National Dietary Guidelines of Greece for children and adolescents: a tool for promoting healthy eating habits

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Abstract

Objective: Dietary guidelines are an essential policy tool for facilitating optimal dietary patterns and healthy eating behaviours. We report: (i) the methodological approach adopted for developing the National Dietary Guidelines of Greece (NDGGr) for Infants, Children and Adolescents; and (ii) the guidelines for children aged 1–18 years.

Design: An evidence-based approach was employed to develop food-based recommendations according to the methodologies of the WHO, FAO and European Food Safety Authority. Physical activity recommendations were also compiled. Food education, healthy eating tips and suggestions were also provided.

Setting: The NDGGr encompass food-based nutritional and physical activity recommendations for promoting healthy dietary patterns and eating behaviours and secondarily to serve as a helpful tool for the prevention of childhood overweight and obesity.

Results: The NDGGr include food-based recommendations, food education and health promotion messages regarding: (i) fruits; (ii) vegetables; (iii) milk and dairy products; (iv) cereals; (v) red and white meat; (vi) fish and seafood; (vii) eggs; (viii) legumes; (ix) added lipids, olives, and nuts; (x) added sugars and salt; (xi) water and beverages, and (xii) physical activity. A Nutrition Wheel, consisting of the ten most pivotal key messages, was developed to enhance the adoption of optimal dietary patterns and a healthy lifestyle. The NDGGr additionally provide recommendations regarding the optimal frequency and serving sizes of main meals, based on the traditional Greek diet.

Conclusions: As a policy tool for promoting healthy eating, the NDGGr have been disseminated in public schools across Greece.

Healthy eating is important in all life stages. For children and adolescents, in particular, healthy eating is essential for ensuring optimal physical and cognitive development(1–3). Dietary patterns and eating behaviours established during childhood and adolescence are likely to persist into adulthood(4). Thus, promoting healthy eating as early as possible is of particular importance. Furthermore, achieving and maintaining normal body weight is vital for favourable health outcomes throughout the life course(3,5). In more detail, childhood obesity is associated with a wide array of adverse health outcomes, both physical and psychosocial(6). Not only is excess weight in childhood and adolescence associated with dental caries and

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asthma(7,8), but is also likely to lead to lifelong overweight and obesity(9). Furthermore, childhood obesity is associated with greater risk and earlier onset of chronic disorders such as hypertension, hypercholesterolaemia and type 2 diabetes(3,9–11).

Be that as it may, the dietary patterns of children and adolescents in Greece over the last decades are shifting away from the traditional Greek diet, towards an unhealthier direction(12–16). At the same time, approximately 40 % of children and adolescents are either overweight or obese, exhibiting one of the highest prevalence rates of paediatric overweight and obesity in Europe(16–18). Hence, the promotion of healthy dietary patterns, based on the principles of the traditional Greek diet, as well as prevention and control of childhood obesity, is of notable importance in this particular European region.

Dietary guidelines constitute an essential policy tool for facilitating optimal dietary patterns and healthy eating behaviours. An evidence-based approach was employed to develop the 2014 National Dietary Guidelines of Greece (NDGGr) for adults(19), as well as for specific population groups, including (i) infants, children and adolescents(20); (ii) women (including women during pregnancy, lactation and menopause); and (iii) adults aged 65 years or older(22). We report here the methodology adopted for the development of the food-based National Dietary Guidelines of Greece for Infants, Children and Adolescents, as well as the innovative aspects adopted for promoting healthy eating. In the present work we focus on the guidelines for children and adolescents aged 1–18 years. It should be also noted that through the promotion of healthy dietary patterns and physical activity, the NDGGr aim to serve as a policy tool for preventing childhood obesity.

Materials and methods

The NDGGr(19–22) were developed under the Operational Program ‘Human Resources Development’ 2007–2013 of the Hellenic Ministry of Health. The private non-profit scientific organization, the Institute of Preventive Medicine, Environmental and Occupational Health – Prolepsis, was selected to develop a methodological protocol for the optimal development and to compile the NDGGr. The WHO, FAO and European Food Safety Authority methodologies(23–25) were used for the development of the food-based NDGGr, so as to take into consideration valuable experiences and relevant methodology for developing such guidelines. A multidisciplinary research team (including nutritionists, physicians, health promotion specialists and food technologists) was selected to implement the entailed research tasks, compilation and authorship of the NDGGr, as well as its production and dissemination following Scientific Committee approval. In more detail, the synthesis and critical appraisal of the most robust peer-reviewed epidemiological evidence was undertaken by the Prolepsis team, which was responsible for compiling the final NDGGr and related health promotion materials for the general and scientific publics.

Additionally, Prolepsis selected and appointed an independent multidisciplinary Scientific Committee, responsible for the critical review and appraisal of the compiled NDGGr. The Scientific Committee consisted of twenty-eight experts in the nutritional sciences, including physicians, research scientists and academics, as well as representatives of relevant Ministries. Financial compensation was not awarded for Committee participation. Committee members were assigned to four Subcommittees (i.e. NDGGr Subcommittees for: (i) Infants, Children and Adolescents (ages 0 to <18 years old); (ii) Adults; (iii) Women (including women during pregnancy, lactation and menopause); and (vi) Adults aged 65 years or older) based on their particular field of expertise. Subcommittee members were responsible for reviewing the critically appraised literature regarding the potential aetiological association between the consumption of nutrients, foods and/or dietary patterns and subsequent risk of developing the most prevalent diet-related chronic diseases (including CVD, type 2 diabetes mellitus, metabolic syndrome, obesity and most prevalent cancers) and for approving the final dietary guidelines, as will be discussed below. The Committee members met regularly with the Prolepsis team to discuss the critically appraised evidence until a consensus was reached.

Synthesis of evidence

First, for the development of the dietary guidelines, the following were taken into consideration: (i) the consumption of food items and/or food groups in Greece, particularly in relation to the traditional Greek diet, was assessed based on the FAO food balance sheets(26), the Hellenic National Statistics Authority household budget surveys(27) and food consumption surveys(28); (ii) related scientific publications, including population-based epidemiological investigations regarding the consumption of food items and/or meals at the individual level in Greece; (iii) the regional seasonal availability, financial cost and related environmental considerations (i.e. including the bioeconomy and biodiversity of foods), when applicable; and (vi) the pre-existing Dietary Guidelines for Adults of the Supreme Scientific Health Council of the Hellenic Ministry of Health and Welfare(29). In addition, a systematic literature search was conducted to identify the most recent and related scientific reports and dietary guidelines published by international organizations, governmental entities and scientific societies in Greece, Europe and worldwide(30–33).

Second, the epidemiological trends and public health importance of nutrition-related chronic diseases in Greece were evaluated based on a systematic literature search in PubMed, as well as the WHO European Health for All databases and GLOBOCAN database. Additionally, a systematic search was conducted to retrieve the most robust epidemiological evidence (i.e. meta-analyses of randomized trials or prospective cohort studies).
Regarding the consumption of nutrients, foods and/or dietary patterns, as well as physical activity, with the subsequent risk of developing the aforementioned most prevalent diet-related chronic diseases.

Evidence-level grading and compilation of the National Dietary Guidelines of Greece

The retrieved evidence was graded based on the methodology of the European Society of Cardiology (Recommendations for Guidelines Production; https://www.escardio.org/Guidelines/Clinical-Practice-Guidelines/Guidelines-development/Writing-ESC-Guidelines)(34), modified to accommodate for the particularities of nutritional data(35). In particular, the following three Levels of Evidence were applied: (i) Level A, evidence arising from ≥1 meta-analysis of either prospective cohort studies or randomized clinical trials and/or ≥1 multi-centre randomized clinical trial; (ii) Level B, evidence arising from ≥2 randomized clinical trials or ≥2 prospective cohort studies or ≥5 case-control studies or ≥5 non-randomized clinical trials; or (iii) Level C, expert consensus and/or evidence arising from cross-sectional and/or case-control studies. The preliminary dietary guidelines were compiled based on the evidence-level grading and presented for review to all Subcommittee members. A series of expert panel meetings among Subcommittee members was conducted for the refinement of dietary guidelines until a consensus was reached. Finally, an analytical Report was compiled detailing the retrieved findings and associated strength of recommendation for each NDGGr food item/category. This Report served as the basis for further developing two volumes of the NDGGr targeting (i) the general public and (ii) health professionals, as detailed below.

Development of the National Dietary Guidelines of Greece

Food-based NDGGr, with nutritional education and health promotion messages for consumers, were subsequently developed, including the following food items/categories: (i) fruits; (ii) vegetables; (iii) milk and dairy products; (iv) cereals; (v) red and white meat; (vi) fish and seafood; (vii) eggs; (viii) legumes; (ix) added lipids, olives and nuts; (x) added sugars and salt; and (xi) water and beverages. Physical activity recommendations were also compiled. To facilitate uptake, a Nutrition Wheel consisting of the NDGGr recommendations was compiled. To enhance uptake, the NDGGr were disseminated in print format and additionally made freely accessible in electronic format.

Results

The NDGGr for infants, children and adolescents primarily include food-based guidelines, as well as recommendations regarding the frequency of meals and parenting tips for promoting healthy dietary patterns and eating behaviours. Specifically, the NDGGr for children and adolescents (aged 1 to <18 years old) encompass age-specific recommendations regarding ten food groups and/or items, water and/or beverages, and physical activity. Age-specific recommended dietary intakes, as well as indicative serving/portion sizes, are summarized below and detailed in Table 1. In conjunction, a Nutrition Wheel, consisting of the ten most pivotal recommendations, was developed (Fig. 1).

Vegetables and fruits

The category ‘Vegetables and Fruits’ encompasses all raw and cooked vegetables (including starchy vegetables, such as peas, corn and pumpkins), as well as raw and dried fruits and freshly squeezed fruit juices (i.e. without added sugars). Potatoes are not included in this category. Frequent consumption of vegetables and fruits is associated with a reduced risk of CVD, type 2 diabetes and gastrointestinal cancers in adulthood(36–41). Additional health benefits of such consumption patterns include the prevention of overweight and obesity in both childhood and adulthood(34). Hence, the NDGGr recommendation entails the consumption of a variety of fruits and vegetables (preferentially those in season) several times per day in every main meal (Fig. 2).

Milk and dairy products

This category includes milk and dairy products, including yoghurt and cheese. Butter is excluded as it pertains to an added source of oils and fats. Moderate consumption of milk and dairy products is associated with a reduced risk of CVD, type 2 diabetes and colorectal cancer in adulthood(42–45). Additional health benefits include increased bone density and a reduced likelihood of hypertension(46). Thus, the NDGGr recommendation endorses that children and adolescents consume milk and dairy products daily. Additionally, children >2 years old may consume either full-fat or semi-skimmed milk.
Fig. 1 (colour online) The 2014 Greek Dietary Guidelines for Infants, Children and Adolescents. The 2014 Greek Dietary Guidelines are depicted as a Nutrition Wheel entitled ‘Ten steps to healthy eating for children and adolescents’

Fig. 2 (colour online) Indicative examples of the Healthy Meals included in the Greek National Dietary Guidelines for Infants, Children and Adolescents
<table>
<thead>
<tr>
<th>Age</th>
<th>12 to &lt;24 months</th>
<th>2 to 3 years</th>
<th>4 to 8 years</th>
<th>9 to 13 years</th>
<th>14 to &lt;18 years</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fruits†</td>
<td>1 serving/d</td>
<td>1 serving/d</td>
<td>1–2 servings/d</td>
<td>2–3 servings/d</td>
<td>3 servings/d</td>
</tr>
<tr>
<td>Vegetables‡</td>
<td>1 serving/d</td>
<td>1 serving/d</td>
<td>1–2 servings/d</td>
<td>2–3 servings/d</td>
<td>3–4 servings/d</td>
</tr>
<tr>
<td>Milk and dairy products§</td>
<td>2 servings/d</td>
<td>2 servings/d</td>
<td>3 servings/d</td>
<td>4–5 servings/d</td>
<td>5–6 servings/d</td>
</tr>
<tr>
<td>Cereals║</td>
<td>2 servings/d</td>
<td>3 servings/d</td>
<td>4–5 servings/d</td>
<td>6–8 servings/d</td>
<td>6–8 servings/d</td>
</tr>
<tr>
<td>Red and white meat</td>
<td>3–4 servings/week</td>
<td>2–3 servings/week</td>
<td>2–3 servings/week</td>
<td>2–3 servings/week</td>
<td>2–3 servings/week</td>
</tr>
<tr>
<td>Fish and seafood</td>
<td>2 servings/week</td>
<td>2 servings/week</td>
<td>2–3 servings/week</td>
<td>2–3 servings/week</td>
<td>3–4 servings/week</td>
</tr>
<tr>
<td>Eggs</td>
<td>4–7 eggs/week</td>
<td>4–7 eggs/week</td>
<td>4–7 eggs/week</td>
<td>4–7 eggs/week</td>
<td>4–7 eggs/week</td>
</tr>
<tr>
<td>Legumes</td>
<td>1–2 servings/week</td>
<td>≤3 servings/week</td>
<td>3 servings/week</td>
<td>&gt;3 servings/week</td>
<td>&gt;3 servings/week</td>
</tr>
<tr>
<td>Added lipids, olives and nuts¶</td>
<td>1 serving/d</td>
<td>1–2 servings/d</td>
<td>2–3 servings/d</td>
<td>3–4 servings/d</td>
<td>4–5 servings/d</td>
</tr>
<tr>
<td>Added sugars** and salt††</td>
<td>Limit intake</td>
<td>Limit intake</td>
<td>Limit intake</td>
<td>Limit intake</td>
<td>Limit intake</td>
</tr>
<tr>
<td>Fluids</td>
<td>5 glasses/d</td>
<td>5 glasses/d</td>
<td>6–7 glasses/d</td>
<td>8–10 glasses/d</td>
<td>10–12 glasses/d</td>
</tr>
<tr>
<td>Of them Water</td>
<td>3–4 glasses/d</td>
<td>3–4 glasses/d</td>
<td>4–5 glasses/d</td>
<td>6–8 glasses/d</td>
<td>8–10 glasses/d</td>
</tr>
</tbody>
</table>

*The nutritional needs of children and adolescents may differ according to sex, physical activity level and stage of development.
†1 serving corresponds to 120–200 g fruit or 125 ml fresh fruit juice without added sugars.
‡1 serving corresponds to 150–200 g raw or cooked vegetables.
§1 serving corresponds to 150 ml milk or 200 g yoghurt or 30 g hard cheese or 60 g soft cheese.
║1 serving corresponds to 1 slice bread, or 120 ml cooked rice or pasta, or 120–150 g cooked potatoes.
¶1 serving corresponds to 15 ml olive oil or vegetable oil, 15 ml margarine or butter, or 10–12 olives.
**Avoid consumption of sweetened beverages, soft drinks and fruit juices with added sugars.
††For table salt, it is recommended that infants aged 1–3 years old consume <2 g/d, children aged 4–6 years old consume <3 g/d, and children and adolescents aged 7–18 years old consume <5 g/d.
Greek Dietary Guidelines for children

Cereals
Rice, potatoes, cereals and grains, as well as their by-products (e.g. flour, bread and rusks, pasta and traditional savoury pies), are included in this food category. Whole-grain cereals and their by-products are a rich source of carbohydrates, as well as dietary fibre, B-complex vitamins and minerals. Increased consumption of whole grains is associated with a reduced risk of CVD, type 2 diabetes and colorectal cancer, as well as a reduced likelihood of overweight and/or obesity\(^{36,47-49}\). The NDGGr recommend that children and adolescents consume a variety of grains and cereals (preferably wholegrain) daily.

Red meat and white meat
This category encompasses all red (e.g. beef, pork, lamb, goat, deer and wild boar) and white (e.g. chicken, turkey, duck, rabbit, pheasant and game birds) meats, as well as their related processed products. While meats are a rich source of proteins, Fe, vitamins B and E, Mg and Zn, increased consumption of processed meats is associated with several adverse health outcomes\(^ {50-53} \). Hence, the NDGGr advise that children older than 2 years should consume red and/or white meats 2–3 times per week. However, all processed meats should be avoided at all ages.

Fish and seafood
All types of fish and seafood, including shellfish, are included in this food category. Fish and seafood are a primary source of high-biological-value proteins (while concomitantly a poor source of saturated fats) and a rich source of vitamin D, Se and Zn. The elevated consumption of oily fish rich in \( n \)-3 fatty acids is essential for optimal brain development and related health outcomes in adulthood\(^ {54,58-59}\). Thus, the NDGGr recommendation endorses children and adolescents to consume a variety of fish and seafood, corresponding to 2–3 servings per week. Additionally, at least one serving per week ought to regard the consumption of oily fish rich in \( n \)-3 fatty acids.

Eggs
Eggs are a readily available protein source with high biological value. Due to their high nutrient content (e.g. vitamins A, D and B\(_ {12} \), thiamin and riboflavin, as well as carotenoids, Se and choline), and taking into consideration the associations of egg consumption with various health outcomes\(^ {36,60-62} \), children of all ages should consume 4–7 eggs per week. It is of note that children with hyperlipidaemia are advised to first consult with their physician.

Legumes
The ‘Legumes’ category, an integral component of the traditional Greek diet, includes lentils, beans, chickpeas, split peas and broad beans. Pulses and legumes constitute a rich source of proteins and fibre, as well as several vitamins and minerals, including Fe, Ca, Mg and Zn, with favourable health outcomes\(^ {48,63,64} \). Hence, the NDGGr recommend that children and adolescents should consume pulses and legumes at least once per week.

Added lipids, olives and nuts
This category includes added fats and oils (e.g. olive oil, seed and/or other vegetable oils, margarine and butter), olives and nuts, as well as their by-products (e.g. tahini). The consumption of added fats and oils is essential for normal child development. In particular, olive oil is a vital component of the traditional Greek diet, being concomitantly a rich source ofMUFA, vitamin E and polyphenols. In contrast, the consumption of saturated and \( trans \)-fatty acids is associated with hyperlipidaemia, CVD, as well as overweight/obesity\(^ {32,36,60-69} \). Thus, the NDGGr recommend that olive oil ought to be the preferred choice of added oil in the preparation of cooked meals and/or salads. Furthermore, the consumption of added fats arising from animal sources (e.g. butter) should be limited and/or substituted with olive oil. Finally, the consumption of \( trans \)-fatty acids (e.g. in prepared food products, sweets and/or fast-food items) should be avoided.

Added sugars and salt
The ‘Added Sugars and Salt’ category encompasses all added sugars (e.g. granulated white and brown sugar, cane sugar, glucose powder and fructose powder) and honey, as well as table salt. Consumption of added sugars, including sweetened beverages and soft drinks, is associated with an increased risk of dental caries and childhood overweight/obesity\(^ {70-72} \). Hence, the NDGGr recommend that the consumption of foods with added sugars should be limited to a minimum. In particular, it is recommended that the consumption of sweetened beverages, soft drinks and fruit juices with added sugars is avoided. In addition, table salt, as most often made available in the Greek market, is an essential source of iodine. However, consumption of elevated levels during childhood and adolescence is associated with an increased risk of hypertension and CVD in adulthood\(^ {73-76} \). As a result, the dietary guideline developed was that consumption of salt should be limited in children and adolescents.

Physical activity
Physical activity is associated with a wide array of health benefits in childhood and adolescence, including optimal physical and psychosocial development, normal body weight and the prevention of several chronic diseases in adulthood, including hypercholesterolaemia and type 2 diabetes\(^ {77,78} \). With respect to young children (aged 3–6 years old), the NDGGr recommend that total screen time should be limited to a minimum and children should be physically active, in a wide range of activities, for at least 1 h/d. Within this context, parental participation is also recommended.
Regarding older children and adolescents (aged 7–18 years old), it is also recommended that total screen time is limited and at least 1 h/d is dedicated to either athletic and/or sports training activities. However, it is recommended that children aged younger than 10 years old should focus mainly on safe and fun activities rather than competitive sports.

**Other recommendations**

The NDGGr include several additional recommendations regarding the types and frequencies of meals. Particular emphasis is placed on the importance of consuming a healthy breakfast, including items from at least three food groups (i.e. dairy products, cereals, and fruits or vegetables). Additionally, for main meals, illustrations of a Healthy Meal (including a main dish, salad and fruit) based on the traditional Greek diet are illustrated for clarity. Furthermore, behavioural techniques are included as a separate chapter of the NDGGr, aiming to provide practical tips to parents for the promotion of healthy eating. The issues addressed include the influence of parental behaviours (e.g. acting as role models) for encouraging healthy eating. The role model for your children by encouraging healthy eating. Eat 3 main meals and at least one snack every day. Eat breakfast every day. Drink plenty of water. Eat together as a family as frequently as possible. Turn the TV off. Cook at home healthy and safe food. Choose seasonal products.

**Discussion**

We report the methodological approach adopted for the development of the 2014 NDGGr for infants, children and adolescents. Within this context, an evidence-based approach was employed to develop recommendations for promoting healthy dietary patterns and physical activity, as well as a Nutrition Wheel, to ultimately enhance the adoption of the aforementioned recommendations and promote healthy eating habits. The NDGGr have been adopted by the Hellenic Ministry of Education, while the Hellenic Institute for Educational Policies has approved their use and widespread dissemination in public schools nationwide. Additionally, the Ministry of Health, as well as the Hellenic Central Health Council, has endorsed their use as a tool for promoting healthy dietary patterns through their widespread dissemination to the general public (including students, parents and educators), as well as health-care professionals. To enhance extensive uptake, the NDGGr have been disseminated nationwide and are electronically freely accessible (English summary available at http://www.diatrofikoiodigioi.gr/Page=summary-children). Finally, scientific volumes of the NDGGr, including a detailed description of the evidence reviewed and strength of recommendation in both print and electronic forms, have been made accessible to nutritionists and health-care professionals alike.

Food-based dietary guidelines for children and/or adolescents have been previously published by twenty-nine (including Greece) out of fifty-one countries in the WHO European Region (57 %). Of the other twenty-eight countries (presented in the online supplementary material, Supplemental Table S1) [83–115], twenty-four adopt a pictorial illustration for the presentation of the guidelines; twelve adopt the pyramid; ten use other forms of pictorial models (mostly circles, plates or pies); and two countries (Finland [83] and Slovenia [84]) use both the food pyramid and plate. The NDGGr also use two types of illustration: a Nutrition Wheel and pictorial Healthy Meal recommendations (Figs 1 and 2). Furthermore, the NDGGr are one of the few guidelines which encompass the greatest number of distinct food categories, including ten food groups, as well as physical activity (other dietary guidelines with eight or nine distinct food categories are those of Belgium [85], Finland [85], Luxembourg [86], Netherlands [87] and Slovenia [88]).

It should be also noted that despite different geographical, socio-economic and cultural contexts among countries, the majority of the pivotal nutritional recommendations are similar. In fact, the principal messages include daily consumption of adequate amounts of fruits, vegetables, dairy products, as well as starches, cereals and grains, and moderate-to-limited intake of fats. In more detail, guidelines from all countries include recommendations regarding fruit and vegetable intake, most of which suggest the intake of five servings daily or at least 500 g/d. The NDGGr are one of the guidelines recommending the highest suggested intake of fruits and vegetables, as the lowest suggested intake (for children 1–3 years) is >300 g/d, reaching for adolescents more than 1000 g/d. Furthermore, nineteen of the twenty-eight countries (68 %) incorporate specific recommendations regarding the increased consumption of whole grains or provide the recommended dietary fibre intake. The NDGGr also promote the intake of whole grain cereals with specific tips facilitating their consumption. Furthermore, it should be noted that even if the recommended intake of protein food and red meat is more or less common in the majority of the countries, it is noteworthy that only eleven of the twenty-eight guidelines (39 %) explicitly recommend the avoidance of processed meat. Finally, it should be mentioned that the majority of the WHO European Region countries (twenty-two out of twenty-eight) provide physical activity recommendations. Of these countries, only eleven recommend physical activity for 60 min/d (or longer) – the highest recommendation, similarly to the NDGGr.

All things considered, the recently developed NDGGr for infants, children and adolescents have employed an evidence-based approach to develop food-based nutritional and physical activity recommendations. The NDGGr novel aspects lie in the evidence-based approach applied, as well
Greek Dietary Guidelines for children as the development of an age-specific Nutrition Wheel and indicative examples of Healthy Meals with pictorial depictions providing recommendations regarding the optimal frequency and serving sizes of main meals, based on the traditional Greek diet. Future longitudinal investigations are necessary to elucidate whether the application of the NDGGr is effective for promoting healthy dietary patterns and serves as a useful tool for childhood obesity prevention and maintenance of an optimal body weight throughout adolescence and subsequent adulthood.

Supplementary material
To view supplementary material for this article, please visit https://doi.org/10.1017/S1368980019001034

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