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Why Can’t Congress Negotiate?

New findings in the APSA Task Force Report demystify the reasons and offer realistic solutions—just in time.

Edited by:
Jane Mansbridge, Harvard University, APSA President, 2012-2013
Cathie Jo Martin, Boston University

with Sara Binder, Frances Lee, Nolan McCarty, John Odell, Dustin Tingley, & Mark Warren

The breakdown of political negotiation within Congress today is puzzling in several important respects. The United States used to be viewed as a land of broad consensus and pragmatic politics in which sharp ideological differences were largely absent; yet, today, politics is dominated by intense party polarization and limited agreement among representatives on policy problems and solutions. Americans pride themselves on their community spirit, civic engagement, and dynamic society, yet we are handicapped by our national political institutions, which often—but not always—stifle the popular desire for policy innovation and political reforms. The separation of powers helps to explain why Congress has a difficult time taking action, but many countries that have severe institutional hurdles to easy majority rule still produce political negotiations that encompass the interests and values of broad majorities.

This report explores the problems of political negotiation in the United States, provides lessons from success stories in political negotiation, and offers practical advice for how diverse interests might overcome their narrow disagreements to negotiate win-win solutions.

Free online access for APSA members: www.apsanet.org/negotiatingagreement