

Long-term Energy System Modelling for a Clean Energy Transition and Improved Energy Security in Botswana's Energy Sector using OSeMOSYS (Open-Source Energy Modelling System)

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Abstract: Botswana heavily relies on coal for electricity, resulting in significant carbon emissions. With 40% of electricity sourced from imported fossil fuels, the nation faces vulnerability to volatile prices and supply instability. To address this, leveraging abundant solar resources could decarbonise and enhance energy security. However, an unexplored cost-effective strategy hinders progress. This study utilises the Open-Source Energy Modelling System (OSeMOSYS) to analyse costs, energy generation, and fuel requirements for Botswana's Nationally Determined Contribution (NDC) and energy security goals up to 2050. Six scenarios—Least Cost (LC), Business-As-Usual (BAU), Net Zero by 2050 (NZ), Coal Phase Out by 2045 (CPO), Fossil Fuel Phase Out by 2045 (FFPO), and Import Phase Out by 2045 (IMPPO)—are compared. Solar technologies, especially in the NZ and IMPPO scenarios, demonstrate significance. Achieving Fossil Fuel Phase Out by 2045 (FFPO) is cost-effective, saving \$31 million and incurring \$2 billion less in investment compared to BAU. Yet, for Botswana to decarbonise and improve energy security without import reliance, NZ and IMPPO pathways are preferable, though they require higher capital investment, necessitating private sector financing. Recommended policies include detailed solar PV and storage strategies, updated renewable energy (RE) targets, coal and natural gas phase-outs, and an enhanced regulatory role for the Botswana Energy Regulatory Authority (BERA).

Keywords: Botswana; Decarbonisation; Solar; OSeMOSYS; Energy Policy

1. Introduction

Historically, Botswana imported almost 80% of its electricity from neighbouring countries, predominantly from South Africa [1]. This reliance prompted the construction of the Morupule B coal-fired power plant in 2013, but its frequent defects led to low availability, around 52%, exacerbating the need for imports [2]. This plant's unreliability has meant that Botswana's sole power utility, the Botswana Power Corporation (BPC), has had to rely on electricity imports from South Africa's Eskom, which is itself experiencing a significant shortage of power supply, owing in part to problematic new coal facilities. During Q3 2021, Botswana imported 42.3% of its electricity, with Eskom accounting for 53.7% of these imports [3]. In addition, diesel-fired power has been required meet domestic demand. Imports and diesel-fired generation are both costly, raising the total costs of power. The lack of functioning Independent Power Producers (IPPs) and constrained private investments in power generation infrastructure also impact the reliability of electricity supply [4].

In addition to heavy reliance on imports, Botswana's energy system is highly carbon intensive. CO₂ emissions in the country are expected to rise by 86% by 2030, relative to 2012 levels [5]. The energy sector stands as the primary contributor to these emissions,

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accounting for 87% of the total in 2015, excluding the land-use, land-use change, and forestry sector [6].

To address this issue, Botswana has formulated its first National Determined Contribution (NDC) under the Paris Agreement, aiming to achieve a 15% reduction in overall emissions between 2010 and 2030 [7]. In alignment with these goals, the country has launched the National Energy Policy and is in the process of developing draft policies on climate change, waste management, and integrated transport [1]. These policies outline measures to combat climate change and fulfil the commitments outlined in the NDC document [7].

To address the challenges of energy security and climate change, Botswana considers renewable energy (RE) as a key solution. The country aims to source 15% of its energy from renewables by 2030, 36% by 2036, and 50% by 2040. In 2016, the government developed a Renewable Energy Strategy to drive the growth of the RE sector. Amendments were made to the Electricity Supply Act to allow for IPPs, and the Botswana Energy Regulatory Authority (BERA) was established. Additionally, in 2020, the government introduced a 20-year Integrated Resource Plan (IRP) for electricity generation, which includes various RE technologies such as solar photovoltaic (PV), wind, concentrated solar power (CSP), and energy storage through batteries.

Although many studies have explored energy security and investment in RE technologies in isolation, this study aims to identify the cheapest pathway to 2050 for Botswana's energy system that allows the country to improve its energy security whilst meeting its NDCs. The cost-optimisation modelling tool Open-Source Energy Modelling System (OSeMOSYS) is used to accomplish this aim via the creation of least-cost pathways and the input of constraints on emissions, fuels, capacity expansion and power production. The study's scope includes Botswana's energy system from 2015–2050, including the cooking and high heat sectors, as well as transportation.

The findings underscore the pivotal role of solar technologies (PV, storage, and CSP) in Botswana's future RE mix, particularly evident in the Net Zero and Import Phase Out scenarios. Notably, transitioning away from fossil fuels by 2045 is not only environmentally sound but also economically advantageous. The Fossil Fuel Phase Out scenario proves to be \$31 million cheaper than the Business-As-Usual pathway, with \$2 billion less in investment costs. This highlights the cost-effectiveness of committing to fossil fuel phase-out and emphasises the potential savings when considering the costs of inaction. Furthermore, the research emphasises the necessity of reducing import reliance for enhanced energy security. Significant solar technology expansion is the key to achieving this. The Net Zero and Import Phase Out pathways are favoured for achieving decarbonisation and reduced import dependence. However, these pathways demand substantial capital investments (\$43.23 billion and \$40.77 billion, respectively), necessitating private sector financing to support a decarbonisation strategy independent of imports.

The study also identifies and addresses critical barriers to Botswana's energy transition. These barriers encompass policy and legal framework gaps, governance shortcomings, limited technical expertise, and insufficient private sector incentives. To overcome these challenges, the study proposes a set of policy recommendations, including the development of a clear long-term RE strategy, updates to RE targets, coal and natural gas phase-out strategies, empowerment of the regulatory authority (BERA), adaptation of tariff-setting mechanisms, grid expansion, and the establishment of a favourable code for RE integration. Although the aim and objectives of this study were met, further research could explore the role of energy efficiency technologies in mitigating CO₂ emissions, as well as the impact of electrification rates on future energy demand in Botswana.

1.1 Botswana's Energy System

Botswana's energy market combines public and private entities engaged in energy generation, distribution, and supply, with the government playing a prominent role in shaping policy and regulations [1]. In terms of ownership, BPC serves as the pivotal state-owned utility responsible for a range of functions, encompassing electricity generation, transmission, and distribution. Facilitating oversight and coordination, BERA was established to regulate and monitor the energy sector's operations [8]. This includes the regulation of electricity tariffs, fuel pricing, licensing procedures, and adherence to technical standards. Recent times have witnessed a growing emphasis on involving private entities in the energy sector, particularly in electricity generation. Independent power producers (IPPs) are actively encouraged to invest in RE projects, such as solar and wind installations [1]. This strategic move not only diversifies the energy mix but also works towards reducing the nation's reliance on imported electricity [9].

RE has gained prominence on Botswana's agenda, prompting the involvement of private domestic and foreign enterprises [1]. These ventures often take shape through public-private partnerships (PPPs), highlighting a collaborative approach towards fostering RE development. In contrast, Botswana's oil and gas reserves are limited, necessitating the importation of petroleum products. This sector, managed by private companies, encompasses the distribution of fuels across the nation [1].

Botswana has significantly improved its electrification rate over the past decade, with approximately 73.7% of its population of 2.6 million connected to electricity, up from 16.1 % in 1995 [10]. This rapid growth in Botswana's electrification rate since 1995 has also contributed to an increasing energy demand. Botswana's final energy consumption in 2020 (the latest year for which detailed data are available) was approximately 70 Petajoules (PJ) [11]. Figure 1 shows the breakdown of sectors using the final energy. Electricity provides approximately 12 PJ of energy for industrial, residential, and commercial use. Electricity generation sources consisted of 97% coal, 2.5% oil, and 0.5% solar [12].

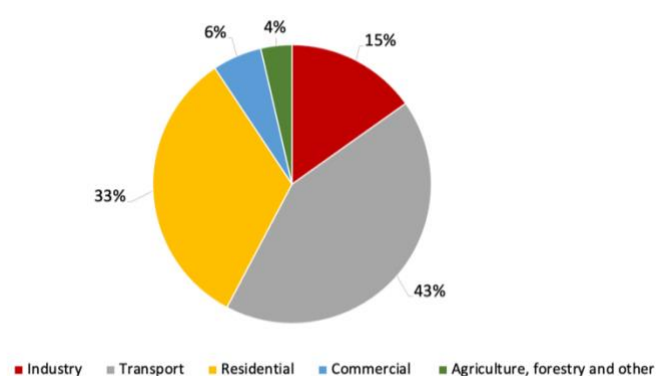


Figure 1. Final Energy consumption by sector in Botswana in 2020 out of a 70PJ total.

1.2 Botswana's Energy Policies

In 2021, Botswana unveiled its National Energy Policy, which holds the dual objectives of ensuring energy security and promoting environmentally sustainable economic growth. A key ambition is to elevate the country to high-income status by 2036 [1]. Part of this strategy involves a substantial increase in installed generation capacity, targeting an increase from 732 MW to 1450 MW by 2024 [1]. The policy places a strong emphasis on ramping up the integration of RE, with a specific focus on wind and solar power [1].

Success in achieving these goals relies on attracting private sector investments, which have historically been limited [1].

Another guiding document in Botswana's energy planning process is the 2020-published Integrated Resource Plan for Electricity. The plan outlines five objectives, including diversifying electricity sources, fostering competitiveness, ensuring security, achieving self-sufficiency, and addressing environmental impact. Aligned with the National Energy Policy, it emphasises expanding RE and "clean" coal technologies, attracting private investments, and securing 745 MW of new capacity, with solar, wind, and coal allocations. However, the plan's on-grid focus raises concerns about rural electrification. The International Renewable Energy Agency recommends updating the plan to include strategies for off-grid technologies, like micro-grids and rooftop solar PV systems, to ensure electricity access in remote areas [13].

Botswana outlines their RE targets surrounding their future energy mix, with a focus on ramping up solar PV and CSP capacity [4]. The total RE targets are outlined in Table 1.

Table 1. Botswana's RE capacity targets, in percentage of total capacity. Adapted from the Integrated Resource Plan [4].

RE Technology	2030 target	2040 target
Solar	14%	30%
CSP	14%	10%
Onshore wind	4%	2%
Total RE Target	32%	42%

As part of their first NDC, Botswana has committed to reduce its overall emissions by 15% by 2030. A linear reduction trajectory is illustrated in Figure 2. Assuming a linear reduction for carbon emissions in modelling offers simplicity, baseline estimation, policy evaluation, long-term planning, and easy comparison [14]. However, a limitation of this approach is that it does not realistically capture non-linear factors influencing emissions reduction, and therefore highly unlikely to occur in reality.

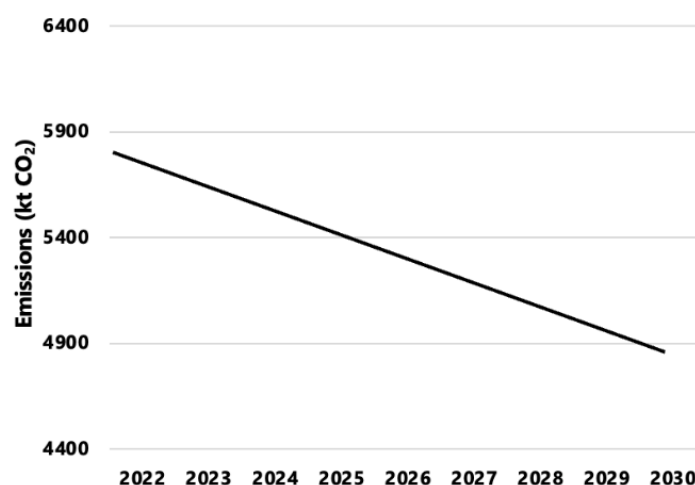


Figure 2. The projected NDC scenario of CO₂-equivalent emissions for Botswana, extrapolated from 2022. This scenario is used as a reference for the creation of the NDC emissions reduction target of 15% decrease by 2030 (shown on graph). Adapted from Government of Botswana [7].

1.1. Literature review

OSeMOSYS has been employed in a range of studies conducted at various levels. Examples include examining the ability of grid-extension and off-grid supply to improve the electricity access in Ethiopia [15]. On a larger scale, the Electricity Model Base for Africa (TEMBA) initiative investigated the electricity supply systems of 47 countries. This project constructed a scenario for 2040 that highlighted the potential of an enhanced grid network in reshaping Africa's generation mix and reducing electricity generation costs [16]. OSeMOSYS analysis has also extended to a global scope through a study utilising the GENeSYS-MOD Global Energy System Model. This assessment scrutinised the feasibility of worldwide decarbonisation pathways and concluded that the transformation of the energy system would be driven by the declining costs of RE sources, ultimately leading to the phasing out of fossil fuels [17]. Essah et al. explores the energy supply, consumption, and access dynamics in Botswana, and find that aggregate proposed capacity in their resource plan would fall short of satisfying the nation's energy requirements [18]. This deficiency in supply is anticipated to result in substantial growth in imports and/or the implementation of load shedding measures to cater to the demand. Baek et al. explores the potential for Botswana to engage in a low carbon transition [19]. They utilise a linear cost optimisation model to explore various scenarios with varying investment costs of RE technologies. The model outcomes indicate that coal remains the most economical electricity generation resource in Botswana until 2030. However, the growing cost competitiveness of solar PV relative to coal is expected to increase substantially. Therefore, adapting the current national plan to incorporate a larger portion of solar PV instead of coal in the future energy mix proves advantageous both from an economic and social standpoint. This paper will examine how Botswana can achieve a low carbon transition, whilst reducing reliance on imports to improve energy security.

2. Methodology

2.1 OSeMOSYS

In this study, the scenarios were modelled using the OSeMOSYS tool, with enhanced accessibility facilitated through the Simple And Nearly Done (clicSAND) interface [20,21]. OSeMOSYS serves as a bottom-up, cost-optimisation model designed for the projection of forthcoming energy supply systems. It ensures the fulfilment of all energy requirements and limitations in its solution for the given scenarios [20]. The core equation of OSeMOSYS can be expressed as:

$$\text{Minimise } \sum_{y,t,r} \text{TotalDiscountedCost}_{y,t,r}$$

Where: y = year modelled, t = technology (power plant), r = region

And where:

$$\begin{aligned} \forall_{y,t,r} \text{TotalDiscountedCost}_{y,t,r} &= \text{DiscountedOperatingCosts}_{y,t,r} + \text{DiscountedCapitalInvestment}_{y,t,r} \\ &+ \text{DiscountedTechnologyEmissionsPenalty}_{y,t,r} \\ &- \text{DiscountedSalvageValue}_{y,t,r} \end{aligned}$$

In OSeMOSYS, the progression of energy supply takes on a linear trajectory: initial energy sources (such as imported natural gas) undergo conversion into intermediary fuels (for instance, natural gas), which are subsequently transformed through various technologies (like a solar power plant) to fulfil specific energy requirements (for example, residential electricity). An optimal scenario that minimises costs is valuable for analysing operational expenses, encompassing both variable and fixed costs, along with immediate upfront capital expenditures and long-term investment strategies [22]. The model's open-source nature ensures the necessary input data is accessible to the public without cost. This modelling process is in alignment with the principles of Ubuntu, retrievability, repeatability, reconstructability, interoperability and auditability (U4RIA) [23]. This effectively addresses a substantial hurdle in modelling energy systems for economies in development, as obtaining data has historically caused delays in decision-making processes [21].

2.2 Modelling Inputs

The scenarios presented in this investigation were developed using the Botswana Starter Data Kit [24]. The foundational framework for all these scenarios was the Botswana Base model [25]. To optimise runtime with minimal loss of precision, the time intervals within the model were reduced from 96 to 8 slices for this study. These slices encompass winter daytime and night-time (December to February), spring daytime and night-time (March to May), summer daytime and night-time (June to August), and autumn daytime and night-time (September to November). The daytime slices encompass 06:00 to 18:00, while the night-time slices span from 18:00 to 06:00.

The energy demand from the Starter data kit was replaced by demand statistics detailed in the IRP, in particular the BAU demand scenario, whereby a projected annual growth rate of energy demand is 3.3%, in line with the growth of Botswana's gross domestic product (GDP) [4]. The updated demands are shown in Figure 3.

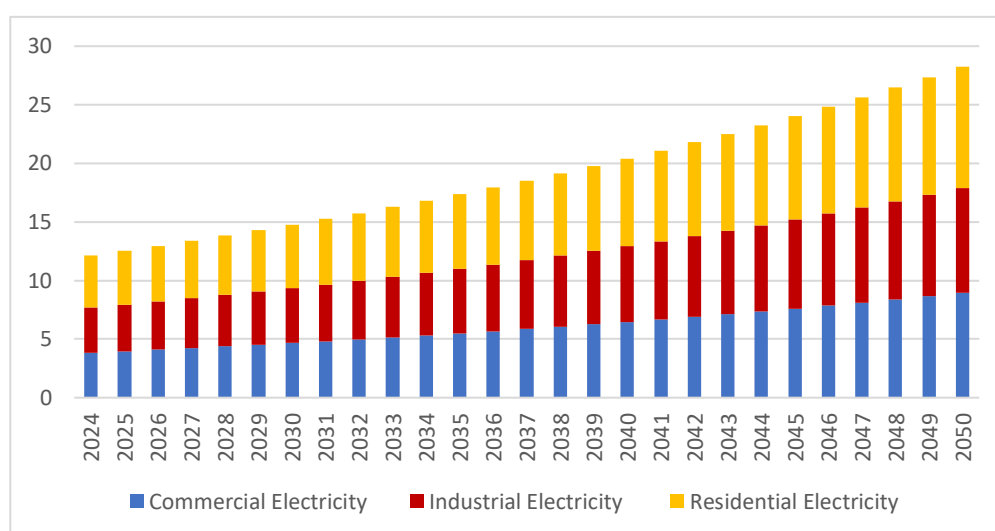


Figure 3. Projected energy demand in Botswana in PJ, from 2024 to 2050. Adapted from the Integrated Resource Plan [4].

The data related to technology and fuel parameters were obtained following the methodology detailed by Cannone et al. [24]. The technologies and fuels, and the corresponding codes utilised in this study can be found in Appendix A1. Each technology is characterised by factors such as capital, fixed, and variable costs, efficiency, capacity

factors, operational lifetimes, maximum capacity potential, and emissions intensity [27]. The capacity factor for coal was updated from the Starter Data Kit to 53%, as reported in BPC's latest annual report [27]. Table 3 outlines the maximum RE potentials reported in the Botswana Renewable Readiness Assessment report [13]. Fuel price projections to 2050 and fuel specific CO₂ emission factors are outlined on Zenodo [26].

Table 3. Maximum theoretical capacity potential for RE technologies, outlined in Botswana's Renewable Readiness Assessment report, and Estimating Renewable Energy Potential in Africa [13,28].

	Unit	Estimated Renewable Energy Potential
Solar PV	TWh/yr	13764
CSP	TWh/yr	13070
Wind	GW	1.5
Biomass	PJ/yr	32
Hydropower	MW	0
Small Hydropower (<10MW)	MW	1
Geothermal	MW	0

The interconnections and progression among the technologies and fuels are methodically depicted through a Reference Energy System (RES). This RES provides a visual delineation of the energy sector's layout, consisting of four tiers from left to right: the primary fuel supply, power generation technologies, transmission and distribution infrastructures, and the ultimate demand sectors. A streamlined rendition of Botswana's introductory data kit RES is presented in Figure 4.

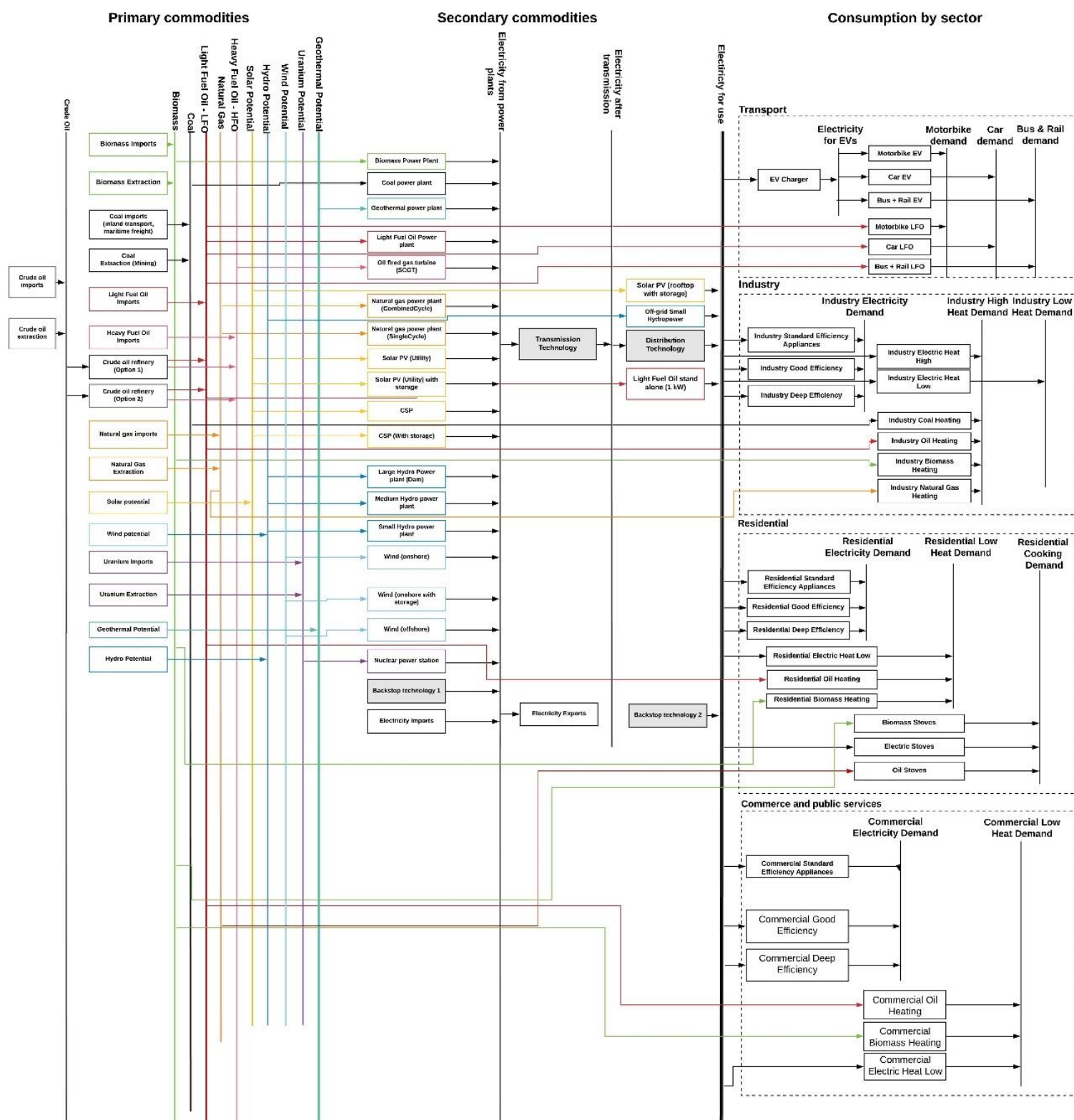


Figure 4. Botswana's Reference Energy System. Based on the Starter Data Kit RES [24].

2.3. Scenarios

To investigate the impact of reducing emissions and achieving greater energy security, six scenarios were modelled for Botswana's energy sector. An overview of the constraints applied is shown in Table 4.

Table 4: Names and descriptions of the six modelled scenarios.

Scenario Name	Description/Purpose	Constraint Overview
Least Cost (LC)	Represents the least cost future of Botswana's energy system with no policy interventions.	Nuclear, hydropower, and geothermal investments constrained to zero. Renewable technologies constrained by a defined percentage of annual demand.
Business-As-Usual (BAU)	Models the current trajectory for the country based on the targets they have committed to, including the NDC.	Minimum capacity constraints are defined, biomass is constrained to 5% of annual demand in 2050.
Net Zero by 2050 (NZ)	Identifies the range of technologies needed to decrease CO ₂ emissions to net zero by 2050.	Annual CO ₂ emission limits decreased to 0 by 2050. Constraints on renewable technologies and transport investment are relaxed.
Coal Phase Out by 2045 (CPO)	Identifies the range of technologies needed to phase out coal by 2045, whilst meeting the NDC.	Annual coal generation limits decreased to 0 by 2045.
Fossil Fuel Phase Out by 2045 (FFPO)	Identifies the range of technologies needed to phase out fossil fuels by 2045, whilst meeting the NDC.	Annual coal, natural gas and oil generation limits decreased to 0 by 2045.
Import Phase Out by 2045 (IMPPPO)	Identifies the range of technologies needed to phase out all imports and fossil fuels by 2050, whilst meeting the NDC.	Annual coal, natural gas, oil and import limits decreased to 0 by 2045.

3. Results

3.1. Electricity Production and Installed Capacity

Figures 5 and 6 provide an overview of the annual electricity production and installed capacity respectively, for the six modelled scenarios. In the Least Cost (LC) scenario, annual electricity production in Botswana is dominated by coal initially, averaging 75%, but decreases to 43% by 2040, replaced by solar and natural gas. Natural gas eventually dominates at 38% by 2050. Installed capacity is initially coal-dominated at 55%, decreasing to 16% by 2050. The Business-As-Usual (BAU) scenario sees higher electricity production of approximately 120 PJ, with natural gas and solar PV dominating. Installed capacity nearly doubles that of LC, reaching 15.8 GW, mainly due to off-grid solar. The Net Zero by 2050 (NZ) scenario triples production to 342 PJ by 2050, primarily from solar, phasing

The chart displays power generation in PJ for six scenarios: BAU, LC, NZ, CPO, FFPO, and IMPP0. The y-axis represents Power generation (PJ) from 0 to 400. The x-axis shows years from 2015 to 2050. The legend identifies 12 power generation sources: PWRBIO001, PWRBWND001S, PWRBWND001, PWRCOA001, PWRHYD004, PWRNGS001, PWRNGS002, PWRNGS003, PWRNGS004, PWRNGS005, PWRNGS006, and PWRNGS007. The IMPP0 scenario shows a significant increase in power generation, particularly from PWRNGS001 and PWRNGS002, reaching nearly 300 PJ by 2050.

The chart displays the projected capacity in GW for six different scenarios (BAU, LC, NZ, CPO, FFPO, IMPP) across five time points (2015, 2020, 2030, 2040, 2050). The capacity is broken down into six categories: PWRBIO001 (green), PWRCOA001 (black), PWRHC002 (orange), PWRNGS001 (yellow), PWRNGS002 (blue), and PWRSQL001 (light yellow). The NZ scenario shows a significant increase in capacity, particularly in the PWRNGS001 category, reaching approximately 67 GW by 2050. Other scenarios remain relatively low, with IMPP showing a notable increase in capacity by 2050, reaching approximately 39 GW.

Scenario	Year	PWRBIO001	PWRCOA001	PWRHC002	PWRNGS001	PWRNGS002	PWRSQL001
BAU	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1
LC	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1
NZ	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1
CPO	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1
FFPO	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1
IMPP	2015	0.1	0.1	0.1	0.1	0.1	0.1
	2020	0.1	0.1	0.1	0.1	0.1	0.1
	2030	0.1	0.1	0.1	0.1	0.1	0.1
	2040	0.1	0.1	0.1	0.1	0.1	0.1
	2050	0.1	0.1	0.1	0.1	0.1	0.1

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3.2. Imported primary fuel demands

In Figure 7, annual primary fuel demands for various scenarios in Botswana are depicted. The Least Cost (LC) scenario shows the highest imported fuel demand, reaching 775 PJ in 2050, with biomass dominating over light fuel oil (LFO) due to lower projected costs. Coal, being domestically produced, is not imported in any scenario. The Business-As-Usual (BAU) and Coal Phase Out (CPO) scenarios have similar demands until 2040, starting at 538 PJ in 2024. The rise in CPO imports toward the scenario's end reflects the need to replace phased-out coal-generated electricity, relying heavily on natural gas. The Fossil Fuel Phase Out (FFPO) scenario tops LFO imports at 367 PJ in 2042, compensating for fossil fuel constraints. Net Zero by 2050 (NZ) and Import Phase Out by 2045 (IMPPO) scenarios start similarly but diverge. IMPPO phases out imports by 2045, relying on biomass and LFO, while NZ gradually shifts to natural gas, eliminating imports by 2050.

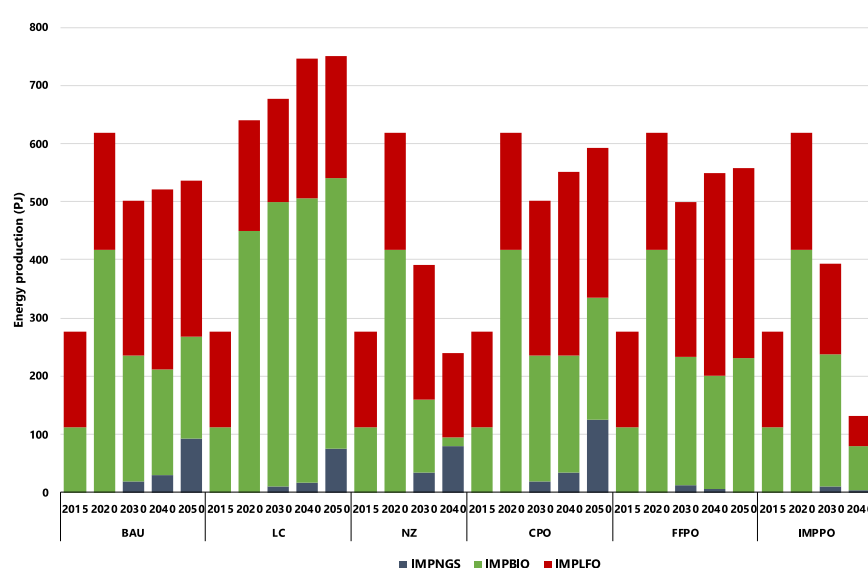


Figure 7. Annual imported primary fuel demands of modelled scenarios in PJ.

3.3 CO₂ emissions

In Figure 8, CO₂ emissions from various scenarios in Botswana were compared up to 2050. The Least Cost (LC) scenario exhibits the highest emissions, stabilising at around 7658 kt from 2040, attributed to fossil fuel technologies and imports. Other scenarios, constrained by annual emission limits, show trajectories below LC. Business-As-Usual (BAU), Coal Phase Out (CPO), and Fossil Fuel Phase Out (FFPO) exhibit similar emissions, decreasing to 4899 kt after 2030 due to NDC constraints, reducing emissions by 61,916 kt compared to LC. Net Zero by 2050 (NZ) achieves zero emissions by 2050, reducing emissions by 42,469 kt, while Import Phase Out by 2045 (IMPPO) stabilises around 320 kt CO₂, reducing emissions by 38,527 kt compared to BAU, emphasising the importance of import reduction for emissions reduction.

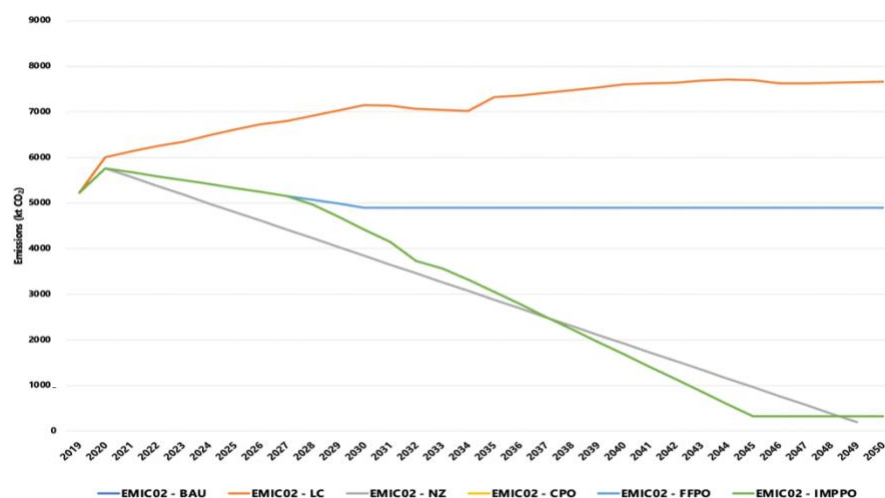


Figure 8. Annual CO₂ emissions for the modelled scenarios from 2019 to 2050. The BAU, CPO, and FFPO had very similar emissions trajectories thus all four scenarios were combined into one line.

3.4 Costs

3.4.1 Total Costs

In Figure 9, total system costs for each scenario in Botswana are detailed, encompassing capital investment, variable operating, and fixed operating costs. The Import Phase Out by 2045 (IMPPO) scenario is the most expensive at \$147.32 billion, driven by extensive solar technology expansion. Net Zero by 2050 (NZ) follows as the second most expensive due to substantial solar investments. Both scenarios exhibit lower variable costs due to reduced reliance on fossil fuels. Fossil Fuel Phase Out (FFPO) costs slightly less than Business-As-Usual (BAU) at \$68.04 billion vs. \$68.35 billion, while Coal Phase Out (CPO) is \$0.34 billion more than BAU, attributed to reduced coal power generation.

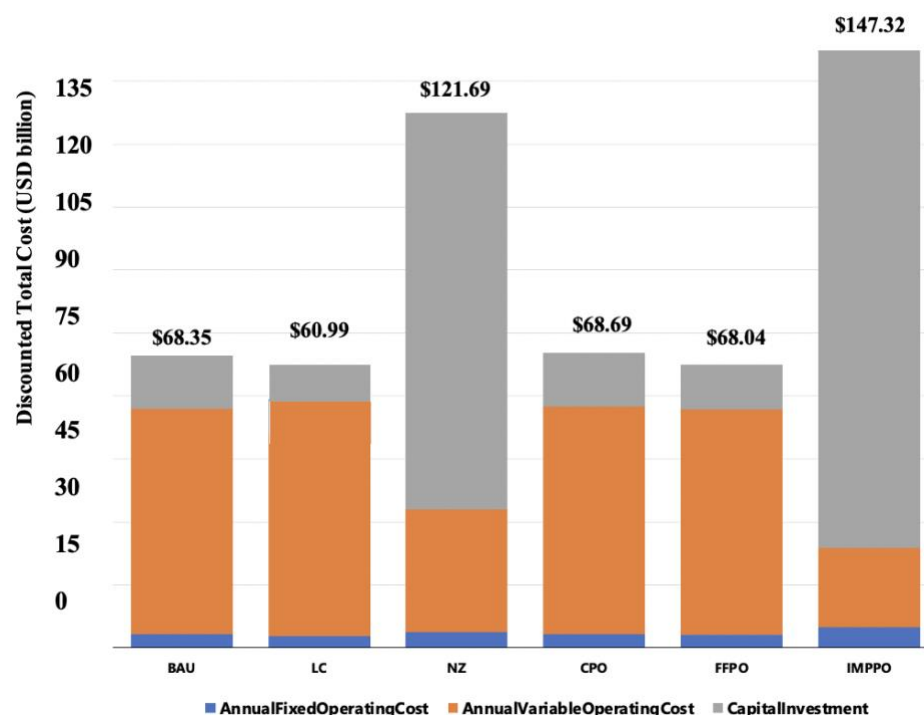


Figure 9. Total capital, fixed and variable discounted costs of modelled scenarios in USD billion (using a discount rate of 10%), added over the time period from 2024 to 2050. Capital costs include the cost of planning and design, technology parts and materials, construction and commissioning, fixed costs include worker salaries, operations and maintenance and taxes, and variable costs largely represent the cost of fuel (Climate Compatible Growth, 2023).

3.4.2 Capital Investment Costs

In Figure 10, capital investment costs for six scenarios in Botswana are illustrated. The Least Cost (LC) scenario has the lowest at \$68 million, focusing on solar PV and natural gas, with no coal investment after 2025. Business-As-Usual (BAU) invests \$14.59 billion, mainly in solar PV. Coal Phase Out (CPO) costs slightly more at \$15.32 billion, including extra natural gas investment to replace phased-out coal. Fossil Fuel Phase Out (FFPO) is the cheapest at \$12.54 billion, dominated by solar PV, highlighting the cost-effectiveness of renewable expansion. Net Zero by 2050 (NZ) and Import Phase Out by 2045 (IMPPO) have the highest costs, \$43.23 billion and \$40.77 billion, respectively, due to increased solar PV investment, while IMPPO invests more in solar PV with storage and CSP.

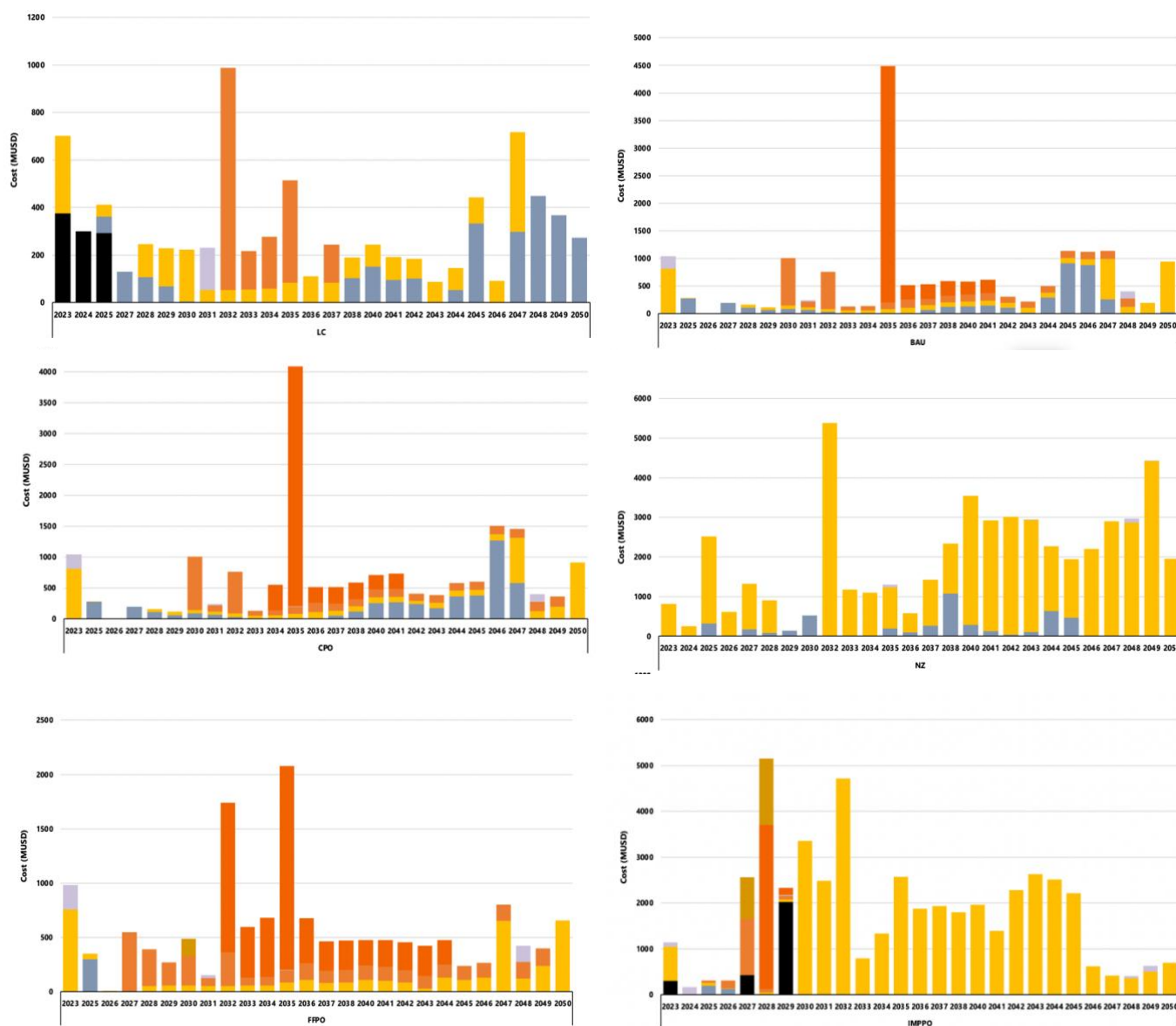


Figure 10. Annual capital investment costs for power technologies in USD billion from 2023 to 2050, for the modelled scenarios.

4. Discussion

4.1. Findings from the LC, BAU Scenarios

The LC scenario defines the technologies needed to satisfy demand at the lowest cost, and is dominated by natural gas, coal, and solar PV technologies. Historically, coal has dominated, and continues to dominate electricity production, notably the Morupule B power station [27]. This power plant is highly inefficient in Botswana, with a capacity factor of 53%, therefore the diversification of energy sources is key to ensuring a more stable supply of electricity in the country, even without considering the reduction of CO₂ emissions [27].

The BAU scenario invests more in natural gas to achieve the emissions reductions needed in line with Botswana's NDC, as it has a lower emission factor than coal [26]. The country already has plans to expand natural gas production to reach 250MW by 2040, however the BAU scenario demonstrates that this expansion needs to be greater. In addition, both the LC and BAU scenarios are characterised by solar PV and solar with storage expansion at a higher rate than found in the IRP [4]. Therefore, greater investment in solar and solar storage technologies is required to achieve the NDC, in line with the findings of Baek et al. [19]. Investing in storage technologies is highly beneficial for RE systems with lots of intermittent technologies, as they aid in the stabilisation of 'power production and energy demand' [29].

4.2. Findings from the CPO, FFPO Scenarios

The CPO and FFPO findings affirm that the expansion of solar PV and solar with storage technologies is crucial to the fossil-fuel phase-out, in line with Momodu et al. findings [30]. The CPO scenario demonstrates that greater natural gas capacity is needed to phase-out coal. Crucially, while the reduction of coal usage does increase the dependence on natural gas, it also encourages substantial expansion of solar technologies. In 2035, there is spike in solar PV (distributed with storage), which is attributed to the electrification of the cooking and heat sector. The spike is more pronounced in the CPO scenario, and requires a higher capital investment, therefore the FFPO may be more economically feasible. There is also some investment in CSP in both scenarios, although slightly in the FFPO scenario. CSP capacity increases from 200 MW to 262 MW in 2030 and remains the same for the rest of the period. As stated in their IRP, Botswana plans to install 200 MW of CSP in 2026, therefore the model affirms the feasibility of this. However, there needs to be slightly more investment in CSP to support the phase out of fossil fuels.

4.3. Findings from the NZ, IMPPO Scenarios

The NZ and IMPPO scenarios promote the largest expansion solar technologies relative to the other four scenarios. This is expected of the NZ scenario, given the move away from fossil fuels to achieve NZ by 2050. However, a new finding in the NZ scenario is that imports need to be reduced in order to reduce CO₂ emissions effectively. There were no constraints on imports in the NZ scenario, yet the model phased out imports by 2050. This demonstrates that a reduction in imports is crucial to Botswana's decarbonisation success and reaching NZ by 2050. Not only can a reduction in imports reduce CO₂ emissions, but it will also enable them to have greater energy security due to the decreased reliance on imports from South Africa that produce an unstable electricity supply.

Both the NZ and IMPPO scenarios are the most expensive and therefore will require high levels of financing, which is a barrier to achieving a CET in Botswana [34]. Both the NZ and IMPPO scenario show that power generation is to solely come from solar PV,

which may not be feasible from an energy security perspective. Botswana already experiences load-balancing problems, including load-shedding, so they must develop a strategy for carbon-capture technologies, energy storage, and demand-response measures to mitigate these risks [27]. Nevertheless, the solar potential in Botswana is amongst the highest in the world [31]. Botswana experiences approximately 3200 hours of sunshine annually, accompanied by an average Direct Normal Irradiance (DNI) of 6.83 kWh/m²/day and an average Global Horizontal Irradiance (GHI) of 6.17 kWh/m²/day [13]. The most robust solar resource is concentrated in the western and southwestern sectors of the country. Even the lowest readings in Botswana are equivalent to the most productive solar resource areas in Europe [32]. The estimated technical potential for solar in Southern Africa is 908 GW, and therefore there is a case for rapid solar expansion in Botswana, though it will require substantial investment [33].

4.4. Barriers to Botswana's Energy Transition

The energy transition in Botswana faces four main barriers: the absence of supportive policies and legal frameworks, a lack of strong governance, insufficient technical expertise, and a dearth of private sector incentives [34]. The RE Strategy of Botswana encounters inefficiencies due to the lack of a clear roadmap, hindering investor confidence. The country lacks a dedicated budget for energy transition, reflecting a lack of government commitment. The undefined roles of major government actors impede progress. Technical expertise gaps are evident in the management of RE projects. Private sector investment is hindered by challenges in negotiating power purchase agreements and regulatory hurdles. The absence of RE feed-in tariffs and subsidies further inhibits solar energy growth.

4.5 Policy Recommendations

Botswana faces key barriers to its energy transition, including the absence of supportive policies, weak governance, technical expertise deficits, and a lack of private sector incentives. Efforts to promote RE have been hindered by inefficiencies in the execution of the Renewable Energy Strategy and a lack of political commitment. The government's role is poorly defined, impeding strategic planning. Technical expertise gaps, particularly in project management, hinder successful RE initiatives [35]. A lack of private sector incentives, coupled with the absence of feed-in tariffs and subsidies, discourages private investment. To overcome these barriers, recommendations include the development of a long-term RE strategy with a dedicated national budget, updating RE targets in the Integrated Resource Plan, implementing financial and regulatory strategies for phasing out coal and natural gas, activating the regulatory authority's operational role, adapting tariff-setting frameworks, and enlarging the grid with a code favorable to renewable power. These measures aim to align policies, enhance governance, foster technical expertise, incentivise private sector involvement, and create a conducive regulatory environment for Botswana's energy transition [34].

4.6. Limitations and opportunities of further research

The model used is a simplified representation of reality, lacking consideration for climate change effects on power plants and solar cells. Integrating OSeMOSYS with the Climate, Land, Energy, and Water systems (CLEWS) model could address this. Additionally, the model doesn't assess the impact of increased electricity access, which can be explored using the Open-Source Spatial Electrification Tool (ONSSET) but wasn't within the research scope.

There is a contention that energy efficiency stands as the most potent instrument within energy policy for climate mitigation and bolstering energy security [36]. Given the sluggish pace of technological advancements in Botswana, the implementation of energy efficiency strategies and the adoption of high-efficiency industrial furnaces, holds the potential to notably curtail the nation's CO₂ emissions [37]. Consequently, it is important to consider the integration of energy efficiency technologies into forthcoming research.

5. Conclusion

This study explored the pathways to decarbonisation and improving energy security via the upscaling of RE technologies. A literature review was carried out to assess the current energy landscape in Botswana and their commitments to achieving a reduction in CO₂ and improving energy security. The Botswana Starter Data Kit in OSeMOSYS was updated and used to create six scenarios (Least Cost, Business-As-Usual, Net Zero, Coal Phase Out, Fossil Fuel Phase Out, and Import Phase Out).

The findings indicate that a significant portion of Botswana's forthcoming RE blend will need to be contributed by solar (PV, storage, and CSP). This is especially the case in the Net Zero and Import Phase Out scenarios. Importantly, the results demonstrate that achieving a fossil fuel phase out by 2045 is cheaper the business-as-usual pathway by \$31 million, and very similar to a LC pathway. In addition, investment costs are \$2 billion lower for the Fossil Fuel Phase Out scenario than the BAU scenario, therefore it is economically sensible for Botswana to commit to a fossil fuel phase out, as both total and investment costs are lower than if there was no fossil phase out, which would be more of a stark difference if the costs of inaction are internalised. However, there are slightly greater LFO imports in the FFPO scenario relative to other scenarios, so there is likely a trade-off between a fossil fuel phase out and reducing reliance on imports. Nevertheless, the findings show that reducing imports is key to achieving better energy security and is shown to be achieved by a sizeable expansion in solar technologies. For Botswana to decarbonise and improve energy security via a reduced reliance on imports, the NZ and IMPPO pathways are more favourable. However, the NZ and IMPPO scenarios have the highest capital investment costs over the period, totalling \$43.23 billion and \$40.77 billion respectively, therefore private sector financing is needed to help support a decarbonisation pathway that does not rely on imports.

This research also assesses key barriers impacting Botswana's energy transition from coal-powered electricity to increased reliance on solar energy. These barriers include the absence of guiding policies and legal frameworks for RE expansion, inadequate governance, a lack of technical expertise, and limited private sector incentive. Furthermore, weak governance and technical expertise hinder effective implementation. To address these challenges, the study offers a series of policy recommendations. These include advocating for a clear long-term strategy for RE development, updating RE targets, phasing out coal and natural gas production, enhancing the operational role of the regulatory authority (BERA), adapting the tariff-setting framework, enlarging the grid, and establishing a favourable code for renewable power integration.

Overall, the study identifies crucial barriers and outlines actionable recommendations that could guide Botswana towards a successful transition to cleaner and more sustainable energy sources. A limitation of this study is that the roles of energy efficiency measures in reducing CO₂ emissions, therefore future work could explore this further.

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U4RIA Compliance Statement: This work follows the U4RIA guidelines which provide a set of high-level goals relating to conducting energy system analyses in countries. This paper was carried out involving stakeholders in the development of models, assumptions, scenarios and results (Ubuntu / Community). The authors ensure that all data, source code and results can be easily found, accessed, downloaded, and viewed (retrievability), licensed for reuse (reusability), and that the modelling process can be repeated in an automatic way (repeatability). The authors provide complete metadata for reconstructing the modelling process (reconstructability), ensuring the transfer of data, assumptions and results to other projects, analyses, and models (interoperability), and facilitating peer-review through transparency (auditability).

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Appendix

A1. The power plant technologies and corresponding fuels (under commodities). OSeMOSYS Model Sets Tab.

Technologies		Commodities	
Code	Description	Code	Description
PWRBIO001	Biomass Power Plant	OIL	Crude Oil
PWRCOA001	Coal Power Plant	BIO	Biomass
PWROHC001	Light Fuel Oil Power Plant	COA	Coal
PWROHC002	Oil Fired Gas Turbine (Simple Cycle Gas Turbine (SCGT))	LFO	Light Fuel Oil
PWRNGS001	Gas Power Plant (Combined Cycle Gas Turbine (CCGT))	NGS	Natural Gas
PWRNGS002	Gas Power Plant (SCGT)	HFO	Heavy Fuel Oil
PWRSOL001	Solar PV (Utility)	SOL	Solar
PWRDSOL002	Solar PV (Distributed with Storage)	HYD	Hydro
PWRCSP001	CSP without Storage	WND	Wind
PWRCSP002	CSP with Storage	URN	Uranium
PWRHYD001	Large Hydropower Plant (Dam) (>100MW)	GEO	Geothermal
PWRHYD002	Medium Hydropower Plant (10-100MW)	ELC001	Electricity from power plants
PWRHYD003	Small Hydropower Plant (<10MW)	ELC002	Electricity after transmission
PWRHYD004	Off-grid Hydropower	ELC003	Electricity after distribution
PWRWND001	Onshore Wind		
PWRWND002	Offshore Wind		
PWRNUC	Nuclear Power Plant		
PWRSOL001S	Utility-scale PV with 2- hour storage		
PWRWND001S	Onshore Wind Power Plant with Storage		
PWRGEO	Geothermal Power Plant		

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