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ABSTRACTS

NEW PERSPECTIVES ON Appeasement:
SOME IMPLICATIONS FOR INTERNATIONAL RELATIONS
By J. L. RICHARDSON

Historical research since the opening of the British archives in the late 1960s has brought about a substantial revision of the image of appeasement that had generally been accepted after World War II. Yet the traditional image has scarcely been questioned in contemporary writing on international relations. This article examines some of the central themes in recent studies relating to appeasement: the “structural” approach, which offers a new overall interpretation; the economic, military, and intelligence “dimensions” of British foreign policy in the 1930s; and the breaking down of traditional stereotypes of the roles of Chamberlain and Churchill. This reappraisal has important implications for the discipline of international relations, its view of the origins of World War II, and theories of international structural change.

REALISM, GAME THEORY, AND COOPERATION
By R. JERVIS

Recent work has focused on the problem of how states cooperate in the environment of anarchy. Linked to the ideas of the Prisoners’ Dilemma and public goods, that work has provided important insights and lines of research. But it also has problems and limitations, which are explored in the paper. The anarchy approach stresses individual actors’ choices and slight questions of how issues are posed and constrained. It takes preferences as given without exploring either the frequency of PD situations or the ways in which preferences are formed and can change. Many of the concepts the framework uses—e.g., cooperation and defection, the distinction between offense and defense, and the nature of power—are problematical. Issues of beliefs, perceptions, norms, and values also lead to a different perspective on cooperation.

TRADING PLACES:
INDUSTRIES FOR FREE TRADE
By H. MILNER

Many scholars expected U.S. trade policy in the 1970s and beyond to look like that of the 1920s and 1930s—i.e., to be marked by widespread and high levels of protectionism. The American market, however, remained relatively open. One central reason was the growth of antiprotectionist sentiment among American firms. Firms now opposed protection because they had developed extensive ties to the international economy through exports, multinational production, and global intrafirm trade. The development of these international ties by the 1970s reduced protectionist pressure by American firms even when they were faced with serious import competition: protection had become too costly. The preferences of these firms also seemed to affect trade policy outcomes, turning them away from protection.

PARADIGM LOST:
DEPENDENCE TO DEMOCRACY
By D. H. LEVINE

Analysis of transitions to democracy is marked empirically by democracy’s own resurgent vigor, and theoretically by shifts away from focus on global political economy to concern with such political variables as organization or leadership, and study of their expression within national arenas. Contributors to Transitions from Authoritarian Rule: Prospects for Democracy (edited by Guillermo O’Donnell, Philippe Schmitter, and Laurence Whitehead) explore these issues with special emphasis on how regime transitions begin and on possibilities for
social, cultural, and economic democratization. The collection focuses more on the transitions than on democracy itself, and fails to place transitions in the context of democracy’s social and cultural bases. Insufficient attention is given to civil society and to its organized links with politics. This theoretical and empirical position obscures the appeal of liberal democracy to elites and masses, and hinders understanding of why popular groups accept pacts and back the leaders who make them.

A Search for Identity:
THE "GERMAN QUESTION" IN ATLANTIC ALLIANCE RELATIONS
By J. M. MUSHABEN

Major changes in the postwar global environment have transformed “the” German question into many German questions that continue to complicate the foreign and domestic policy-making processes in the Federal Republic. Inconsistencies between official policy pronouncements and the accepted political modus operandi are explainable in terms of four “paradoxes”: (1) the nation/state identity paradox; (2) the reunification/integration paradox; (3) the stability/security paradox; and (4) the lessons-of-history/normalcy paradox. West German commitment to the Atlantic Alliance remains unshaken, but the FRG should not be forced to choose between the U.S. and Europe, between integration with the West and further improvement in relations with the GDR. Normalization of those relations will be best served by a mutual adherence to the principles of balance, territorial integrity, confidence building and greater transparency in matters of inter-German decision making.
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