are likely to be personal is to consult the V-Dem (2021) database on political parties, specifically the two questions that ask about candidate selection and party personalization. Most probably, parties in which the leader is perceived by the coders as the sole selector and as emphasizing the personal will and priorities of one individual party leader also display the other characteristics that are proposed here (38 parties met these criteria).

Leader parties sometimes originate from a transformation of a personal party, as was the case with the French National Front, when Marine Le Pen replaced her father as party leader through primaries (Ivaldi and Lanzone 2016). Although only time will tell whether this development was really about democratization of the party—that changed its name to National Rally—it was certainly a move toward its institutionalization. The Italian Lega Nord (later renamed the Lega) is another example of a party that was closer to the personalized type under its first leader (Umberto Bosi) but became a leader party with the new leaders, Roberto Marone and Matteo Salvini (MacDonnell and Vampa 2016). The Israeli Herut party (1949–88) and later Likud (1988–) are also examples of a leader party (Shapiro 1991). Yet throughout their history there were times in which they displayed some characteristics of a collegial party and others (more recently) when they moved toward the personal party model. Some collegial parties morph into leader parties under the influence of charismatic leaders. The Hungarian Fidesz started...
out with a collegial platform but was transformed over the years into a leader party (Biezen 2005; Hloušek 2015); in recent years, it has taken on more and more personalized features.

The personalization of politics has reduced the numbers of parties that are purely collegial. A survey of veteran European parties (PPDB 2021) reveals that most have a collegial platform with some personalized features. Some, especially Conservative, Christian Democrat, and Liberal parties that compete with populist and Far Right rivals, added centralized-personalized features that enhanced the powers of their leaders; others, especially, Social Democratic parties, which compete with Green rivals, added decentralized-personalized features that empowered their members. The parties that almost totally preserved their collegial features (with some nuances) are the Norwegian and Swedish parties (PPDB 2021). Their main functions—selection, policy formation, and additional decision making—are continuously performed by their collegial party institutions, involving members in party decisions only or predominantly through delegates.

Following Samuels and Shugart’s (2010) research on parties in presidential and parliamentary systems, the expectation is to find network parties in presidential democracies. Both US parties adhere to this subtype, although the Republicans “under” Trump seem to have adopted some features of a personalized party (for example, Trump’s explicit involvement in candidate selection and his dominance in policy formation). The same is true for many parties in Latin America, though the more relevant organizations are informal, based on personalized networks of patronage headed by local and regional bosses who themselves compete with or support “their” candidates (Freidenberg and Levitsky 2006). As Petrova (2020, 4) puts it, “Activity seems to lie on the shoulders of individual politicians able to mobilize voters and resources during electoral periods.” Thus, the proposed classification, with its focus on personalism versus collegialism, allows us to integrate both US political parties—which had been called exceptional because they did not fit existing typologies (Ware 2006)—and the loosely (or differently) organized Latin American parties in a universal cross-national classification.

The characteristics attributed to movement parties were not only found, as could be expected, in many Green parties but also in some liberal parties like the Dutch Democrats 66 and the Austrian NEOS. The Belgian Ecolo was the purist example. With collective leadership and empowered members who select their co-leaders and candidates and influence party policy through open congresses and referendums (PPDB 2021).

Some party transformations that imply movement from one type to another were mentioned earlier. The characteristics seen in most parties put them somewhere in between the proposed pure types. There is one combination, however, that is relatively rare but fascinating: it combines centralized and decentralized personalized elements and avoids, as far as possible, collegial features. It is seen in a number of important parties that became ruling parties, like the Italian Five Star, the French En Marche, the Israeli Kadima, and seemingly also the Spanish Podemos. These parties had empowered leaders, relatively empowered members, and weak party institutions. This combination could be labeled “plebiscitarian” (Vittori 2021) and may substantiate the claim that the classification is not about a continuum but a power triangle between individuals, the group, and the leader.

Advantages and Limitations of the Proposed Classification

Two justifications for the new classification, as discussed earlier, are the absence of a classification that can capture party types in the age of political personalization and that this proposed classification is more than just an update, because it covers the core issues of political power and the rationale for the very existence of political parties. The examination of the proposed classification below is based on several criteria: simplicity and parsimony, universalism, usefulness, and time resistance. This is not a call to abandon earlier typologies nor is it an attempt to claim this new one’s superiority, in all its aspects, but to humbly make the case for its inclusion in a respected family.

Simplicity and Parsimony

Party typologies and classifications vary in their simplicity. For example, Gunther and Diamond use 3 criteria and propose 15 party types, whereas Wolinetz (2002) proposes a single criterion and 3 party types. Complex and broad typologies, for instance, may be claimed to reflect more variance and to allow more room for variables that affect the nature of a party (Gunther and Diamond 2003). But they may also be criticized because “a profusion of categories can confuse as well as clarify” (Wolinetz 2002, 137). Indeed, there is always a trade-off between simplicity and complexity, conciseness and richness.

My classification is relatively simple. It is based on a single comparable criterion and comprises five party types that can be identified using standard criteria. That single criterion is the power balance between the personal (with its two types) and the collegial. Yet it does not “fall victim to reductionist argumentation” because it presents “a careful assessment of relevant evidence” attesting to its “paramount importance” (Gunther and Diamond 2003, 170). By their very nature, typologies and classifications “privilege” criteria, whether one, two, or more; any typology or classification should come with a warning sign about that. The merit in offering a single criterion is that it enables later enrichment of the
classification if there is a strong correlation between the proposed criterion and other criteria (for example, ideological tendency). In contrast, if the basic platform is rich in detail, it creates a non-inclusive and non-universal typology from the outset or because new innovations will develop sooner or later.

Although my classification is simple and parsimonious, it offers a complete, inclusive, yet not too demanding universe, with space for all parties—not just those that fit the specific categories. This space can be stretched to include combinations with different amounts of collegialism and personalism and can be easily turned into a continuum or even a two-dimensional space. Simplicity and parsimony boost the chances that the proposed classification will travel more easily through time and space and will be suitable for operationalization, as elaborated next.

**Universalism**

Gunther and Diamond (2003, 190) argue that “for a typology of parties to be useful for broad, cross-regional comparative analysis it must allow for the emergence of distinct types in greatly different kinds of social contexts.” The ingredients of the proposed classification are universal: individuals and groups, power, and problems of collective actions. Moreover, the classification is about party organization, with no ideological flavor, no pro- or antidemocratic orientation, and no necessary linkage to a certain era or to external elements in the political, social, cultural, or technological environment in which the party operates.

Underscoring the universal distinction between the personalized and the collegial elements serves as a remedy for the West European bias of several existing typologies (Gunther and Diamond 2003; Wolinetz 2002). Many parties from other parts of the world, which operate within different political cultures and institutional contexts (on presidentialism, for example, see Passarelli 2015; Samuels 2002; Samuels and Shugart 2010), never experienced the collegial blueprint of the mass party. This classification gives much more room than previous ones to the less collegial, more personalized party types that can be found in these countries.14

**Time Resistance**

Party typologies sometimes do not hold up when substantial changes take place (Wolinetz 2002). The classification here is more resistant to changes over time because it is focused on the basics: on power and on the core rationale for the existence of parties (in terms of collective action). This eliminates the need to develop new party types each time a seemingly innovative type comes into the world, nor will there be a need for “concept stretching” (Gunther and Diamond 2003). This claim can be partly validated by looking at the evolution of political parties. We can tell the story of the creation and solidification of parties, showing how they became more collegial with time. New chapters have been added in recent decades, indicating a sharp turn of direction toward the personalization of existing parties and the emergence of new personalized parties.

**Usefulness**

Wolinetz (2002, 149) argued that a party typology or classification should “reflect questions we are interested in. … [T]here is no one universally valid scheme, but rather that the utility of a schema depends in part on what we want to know and … a classification useful for one purpose may not be useful for another.” Usefulness is an important criterion because typologies are created to be applied, and not to be locked away in a drawer. Wolinetz continued, “The utility of such a scheme depends on our ability to find indicators for key terms or orientations and the degree to which we can use these to pose and test hypotheses about what difference this makes” (153).

The proposed classification, unlike some other schemes, allows users to operationalize in-between cases and combinations because it has a clear continuous or spatial logic. Moreover, although it was constructed to be synchronic and respond to current developments, it can be used diachronically to map changes. Finally, the possibility of developing such measurements allows users to include party types as a variable in complex large-\(n\) analyses aimed at answering substantive questions on issues like political personalism and personalization in general, populism, and representation. Again, all these advantages are apparent within the limits of the questions asked and the potential answers that can be given.

**Limitations**

The focus on a single criterion is not only an advantage but also relates to a main limitation of the classification. To look beyond the decentralized-centralized, personalized-collegial divide, one has to add elements from other classifications (e.g., Bolleyer, 2011, as noted earlier). Another limitation pertains to its relationship with the real world. It was demonstrated that it is possible to find cases that fall within and between the proposed types. Yet only more dialogue with the real world, which is beyond the scope of this study, would enable the design of an optimal operationalization that is viable, reliable, and valid for use in a large-\(n\) study, facilitating the new databases that are available today.15

**Conclusion: The Future of Parties in the Age of Personalism**

We have witnessed both political depersonalization and personalization in established democracies. The personalized politics of the nineteenth century (and within them
personalized parties) were transformed into depersonalized polities with collegial parties. In recent decades, a reverse wave began, and personalized politics returned with personalized parties, though in a different form from the past. This implies that “collegial” is not a constant in the nature of the party but exists in balance, to varying degrees, with the personalized component. This realization could open fruitful paths of research. One path could focus on parties and further examine the linkage between party type and ideology, age, or size; another path might explore the consequences of party types: their influence on politicians (e.g., on party cohesion and unity) or voter behavior (e.g., the weight of the evaluations of the leader, the party, and the candidate on the vote, etc.), how they are covered by the media, and much more. Furthermore, future studies can use the proposed differentiation as one of several causes or consequences for the general phenomena of personalization, populism, or democratic backsliding.

Acknowledgments

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Notes

1 One reviewer of this article pointed out that a “classification,” as offered here, has one criterion, whereas a typology contains more. Striving for precision, I use both terms in their proper contexts.
2 For a discussion of the pros and cons of typologies and the standards they should adhere to, see Collier, LaPorte and Seawright (2012).
3 On personalism and its types, see Pedersen and Rahat (2021).
4 Presidentialization is not akin to personalization, but its main characteristics imply political personalization.
5 Whether personalized parties are less (or more) programmatic than collegial ones is an empirical question and is not addressed here.
6 A party may adopt decentralized, centralized, and personalized characteristics simultaneously. As indicated later, this combination exists although it is still quite rare.
7 Kostadinova and Levitt’s (2014) research inspired this differentiation, though it is not necessarily identical in its specifications.
8 The UCLA school of political parties would view US parties as networks, but the core units of its theory are activists and interest groups (Cohen et al. 2009; Bawn et al. 2012). This approach has merit as regards the study of American politics. Yet loading this characteristic on the classification that is offered here (like many other characteristics) would hurt its ability to cover enough comparative ground. As described later, network parties in many countries are connected not only to interest groups but also to other types of actors, such as patron-client networks of local and regional bosses.
9 This type is different from what Gunther and Diamond (2003) and Kitschelt (2006) call a movement party. It does not include the Radical Right parties, which are typically centralized-personalized. This approach gets support from Schumacher, de Vries, and Vis (2013).
10 On candidate selection methods and political personalization, see Rahat and Kenig 2018.
11 On leadership selection methods and political personalization, see Rahat and Kenig 2018.
12 The Political Parties DataBase questionnaire (Poguntke, Scarrow, and Webb 2017) proposes four such roles: head of the party parliamentary group, de facto party leader of the national party extra-legislative organization, the party’s top candidate, and the most important political leader of the national party.
13 Some parties have other types of affiliations beyond “conventional” members. Yet being a member does not always require much, leaving the borders between membership and other affiliation types blurred.
14 The classification may also be useful for parties in nondemocracies, but that would require a different set of indicators than the one outlined earlier.
15 PartyFacts 2021 is a recommended gateway to these databases.

References


